## Town of Waterboro ---- Receipt ----

### HAPPY EASTER !!! HOP INTO SPRING!!!

04/14/22 9:10 AM LD:AJK: #322256-1

TYPE----- REF---

MACAINE

ZONING BOARD OF A E23 TIC

R23 IIC Appeal

FEE

330,00

Total: 330.00\*

Paid By: Dana Prescott

Remaining Balance: 0.00

TAXES DUE 64/15/2022 !!!

Check : 330.00

9343 - 330.00

## **ZONING BOARD OF APPEALS APPLICATION**

## Town of Waterboro

24 Townhouse Road East Waterboro, Maine 04083

Dear Applicant/Agent for an Appeal:

In order for the Board of Appeals to consider a case, the law requires that you present the Board with a <u>complete application</u>. The purpose of this letter is to provide you with instructions on how to meet your responsibilities, so the Board may hear your case in a timely manner.

Before filing an application, you should review the Town's ordinance(s) and make sure you understand why your permit application was denied or any other basis of your appeal to the Zoning Board of Appeals. If you do not know what zoning district your property is in or specific zoning restrictions on the property, you may obtain this information from the Code Enforcement Officer.

Next, you must provide the Board with the information required on the form given to you. You must provide the Board of Appeals with proof that you have a legal interest in the property about which you are bringing an appeal, in addition to information about the property, including any details about its physical characteristics that may be relevant to your appeal.

Then you must decide what kind of appeal you wish to bring. Your options are to bring an administrative appeal or variance appeal. The Code Enforcement Officer may give you some guidance in making this decision, but <u>ultimately</u> it is your decision to make, not the CEO's. What are the differences?

- An administrative appeal is an appeal from a decision of either the CEO or the Planning Board. You may file an administrative appeal if you do not agree with the Town's interpretation of the ordinance or if you think the Town made some administrative error when processing your permit application. On the application you must explain what the decision said, what you want to do with your property, why you think the decision was wrong and relief you are seeking from the Board of Appeals.
- A variance appeal is used when you cannot meet one or more of the dimensional standards of the ordinance, such as setback, lot coverage, or parking space requirements.
   On the application you must illustrate precisely what dimensional standards you do not meet and exactly how much of a variance you seek. You will need to provide evidence to the Board that you meet all of the standards for the type of variance that you are seeking.

An undue hardship is required for any type of variance in a shoreland zoning district, or any variance other than a dimensional variance, in any other district. The standards for an undue hardship variance are:

- #1. That the land in question cannot yield a <u>reasonable return</u> unless the variance is granted. The Board will review your application to determine whether you can make a beneficial use of your property without a variance. A "reasonable return" in the eyes of the law does is not a maximum financial return. The Board may grant a lesser variance than you seek if it determines that the lesser variance will result in a reasonable return.
- #2. The need for a variance is due to the <u>unique circumstances</u> of the property and not to the general conditions of the neighborhood. This standard requires a showing that your property is somehow different from other property in the neighborhood. Differences could include its shape, its topography, or its unique location.
- #3. The granting of a variance will not alter the <u>essential character</u> of the locality. To meet #3 you must prove to the Board that what you propose to do will not change the neighborhood or pose health or safety problems.
- #4. The <u>hardship</u> is not the result of action taken by the applicant or a prior owner. For this standard, you will need to present to the Board the history of how the property was created and developed over the years.

For a dimensional variance for a property that is not located in whole or in part in a shoreland zoning district, you must meet all of the following standards:

- #1. The need for a variance is due to the unique circumstances of the property and not to the general condition of the neighborhood; and
- #2. The granting of variance will not produce an undesirable change in the character of the neighborhood and will not unreasonable detrimentally affect the use or market value of abutting properties; and
- #3 The practical difficulty is not the result of action taken by the applicant or a prior owner; and
- #4 No other feasible alternative to a variance is available to the applicant; and
- #5 The granting of a variance will not unreasonable adversely affect the natural environment; and
- #6. The property is not located in whole or in part within the shoreland area as described in 38 M.R.S.A. §435.

As used in this section "dimensional standards" means and is limited to ordinance provisions related to lot area, lot coverage, frontage and setback of front, sides and rear requirements.

In addition to the standards for an undue hardship variance or a practical difficulty variance, Section 10.04.3 requires the Board to consider the following standards when reviewing any variance application:

- 1. Before a variance may be issued, the Board must determine, in addition to its finding of undue hardship or practical difficulty, that the granting of a variance would not negatively impact the best interest of the community; and
- 2. Undue hardship shall not be construed to include: self-imposed hardships; an inability to realize as great an economic gain as would be possible if the variance were granted; or a hardship that is not unique to the applicant's land; and
- 3. A variance, if granted, should necessitate only a slight departure from the stated requirements of an ordinance, usually not exceeding a fifteen (15) percent increase or decrease from the stated requirements; and
- 4. A variance, if granted, must not subvert the intent of the Town's Comprehensive Plan, this ordinance or local subdivision regulations as manifested in the language of the Plan or the particular provisions from which the variance is sought; and
- 5. A variance, if granted, must not have a harmful effect on the use of nearby land and structures insofar as that land is being used in conformity with state and local land use ordinances and regulations. The Board in granting a variance may attach appropriate conditions which will avoid harm to adjacent property owners and the public.

**BE SURE TO COMPLETE** the application form(s) and provide the Board with as much evidence in support of your case as you can. In addition to any written material submitted with the application, you may also bring to the hearing any witnesses you wish to have present evidence on your behalf about the property in question, any sworn written statements from individuals with personal knowledge of the property, and any documentation of previous building permits or ordinances.

An administrative appeal must be submitted to the Board of Appeals within 30 days of the issuance of the CEO's or Planning Board's decision in order for the appeal to be heard by the Zoning Board. The Board will not hear your appeal until you have provided them with a complete application. You are also **required** to submit a fee of \$330.00 in order for the application to be judged complete.

The Town will notify property owners of the hearing on your appeal as set forth in Article 9 Section 9.05 of the Zoning Ordinance. You are responsible for the costs of such notice.

In the event you are granted a variance, you must record the variance in the Registry of Deeds within 90 days according to state law in order for the variance to be valid. The Board of Appeals will provide you with the signed form.

Any decision of the Board is subject to reconsideration or appeal within 45 days of the Board's vote.

I have read and understand the above information.

Applicant/Agent Signature

Date

# Town of Waterboro, Maine Zoning Board of Appeals

24 Townhouse Road East Waterboro, Maine 04030

Telephone: (207) 247-6166 x121

email: ceosec@waterboro-me.gov

## APPLICATION FOR ADMINISTRATIVE APPEAL

	Please print LEGIBLY.
_	Appellant(s): Dana E. Prescott, Esq. on behalf of Laura Pluscott,
Bladi	Fold Plescott, Jacqueline Plascott, Kimberly (Plescott) Brady, Duayne
	Mailing Address: 37 Beach St. Best contact number:
	Town/State/Zip: Saco, ME 04072
	Email: dance Southelnmanelow. com Tax Map# Attachedot #
	Physical Address: 37 Beach St. Saco, ME 04072
	Agent Information (if applicable):
	Name: Dana E. Pluscott, Esq.
	Relationship to Appellant(s): attorney + letative
	Mailing Address: 37 Beach St. Town/State/Zip: Saco, ME 0407a
	Best contact number: 207-282-59 ldc Email: daga & Souther maine law. com
	Owner of Record: See attached Deeds
	Deed Information: Book Page Date of Recording:
	An Administrative Appeal is being sought for the relief from the decision, or lack of a decision, of the
	Code Enforcement Officer or the Planning Board in regard to an application for a permit or use
	approval. The undersigned believes that: (Check one)
	An error was made in the denial of a permit or use.
	The denial was based on a misinterpretation of the ordinance.
	There had been a failure to approve or deny a permit or use within a reasonable period of time.
	V Other - please specify: See astached
	1. Attach a complete and a large transport of the literature of the large transport of the
	1. Attach a copy of any relevant papers (applications, site drawings, decisions, etc.) concerning the
	decision by the Code Enforcement Officer or Planning Board.
	Attach a recorded convert the deed color agreement are contract that diverses that air and the second
	2. Attach a recorded copy of the deed, sales agreement, or contract that gives you title, right, or nterest in this appeal, whichever is most current.
	nterest in this appeal, whichever is most current.
	3. Indicate what section(s) of the ordinance(s) that you believe is/are relevant to your appeal:
	2 - 1 00 10 - co 2 00 0 11 - 0 10 0 0 7 1 00
	Epring Amendment
	l. Attach a statement describing the facts concerning your filing appeal.
	Please See attached

I hereby acknowledge that I have read this application and pertinent sections of the ordinances, and state that the information in this document is to the best of my knowledge true and accurate.
Applicant/Agent Signature:  Printed Name(s): Date(s) Signed: 1-13-22

Rev 02012019

#### **ATTACHMENT**

April 13, 2022

To: Waterboro Zoning Board of Appeals

RE: Appeal to the Zoning Board of Appeals regarding Fabian Oil Inc. Bulk Propane Tank Application and Permit approved, with Applicant testimony and modifications at non-public hearing on 4.7.2022.

- 1. The 10/5/2021 ordinance amendment by the Town Selectboard increasing the intensity of industrial use for fuel storage facilities in the conditional use portion of the AR zoning district changed the nature of our AR zone in the Town Ordinance. This amendment is essentially a rezoning and reclassification of the zoning district for anyone in the AR zone. Per section 1.08 of the Zoning Ordinance (page 4) the town is required to provide notice to the owner of the property to be rezoned and all abutting the property. Administrative and legal due process, as well as strict compliance with the Town's ordinance and state law for notice of any amendments which may constitute an unlawful taking of the abutters' property and a significant health and safety risk to the zone and the community, requires specific notice of such a substantial and substantive amendment to every AR owner and abutter. The fact that the ordinance was done with the most minimal notice and amended for purpose of benefiting one owner (Fabian Oil), requires that the permit be vacated as void or voidable. The application for conditional use approval for the bulk propane storage cannot be approved. The AR zone amendment process must begin again under proper abutter notification that was not followed in the Fall of 2021.
- 2. The "public hearing" on March 16, 2022, resulted in a tabling of the permit vote. The Public hearing was limited to the terms of the permit then before the Board. No additional notice was sent that complied with due process and the ordinance as to any amendments to the permit at the hearing on April 6, 2022. The ZBA should have the record, video, and recordings from that meeting. The completeness and accuracy of that information for ZBA review is critical to this appeal.
- 3. The second Waterboro Planning Board meeting on the application on April 6, 2022, was not conducted in compliance with the open meeting laws.
  - a. Two members of the public and local property owners present for the first public hearing, including the abutter Kimberly Prescott, were not admitted into the zoom meeting by the host (Planning Board) until 48 minutes after the 6:30 pm beginning of the meeting (7:18 pm). Dana Prescott, Esq., who owns a rental property in the zone next to Kim Prescott, was held in the zoom "waiting room" and never admitted to the meeting. The meeting host was alerted through the zoom program's chat feature several times during those 48 minutes, but no action was taken during that time. Two of the three zoom participants were muted so could not alert the zoom "host" (even though a hand was raised but never called upon). The chat room communications to the Clerk and presumably the Board were photographed to preserve that record, if deleted or not saved by the Clerk or Panning Board as part of the public record.
  - b. The audio of the meeting was often not understandable so the zoom participants could only hear about  $\frac{1}{2}$  of the meeting.
  - c. The audio that could be heard by zoom "guests" was often obscured by the third of the three guests (a couple in the same home) who the "host" did not mute. During the course of the meeting, the couple were having a conversation between the two of them and so other "guests" were not able to hear the content of the meeting in the public forum and subject to the open meeting law. Whether that set of events was retained and recorded is unknown at this point.
  - d. The Board was referencing new documents being considered for the application (conditions and photos) which were not provided to the public or the parties who testified at the public hearing before or during the meeting. No notice was given that the Board may hear new evidence.

- Moreover, the Clerk made clear in her email dated April 5, 2022 that no one could speak without permission at this hearing, with no notice that new evidence could be taken with no public input or response. To what extent this was pre-planned remains unknown at this point in time, but the appeal preserves the position that any amendments or changes to the permit submitted at the public hearing is void or voidable for a violation of the open meeting laws, the Town's own ordinance requiring notice, and due process.
- e. The Board reviewed a list of conditions (the exact number was unknown) it was considering during the meeting. They referred to most of these conditions by number instead of reading them aloud for the public to be aware of. Maybe six were read, it was unclear given the quality of the audio noted above. The board voted to approve the application with four conditions and read those aloud at the end (approximately 7:15 pm). It should be noted that the Angela Chute of the Waterboro Planning office did email the photos along with a partial account of the zoom chat (see attached) the next day. Since the audio during the meeting was not decipherable to the zoom attendees (see notes above) the context and reason for the photos remains unclear. That email, however, and the one-sided presentation by Fabian does not comport with due process or the right to be heard for the record.
- f. The Board reviewed the conditions with the applicant during the board meeting. The applicant was afforded the opportunity to opine on each of the conditions in turn and influence the Board's decision prior the vote. The public were not solicited or called upon in the same manner to address the same conditions being considered. See notes above regarding muted participants.
- 4. The application appears to be incomplete regarding water and wildlife impact of the proposed tank. There is open water (see Waterboro Shoreline Zoning Map) on this property. Based upon knowledge of these properties, there must be wetland on the applicant's property as well. No information identifying the wetland boundary on the applicant's property or conformance with wetland, or the Shoreline Ordinance is apparent in their application materials.
- 5. The size and scale of this proposed tank is inappropriate to the context of the residential area, as well as forest, wetlands, and animal life.
- 6. Page 2 of the application (findings of analysis item #3 "proposed propane storage tank located to minimize on and offsite exposures") is false or misleading given the close proximity to the abutting residential neighbor (Kimberly Prescott).
- 7. There is not a reasonable basis to assume the safety features of this dangerous tank will be maintained. The Fire Safety Analysis portion of the application is based upon the condition of the facility at the time of new installation. Based upon Fabian Oil's history of clean water violations (EPA news release dated 8/22/2011 attached) and 22% safety inspection violation rate of its vehicles between 5/30/2019 and 8/25/2021 (see attached) proper maintenance of this potentially dangerous, 30,000-gallon propane tank and its equipment, cannot be assumed. Based upon this, the documented safety history, it can be assumed the proposed tank is an accident waiting to happen for environment and the life safety of nearby residents.
- 8. The applicant has not satisfied the burden of proof that adequate water supply can be obtained to enable the fire department to cool the tank in the event of a fire, to prevent an explosion. It is unreasonable to expect the firefighters to obtain all the 2500 gallons of water in a 10-minute period (form 8.3 on page 31 of application) continuously from a remote water source through use of mobile tankers (form 8.4, page 32 of application). Although the Waterboro fire department works hard to minimize their response time, it has limited manpower resources to bring to the scene in order to keep the tank cool and prevent explosion. The CDC and National Institute for Occupational Safety and Health (NIOSH) investigated and reported the death of two firefighters from an 18,000-gallon tank explosion 8 minutes after they had arrived at the scene. They were 105 feet from the tank at the time (see attached CDC and NIOSH document). The immediate threat to our firefighters is concerning enough, however after an explosion; the fire will spread to the surrounding forest. The resulting expansion of the fire would threaten the health and safety of the immediate neighbors and possibly the public through wildfire. The impact on

wildlife just from the fire would also be potentially consequential for decades. In addition, the following is material to any permit that may release hazardous waste into the environment, or place anyone at risk:

- a. The NFPA requires a minimum of a one-hour fire rating for any building within 25 feet of the tank. It would seem reasonable that no vegetation that could catch fire in the eventual explosion should be allowed within 100 feet of the tank. Please note that the "Explosion Hazard Distance" is 90 feet according to table 7.1 (page 26) and therefore the 30 feet cited on table 9.1 cannot be sufficient. Additionally, the applicant should be subject to an annual fire safety and planning inspection of the property to ensure continued compliance, applied for by the applicant and performed at their expense.
- b. A fire suppression water cistern tank, of sufficient size determined by the Waterboro Fire Department, is required to be installed by the applicant for fire department use to suppress fires and keep the tank cool enough to prevent catastrophic explosion of the propane tank.
- c. Written assurances from the Waterboro Fire Department that the design proposed provide adequate conditions for the department to reasonably expect that they have the resources to respond to and contain a fire at the facility without risk to our firefighters or the public.
- 9. The chemicals used to put out propane fires, after an explosion, are devastating to humans and wildlife. These polyfluoroalkyl substances (PFAS) will pollute the water supply after use. They do not break down easily and have been associated with various illnesses, including kidney cancer (see attached Reuters article). The impact to the long term to the community and wildlife by use of these chemicals is becoming increasingly clear. PFAS chemicals are so dangerous that the Maine Legislature voted last summer to ban their use starting in 2030.
- 10. Other Fabian facilities they cited as part of their application and in the March 16, 2022, are in downtown and industrial neighborhoods. The proposed facility in Waterboro is in a rural neighborhood of a community with a strong hunting tradition in an area known for being used for hunting. Unfortunately, it is in the nature of the sport that occasionally ammunition rounds miss their intended prey as targets. The potential of such a "stray" bullet damaging the proposed tank and causing a catastrophic accident was testified by a citizen during the March 16, 2022, Board meeting. This understandable risk concern to the safety of the larger community and its environment was disregarded. A suggestion was made that the tank should be buried to mitigate some of this risk. This measure was also disregarded. The Fabian representative gave the reason that any leak to the tank would not be seen if the tank were buried. This seems to directly contradict their assertion earlier in the same meeting that the tanks do not leak and, therefore, do not pose a threat to the environment or water supply contamination.
- 11. Visual screening of the big white tank and operational disruption (lights and noise) should be provided so residential neighbors will not have to look at the unsightly hazard or have intrusive influences from the new facility. The applicant has not considered or mitigated these disruptions to its neighbors. Such mitigation should be incorporated into the applicant's design and be installed on the applicant's property. During the March 16, 2022, Planning Board Meeting, the applicant claimed such vegetation screening existed but pointed to the abutter's property (Kimberly Prescott) when referring to the screening. The applicant has not demonstrated how it will screen the tank and operations visual disruption from the neighbors with features on the applicant's property.
- 12. Operational lighting for such an installation reduces the quality of living for the adjacent properties and the community by producing glare along with light pollution of the night sky in this rural community. Facility lighting should be shielded to prevent the bulbs from being seen directly and minimize night sky pollution. Heights of fixtures should be limited in height to 15 feet in order to limit the range of neighborhood light glare.
- 13. Operational noise of the trucks for this facility will erode the rural character of the community. Such vehicles, by their nature, have loud engine noises and back up noises that will reduce the quality of life for all in the area.

- 14. The applicant has stated that the trucks will be using the facility at all hours including non-daylight hours. The glare from the headlights of these turning vehicles will clearly shine onto property and into the current and future surrounding homes.
- 15. For all the reasons stated above and more, the installation of such a facility will change the character of the immediately surrounding community. This erosion of the rural character will reduce the property value of the nearby properties. This devaluation is contrary to zoning ordinances for planned development.
- 16. The devaluation of the area properties resulting from this facility results in a "taking" of area properties by the community who approved the facility without due process.
- 17. Homeowners in the area will have to purchase insurance riders at their expense to protect from exclusion for environmental hazards, or personal injuries resulting from a 30,000-gallon tank, with the potential for human error or failed systems.
- 18. The Planning Board declined to consider the health and safety of the community of Waterboro and provided an open-ended permit that can be expanded to a "tank farm."
- 19. No federal or state environmental laws were complied with, and, in fact, it appears that the Planning Board and the Selectpersons in the original zoning ordinance amendment waived any such requirement for the applicant.

## **Supplemental Attachments**

EPA 8/22/11 Fabian Clean Water Violation Press Release

Fabian Oil Vehicle inspection violation list

Reuters article: Maine outlaws PFAS dated 07/16/2021

CDC- NIOSH investigation article dated 06/1999

CDC- NIOSH investigation report (#F2019-16) dated 2022

4/06/22 Planning Board Meeting zoom chat record from Jacqueline Prescott Meyers

4/06/22 Planning Board Meeting zoom chat record from Angela Chute, Waterboro Zoning

4/06/22 Planning Board Host Access Denial

Doc‡ 2009061701 Bk 15789 Ps 814 - 816 Received York SS 12/31/2009 10:37AM Debra L. Anderson Resister of Deeds

## WARRANTY DEED Maine Statutory Short Form

#### KNOW ALL MEN BY THESE PRESENTS,

THAT DONALD E. PRESCOTT, of Chicopee, County of Hampden, Commonwealth of Massachusetts, whose mailing address is 75 Mayflower Avenue, Chicopee, MA 01013,

for no consideration paid, interfamily gift

grant to DANA PRESCOTT of Saco, County of York, State of Maine, whose mailing address is 37 Beach Street, Saco, ME 04072 with warranty covenants, the land in the Town of Waterboro, County of York, State of Maine, described as follows:

A certain lot or parcel of land located on the southwesterly side of State Route No. 5 in the Town of Waterboro, County of York and State of Maine, bounded and described as follows:

Beginning at a 0.5' square, stone monument, with engraved "H" and ½" diameter drill hole therein, found in the southwesterly sideline of State Route No. 5, said monument being opposite baseline station 154+00 as is shown on a plan entitled Maine State Highway Commission Right of Way Map State Highway "114", Waterboro, York County, dated May 1967, revised on April 8, 1968 and recorded at the York County Registry of Deeds in Plan Book 52 Page 9;

Thence North 09°-48'-30" West, along the southwesterly sideline of State Route No. 5, forty-two and ninety-six hundredths (42.96) feet to an iron rod, set in 2007, at the southeasterly corner of Parcel A as shown on the plan referenced below;

Thence South 64°-56'-55" West, by said Parcel A, three hundred and thirty-six hundredths (300.36) feet to an iron rod, set in 2007;

Thence continuing on said course of South 64°-56'-55" West, by said Parcel B, seven hundred twenty-two and seventy-nine hundredths (722.79) feet to an iron rod set in 2007;

Thence South 54'-01'-15" West, by said Parcel A, eight hundred nine and forty-eight hundredths (809.48) feet to an iron rod, set in 2007, at land now or formerly of the heirs of Austin B. Carpenter;

Thence South 32'-36'-15" East, by said land now or formerly of the heirs of Austin B. Carpenter, two hundred sixty and eighty-eight hundredths (260.88) feet to an iron rod, set in 2007, at Parcel C as shown on the plan referenced below;

Thence North 49°-29'-25" East, by said Parcel C, seven hundred twenty-eight and thirty hundredths (728.30) feet to an iron rod set in 2007, a tie line between said iron rod and the iron rod set at the end of the third course above bears North 10°-00'-45" West for a distance of two hundred twenty-five and sixty-six hundredths (225.66) feet;

Thence North 78\*-08'-05" East, by said Parcel C, seven hundred twenty-eight and seventy-three hundredths (728.73) feet to an iron rod, set in 2007;

Thence continuing on said course of North 78°-08'-05" East, by said Parcel C, two hundred fifty-eight and twenty-five hundredths (258.25) feet to an iron rod, set in 2007; in the southwesterly sideline of State Route No. 5;

Thence North 09°-48'-30" West, along the southwesterly sideline of said State Route No. 5, four

hundred sixteen and twenty-seven hundredths (416.27) feet to the stone monument at the point of beginning.

Said lot contains 11.804 acres (7.759 acres on the northeasterly side of the tie line described above and 4.045 acres on the southwesterly side of said tie line).

Bearings above are based on an observation of magnetic north in October of 1991.

Iron rods described above as set are 0.05' diameter with survey caps inscribed PLS 1279, if set in 1992, or W.A. Desper PLS 1279 if set in 2003 or 2007.

The lot described above is shown as Parcel B on a plan entitled Standard Boundary Survey Plan of Land of the Estate of Irene Prescott on Route No. 5 in Waterboro, Maine, dated July 16, 1992 and revised on October 24, 2003 and January 18, 2007, by Wayne A. Desper, Maine P.L.S. No. 1279, Plan No. 1791-Rev. B.

For title purposes, reference is made to:

A deed from Edmund F. Dantis to Irene Prescott and Earl D. Prescott, dated November 27, 1946 and recorded at the York County Registry of Deeds in Book 1084 Page 80;

A deed from Edmund F. Dantis to Irene Prescott and Earl D. Prescott, dated October 16, 1946 and recorded at the York County Registry of Deeds in Book 1088 Page 148;

A deed from Earl D. Prescott to Irene Prescott, dated December 21, 1954 and recorded at the York County Registry of Deeds in Book 1290 Page 308;

York County Probate records for the Estate of Irene Prescott, Docket No. 81-452;

A deed from Nancy Anderson to Donald Earl Prescott, Paul Willis Prescott and Robert Leo Prescott, dated November 26, 2001 and recorded at the York County Registry of Deeds in Book 11877 Page 101;

A deed from Helen M. Carpenter, Gordon M. Carpenter and Patricia A. Haskell to Donald E. Prescott, Paul W. Prescott and Robert L. Prescott, dated August 4, 2004 and recorded at the York County Registry of Deeds in Book 14184 Page 183;

Being the same premises conveyed to Donald E. Prescott by deed of Donald E. Prescott, Paul W. Prescott and Robert L. Prescott dated June 13, 2007 and recorded at the York County Registry of Deeds in Book 15193 Page 489.

The within conveyance is subject to a life estate reserved by the said Donald E. Prescott for and during the term of his natural life with all the privileges and appurtenances including the right to possess and enjoy the property for the duration of his lifetime rent and utilities free of charge should he so desire.

SIGNED, SEALED AND DELIVERED IN PRESENCE OF

Donald E. Prescott

STATE OF MAINE YORK, ss.

December 15, 2009

Then personally appeared the above named **Donald E. Prescott** and acknowledged the foregoing instrument to be his free act and deed.

Before me,

Bryce W. Ingraham, Attorney at Law

RETURN RECORDED DOCUMENT TO: Dana. Prescott

judy/deeds/prescott, donald to dana

INGRAHAM TITLE COMPANY 338 Main Street Saco, Maine 04072

397 P

Doc‡ 2009060050 Bk 15782 Ps 392 - 394 Received York SS 12/21/2009 9:17AM Debra L. Anderson Resister of Deeds

## WARRANTY DEED Maine Statutory Short Form

#### KNOW ALL MEN BY THESE PRESENTS,

THAT PAUL W. PRESCOTT, of Scituate, County of Plymouth, Commonwealth of Massachusetts, whose mailing address is 75 Moreland Road, Scituate, MA 02066

for no consideration paid, interfamily gift

grant to LAURA A. PRESCOTT, of Greenfield, Commonwealth of Massachusetts, whose mailing address is 50 Union Street, Greenfield, MA 01301; JACQUELINE C. PRESCOTT, of Chanhassen, State of Minnesota, whose mailing address 1011 Barbara Court, Chanhassen, MN 55317; PAUL W. PRESCOTT, JR, of Amherst, State of New Hampshire whose mailing address is 4 Corduroy Road, Amherst, NH 03031 and BRADFORD E. PRESCOTT, of Plympton, Commonwealth of Massachusetts whose mailing address of 9 Dukes Brook Road, Plympton, MA 02367 with warranty covenants, as tenants in common, the land in the Town of Waterboro, County of York, State of Maine, described as follows:

A certain lot or parcel of land located on the southwesterly side of State Route No. 5 in the Town of Waterboro, County of York and State of Maine, bounded and described as follows:

Beginning at an iron rod set in the southwesterly side of State Route No. 5, said rod being located South 09°-48'-30" East four hundred sixteen and twenty-seven hundredths (416.27) feet from a 0.5' square, stone monument, with engraved "H" and ½" diameter drill hole therein, found in the southwesterly sideline of State Route No. 5, said monument being opposite baseline station 154+00 as is shown on a plan entitled Maine State Highway Commission Right of Way Map State Highway "114", Waterboro, York County, dated May 1967, revised on April 8, 1968 and recorded at the York County Registry of Deeds in Plan Book 52 Page 9;

Thence, from said iron rod at the point of beginning, South 78\*-08'-05" West, by Parcel B as shown on the plan referenced below, two hundred fifty-eight and twenty-five hundredths (258.25) feet to an iron rod set in 2007;

Thence continuing on said course of South 78\*-08'-05" West, by said Parcel B, seven hundred twenty-eight and seventy-three hundredths (728.73) to an iron rod set in 2007:

Thence South 49°-29'-25" West, by said Parcel B, seven hundred twenty-eight and thirty hundredths (728.30) feet to an iron rod, set in 2007, at land now or formerly of the heirs of Austin B. Carpenter;

Thence South 32'-36'-15" East, by said land now or formerly of the heirs of Austin B. Carpenter, one hundred ninety-one and eighty-six hundredths (191.86) feet to an iron rod set in 2003;

Thence South 41°-02'-40" East, by said land now or formerly of the heirs of Austin B. Carpenter, one hundred one and ninety-seven hundredths (101.97) feet to a point in a pond;

Thence North 02\*-08'-50" West, by said land now or formerly of the heirs of Austin B. Carpenter, eighty-five and sixty-five hundredths (85.65) feet to an iron rod, set in 2003, in the center of Cunny Brook at the edge of said pond;

Thence in a general northeasterly direction, along the center of said Cunny Brook, seven hundred and ninety (790) feet, more or less to a point, a tie line between said point and an iron rod, set in 1992, bears North 10°-00'-45" West for a distance of thirty-one (31) feet, more or less, and a tie line from said iron rod, set in 1992, to the iron rod, set in 2007 at the end of the second course above,

bears North 10°-00'-45" West for a distance of three hundred eighty-three and thirty-three hundredths (383.33) feet;

Thence, from said point at the center of Cunny Brook, in a general northeasterly and easterly direction along the center of said brook, one thousand two hundred and seventy-six (1276) feet, more or less, to a point in the southwesterly sideline of State Route No. 5;

Thence North 09°-48'-30" West, along the southwesterly sideline of said State Route No. 5, fifteen (15) feet, more or less, to an iron rod set in 1992;

Thence continuing on said course of North 09°-48'-30" West, along the southwesterly sideline of said State Route No. 5, four hundred forty-four and twenty-two hundredths (444.22) feet to the iron rod set at the point of beginning.

Said lot contains 11.81 acres, more or less (7.76 acres, more or less, on the northeasterly side of the tie lines described above and 4.05 acres, more or less, on the southwesterly side of said tie lines).

The lot described above is conveyed together with any interest the Grantors may have to land between the former and existing location Cunny Brook near the southwesterly sideline of State Route No. 5.

The lot described above is conveyed subject to any channel diversion easements shown on the plan referenced above or on record at the York County Registry of Deeds.

Bearings above are based on an observation of magnetic north in October of 1991.

Iron rods described above as set are 0.05' diameter with survey caps inscribed PLS 1279, if set in 1992, or W.A. Desper PLS 1279 if set in 2003 or 2007.

The lot described above is shown as Parcel C on a plan entitled Standard Boundary Survey Plan of Land of the Estate of Irene Prescott on Route No. 5 in Waterboro, Maine, dated July 16, 1992 and revised on October 24, 2003 and January 18, 2007, by Wayne A. Desper, Maine P.L.S. No. 1279, Plan No. 1791-Rev. B.

For title purposes, reference is made to:

A deed from Edmund F. Dantis to Irene Prescott and Earl D. Prescott, dated November 27, 1946 and recorded at the York County Registry of Deeds in Book 1084 Page 80;

A deed from Edmund F. Dantis to Irene Prescott and Earl D. Prescott, dated October 16, 1946 and recorded at the York County Registry of Deeds in Book 1088 Page 148;

A deed from Earl D. Prescott to Irene Prescott, dated December 21, 1954 and recorded at the York County Registry of Deeds in Book 1290 Page 308;

York County Probate records for the Estate of Irene Prescott, Docket No. 81-452;

A deed from Nancy Anderson to Donald Earl Prescott, Paul Willis Prescott and Robert Leo Prescott, dated November 26, 2001 and recorded at the York County Registry of Deeds in Book 11877 Page 101;

A deed from Helen M. Carpenter, Gordon M. Carpenter and Patricia A. Haskell to Donald E. Prescott, Paul W. Prescott and Robert L. Prescott, dated August 4, 2004 and recorded at the York County Registry of Deeds in Book 14184 Page 183;

Being the same premises conveyed to Paul W. Prescott by deed of Donald E. Prescott, Paul W. Prescott and Robert Prescott dated June 13, 2007 and recorded in the York County Registry of Deeds in Book 15193, Page 489.

IN WITNESS WHEREOF, I the said this	Paul W. Prescott, have hereunto set my hand and seal 09.
SIGNED, SEALED AND DELIVERED IN PRESENCE OF	Game w. Smeath
	Paul W. Prescott
COMMONWEALTH OF MASSACHUS PLYMOUTH, ss.	SETTS Scrimber 15th, 2009
Then personally appeared the above foregoing instrument to be his free act and of	ve named Paul W. Prescott and acknowledged the leed.
	Before me,
*	Bure W. Ingraham
	Notary Public Attorney A+ Law
	Print Name Bryce W Ingraham
•	My Commission Expires

RETURN RECORDED DOCUMENT TO: Paul W. Prescott 75 Moorland Road Scituate, MA 02066

> INGRAHAM TITLE COMPANY 338 Main Street Saco, Maine 04072

317

judy deeds prescott, paul to children

**End of Document** 

#### QUITCLAIM DEED WITH COVENANT

#### KNOW ALL MEN BY THESE PRESENTS

THAT, I, ROBERT L. PRESCOTT, of Pompano Beach, County of Broward, and State of Florida, as a gift, give, transfer and convey to KIMBERLY BRADY, whose mailing address is 29239 Heathercliff Road, #5, Malibu, CA 90265, and do hereby acknowledge, do hereby remise, release, bargain, sell, convey and forever quitclaim unto the said KIMBERLY BRADY, her heirs and assigns forever,

A certain lot or parcel of land located on the southwesterly side of State Route No. 5 in the Town of Waterboro, County of York and State of Maine, bounded and described as follows:

Beginning at iron rod, set in 2007 at the remains of a stone wall, in the southwesterly side of State Route No. 5 at the southeasterly corner of land now or formerly of William H. Hanson, Jr. and Cheryl Hanson;

Thence, South 53°-34'-15" West, along said stone wall and by land now or formerly of said Hansons, three hundred sixty-one and ninety-five hundredths (361.95) feet to an iron rod set in 1992;

Thence, South 53°-46'-25" West, along the remains of said stone wall and by land now or formerly of said Hansons, two hundred sixty-four and eighty-three hundredths (264.83) feet to an iron rod set in 1992;

Thence, South 53°-09'-05" West, by land now or formerly of said Hansons, two hundred twenty-one and forty-six hundredths (221.46) feet to an iron rod set in 1992;

Thence, continuing on said course of South 53°-09'-05" West, by land now or formerly of said Hansons, two hundred seventy-five and no hundredths (275.00) feet to a stone monument found;

Thence, South 54°-50'15" West, by land now or formerly of said Hansons, eight hundred ninety-four and forty-five hundredths (894.45) feet to a 0.05' diameter iron rod, with cap inscribed RLS 1205, found at land now or formerly of the heirs of Austin B. Carpenter;

Thence, South 32°-36'-15" East, by said land now or formerly of the heirs of Austin B. Carpenter, two hundred thirteen and sixteen hundredths (213.16) feet to an iron rod, set in 2007, at parcel B as shown on the plan referenced below;

Thence, North 54°-01'-15" East, by said Parcel B eight hundred nine and forty-eight hundredths (809.48) feet to an iron rod set in 2007, a tie line from said iron rod and the stone monument at the end of the fourth course above bears North 10°-00'-45" West for a distance of two hundred twenty-two and fifty-two hundredths (222.52) feet;

Thence, from said iron rod set in 2007, North 64°-56'-55" East, by said parcel B, seven hundred twenty-two and seventy-nine hundredths (722.79) feet to an iron rod set in 2007;

Thence, continuing on said course of North 64°-56'55" East, by said Parcel B, three hundred and thirty-six hundredths (300.36) feet to an iron rod, set in 2007, in the southwesterly sideline of State Route No. 5;

Thence, North 09°-48'-30" West, along the southwesterly sideline of said Route No. 5, two hundred seven and fifty-seven hundredths (207.57) feet to an iron rod set in 2007;

Thence, North 80°-11'-30" East, along a jog in the southwesterly sideline of said State Route No. 5, fifteen and no hundredths (15.00) feet to an iron rod set in 2007;

Thence, North 09°-48'-30" West, along the southwesterly sideline of said State Route No. 5, two hundred fifty-one and sixty-six hundredths (251.66) feet to the iron rod set at the point of beginning.

Said lot contains 11.804 acres (7.759 acres on the northeasterly side of the tie line described above and 4.045 acres on the southwesterly side of said tie line).

Bearings above are based on an observation of magnetic north in October of 1991.

Iron rods described above as set are 0.05' diameter with survey caps inscribed PLS 1279, if set in 1992, or W.A. Desper PLS 1279 if set in 2003 or 2007.

The lot described above is shown as Parcel A on a plan entitled Standard Boundary Survey Plan of Land of the Estate of Irene Prescott on Route No. 5 in Waterboro, Maine, dated July 16, 1992 and revised on October 24, 2003 and January 18, 2007, by Wayne A. Desper, Maine P.L.S. No. 1279, Plan No. 1791-Rev. B.

Being the same premises conveyed by Warranty Deed of Donald E. Prescott, Paul W. Prescott and Robert L. Prescott to Robert L. Prescott dated June 11, 13 and 15, 2007 and recorded in the York County Registry of Deeds in Book 15193, Page 482.

TO HAVE AND TO HOLD the same, together with all the privileges and appurtenances thereunto belonging, to the said KIMBERLY BRADY, her heirs and assigns forever.

AND I do covenant with the said KIMBERLY BRADY, her heirs and assigns, that I will warrant and defend the premises to the said Grantee, her heirs and assigns forever, against the lawful claims and demands of all persons claiming by, through or under me.

IN WITNESS WHEREOF, the said ROBERT L. PRESCOTT has hereunto set his hand and seal this <u>3</u> day of the month of <u>oct</u>, A.D., 2008.

SIGNED SEALED AND DELIVERED IN THE PRESENCE OF

Michelle P. Delaplaine

Robert L. Prescott

STATE OF FLORIDA COUNTY OF BROWARD

10 3 ,2008

Then personally appeared the above named Robert L. Prescott and acknowledged the foregoing instrument to be his own free act and deed.

Before me,

NOTARY PUBLIC-STATE OF FLORDA
Lois A. Duncan
Commission # DD566413
Expires: SEP 12, 2016
BONDED THRU ATLANTIC BONDING CO., INC.

Notary Public

Lois H Duncan

Return Original Recorded Deed to:

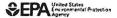
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**End of Document** 

Kimberly Brady 29239 Heathercliff Road #5 Malibu, CA 90265

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https://archive.epa.gov/epapages/newsroom\_archive/newsreleases/1ef168c67ef12f7c852578f400679708.html



#### Newsroom

## All News Releases By Date

#### Maine Oil Company Fined for Clean Water Violations

Release Date: 08/22/2011 Contact Information: Paula Ballentine, 617-918-1027

(Boston, Mass. - August 22, 2011) - A Maine heating oil company has agreed to pay \$50,000 to settle EPA claims that it violated the Clean Water Act and federal regulations designed to prevent oil spills from reaching waterways.

Fabian Oil, Inc. sells heating oil, gasoline, and other petroleum products from several facilities in Maine. According to EPA, Fabian failed to maintain and fully implement Spill Prevention Control and Countermeasure (SPCC) Plans at three of these facilities. After EPA performed inspections in 2009-10, Fabian produced revised, updated SPCC Plans for the facilities and proceeded to implement them. The implementation work included installing concrete pads to contain potential spills from tank truck loading areas, updating spill control equipment, and performing oil tank integrity testing.

Because Fabian's old SPCC Plans were out-of-date and only partially implemented, Fabian's three facilities were not fully prepared to deal with oil spills or to prevent spills from having potentially serious environmental consequences. EPA's oil spill prevention regulations and SPCC Plan requirements help ensure that tank failures or accidental spills from oil-storing facilities do not lead to oil contamination of surface waters, such as rivers or streams, which could harm human and ecological health. These regulatory requirements generally apply to facilities with above-ground oil storage capacity of more than 1,320 gallons. Fabian's three violating facilities have storage capacities of 30,000 to 60,000 gallons.

"Because oil spills can do significant damage to the environment, it's very important that facilities handling and storing oil do everything possible to minimize the risk of oil spills," said Curt Spalding, regional administrator of EPA's New England office. "It's much easier and less expensive to prevent pollution before it occurs."

More information on federal oil spill prevention requirements (https://www.epa.gov/ne/superfund/er/oilstor.htm) and (https://www.epa.gov/oilspill)

# # #

Last updated on 12/16/2016

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#### Recent additions

12/23/2014 EPA Announces Availability of \$2.7 Million in **Environmental Education** Local Grants

12/23/2014 EPA, Coast Guard Extend Pollution Control Agreement with Royal Caribbean: New advanced technologies allow industry to comply with emission standards, reduce

costs 12/23/2014 EPA to Hold Public Hearings in California, Texas and D.C. on Proposed Smog Standards

12/23/2014 Nominations for EPA New England's Annual Environmental Merit Awards-Deadline is January 30, 2015

12/22/2014 XTO Energy, Inc. to Restore Areas Damaged by Natural Gas Extraction Activities

## All known Inspections on Fabian Oil Inc Vehicles

https://dot.report/usdot/745293/inspections

Date	Year	Inspected In	State - Plate	Secondary Plate	Violations
5/30/2019	2019	ME	ME - 9A3435	None	No violations
6/3/2019	2019	ME	ME - 928736	ME - 2095484	1 Violation(s)
6/4/2019	2019	ME	ME - 1B0304	None	No violations
6/5/2019	2019	ME	ME - 929428	ME - 2095485	2 Violation(s)
6/20/2019	2019	MA	MA - 7263A	ME - 2821588	No violations
6/24/2019	2019	ME	ME - 2A2106	None	No violations
7/11/2019	2019	ME	ME - 1B0303	None	No violations
8/2/2019	2019	ME	ME - 5A1569	None	No violations
8/12/2019	2019	ME	ME - 7A3145	None	No violations
8/13/2019	2019	ME	ME - 7A2299	None	No violations
8/15/2019	2019	ME	ME - 2B5679	None	No violations
8/16/2019	2019	ME	ME - 6A5926	None	4 Violation(s)
8/16/2019	2019	ME	ME - 2B5683	None	No violations
8/16/2019	2019	ME	ME - 2C1169	None	No violations
8/23/2019	2019	ME	ME - 929775	ME - 2922091	No violations
8/27/2019	2019	ME	ME - 2C1168	None	No violations
9/17/2019	2019	ME	ME - 2C1170	None	No violations
9/27/2019	2019	ME	ME - 2B4088	None	1 Violation(s)
9/30/2019	2019	ME	ME - 5A1569	None	3 Violation(s)
9/30/2019	2019	ME	ME - 2C1168	None	No violations
10/2/2019	2019	ME	ME - 1B2048	None	No violations
10/3/2019	2019	ME	ME - 6A4559	None	No violations
10/16/2019	2019	ME	ME - 2C1168	None	No violations
10/29/2019	2019	ME	ME - 1B0304	None	No violations
11/1/2019	2019	ME	ME - 928739	ME - 2913219	2 Violation(s)
12/5/2019	2019	ME	ME - 928736	ME - 2095484	No violations
12/6/2019	2019	ME	ME - 2B5682	None	2 Violation(s)
12/18/2019	2019	ME	ME - 927692	ME - 2922089	No violations
1/21/2020	2020	ME	ME - 1B0315	None	No violations
1/22/2020	2020	ME	ME - 2C3513	None	No violations
1/23/2020	2020	ME	ME - 928736	ME - 2560358	No violations
3/30/2020	2020	NH	ME - 928736	ME - 3131416	No violations
4/2/2020	2020	NH	IN - 2390849	ME - 3217320	No violations
5/6/2020	2020	ME	ME - 2C1168	None	No violations
5/26/2020	2020	ME	ME - 929775	ME - 2922091	1 Violation(s)
5/26/2020	2020	ME	ME - 5C9432	None	No violations
5/28/2020	2020	ME	ME - 928739	ME - 2560358	2 Violation(s)
6/1/2020	2020		ME - 5C3004	None	No violations
6/4/2020	2020		ME - 930839	ME - 3131420	1 Violation(s)
6/16/2020	2020		ME - 2B4088	None	No violations
6/24/2020	2020		ME - 930841	ME - 233366A	2 Violation(s)

## All known Inspections on Fabian Oil Inc Vehicles

https://dot.report/usdot/745293/inspections

Date	Year	Inspected In	State - Plate	Secondary Plate	Violations
7/9/2020	2020	ME	ME - 928737	ME - 2922090	No violations
7/15/2020	2020	ME	ME - 7A3145	None	1 Violation(s)
7/21/2020	2020	ME	ME - 927692	ME - 3131418	No violations
7/21/2020	2020	ME	ME - 5C9427	None	No violations
7/22/2020	2020	ME	ME - 928738	ME - 3131417	No violations
8/6/2020	2020	ME	ME - 928736	ME - 3131416	No violations
8/18/2020	2020	ME	ME - 2B5679	None	2 Violation(s)
8/25/2020	2020	ME	ME - 928737	ME - 2922090	No violations
9/8/2020	2020	ME	ME - 1B0303	None	1 Violation(s)
9/9/2020	2020	ME	ME - 928739	ME - 3220309	1 Violation(s)
9/9/2020	2020	ME	ME - 2B5682	None	1 Violation(s)
9/9/2020	2020	NH	ME - 930710	ME - 3217317	No violations
9/10/2020	2020	ME	ME - 2C1138	None	No violations
10/5/2020	2020	ME	ME - 927888	ME - 3112979	1 Violation(s)
10/21/2020	2020	ME	ME - 2B5684	None	No violations
11/16/2020	2020	ME	ME - 5C9443	None	No violations
12/2/2020	2020	ME	ME - 928739	ME - 2913219	No violations
12/3/2020	2020	ME	ME - 7C0061	None	No violations
12/9/2020	2020	ME	ME - 928736	ME - 3131416	1 Violation(s)
12/15/2020	2020	ME	ME - 2C1168	None	No violations
12/21/2020	2020	ME	ME - 6C7366	None	No violations
12/23/2020	2020	ME	ME - 928739	ME - 3131418	No violations
1/4/2021	2021	ME	ME - 1B0031	None	No violations
1/7/2021	2021	ME	ME - 6C7369	None	No violations
1/11/2021	2021	ME	<u>ME - 927692</u>	ME - 2560358	No violations
1/13/2021	2021	ME	ME - 929019	ME - 3028186	No violations
2/8/2021	2021	ME	<u>ME - 180315</u>	None	No violations
3/5/2021	2021	ME	<u>ME - 931247</u>	ME - 3220309	No violations
3/8/2021	2021	ME	ME - 2C1138	None	No violations
3/8/2021	2021	ME	<u>ME - 928736</u>	MA - 3131416	No violations
3/15/2021	2021	ME	ME - 7C0061	None	No violations
3/23/2021	2021	ME	<u>ME - 1B0302</u>	None	No violations
3/23/2021	2021	ME	ME - 7C0062	None	No violations
4/2/2021	2021	ME	ME - 6C7363	None	1 Violation(s)
4/8/2021	2021	ME	<u>ME - 7A2299</u>	None	No violations
4/12/2021	2021	ME	<u>ME - 1B0304</u>	None	1 Violation(s)
4/12/2021	2021	ME	<u>ME - 928738</u>	ME - 3131417	No violations
4/14/2021	2021	ME	<u>ME - 2A2106</u>	None	No violations
4/19/2021	2021	ME	ME - 9A3435	None	No violations
5/5/2021	2021	ME	ME - 2C1168	None	No violations
5/12/2021	2021	MA	MA - 4435A	ME - 2821594	No violations

## All known Inspections on Fabian Oil Inc Vehicles

https://dot.report/usdot/745293/inspections

Date	Year	Inspected In	State - Plate	Secondary Plate	Violations
5/22/2021	2021	MA	MA - 4436A	ME - 2821583	No violations
5/26/2021	2021	ME	ME - 931539	ME - 3131418	No violations
5/28/2021	2021	ME	ME - 6C7359	None	No violations
6/9/2021	2021	ME	ME - 2C1138	None	No violations
6/22/2021	2021	ME	ME - 7C0056	None	No violations
6/23/2021	2021	ME	ME - 927709	ME - 2922091	No violations
6/24/2021	2021	ME	ME - 6C7369	None	No violations
6/25/2021	2021	ME	ME - 6C7369	None	1 Violation(s)
6/25/2021	2021	ME	ME - 1B0301	None	No violations
6/25/2021	2021	ME	ME - 928739	ME - 3220927	No violations
6/30/2021	2021	ME	ME - 6C7359	None	No violations
7/29/2021	2021	ME	ME - 1B0304	None	1 Violation(s)
8/10/2021	2021	ME	ME - 928737	ME - 2922090	No violations
8/10/2021	2021	ME	ME - 6C7369	None	No violations
8/17/2021	2021	ME	ME - 929775	ME - 2922091	No violations
8/25/2021	2021	ME	ME - 7C0062	None	No violations



July 16, 2021 · 8:25 PM EDT Last Updated 9 months ago



**Environment** 

Health

**Public Policy** 

**Product Liability** 



# Maine outlaws PFAS in products with pioneering law

By Sebastien Malo 3 minute read





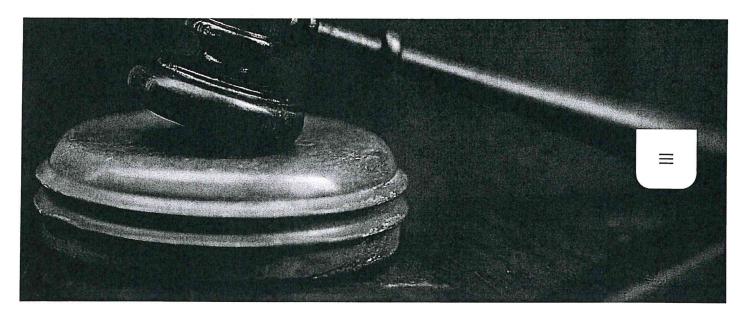












REUTERS/Andrew Kelly



Health and environmental groups hail law, say first in the nation

Products containing PFAS to be outlawed in 2030

The company and law firm names shown above are generated automatically based on the text of the article. We are improving this feature as we continue to test and develop in beta. We welcome feedback, which you can provide using the feedback tab on the right of the page.

(Reuters) - Maine legislators passed a law Thursday that bans toxic chemicals known as per- and polyfluoroalkyl substances, or PFAS, in nearly all products by 2030, a move environmentalists said is the first such legislation by a U.S. state.

The <u>law</u>, adopted as an emergency measure to immediately protect public health, mandates that on Jan. 1, 2030, "a person may not sell, offer for sale or distribute for sale" in Maine products where PFAS has been "intentionally added" except in cases of "unavoidable use."

My View Following Saved

It also mandates that effective on Jan. 1, 2023, manufacturers of products for sale in the state that contain the chemical notify state authorities.

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The American Chemistry Council industry body in a statement called the measure a "misguided law" that "could hurt Maine families and small businesses" by banning products they rely on.

PFAS, nicknamed "forever chemicals" because they don't break down easily, have been associated with various illnesses including kidney cancer. They have been used for decades in household products such as nonstick cookware, stain- and water-resistant textiles, rugs, food packaging, photo-imaging and in industrial products. Many states have already outlawed their use in food packaging.

The new law comes amid renewed efforts to phase out the substance, with the Biden administration seeking funding to clean up PFAS-contaminated industrial sites and to conduct research on the chemical's effects.

It was sponsored by state House Representative Lori Gramlich, a Democrat who represents Old Orchard Beach in the state's south. Gramlich told Reuters: "PFAS is at a crisis level here in Maine - it's in the soil, groundwater and household items, and it is making people severely sick."

Because it was voted as an emergency measure, passage of the bill required two-thirds of the state's House of Representatives members and of its Senate in order to pass. It did not require the state's governor's signature.

My View

The measure passed with 121 state House lawmakers voting in favor and two casting votes against it while 28 were absent.

Portland, Maine-based environmental health group Defend Our Health hailed the law in a statement, saying it "provides a national model for policymakers to eliminate all but the 'essential' uses of PFAS in products."

The exemption allows for uses for critical products such as medical devices, it said.

Last week, Maine also restricted with a separate law the use of PFAS-containing fire-fighting foam that is typically used on oil rigs and at airports.

Lawsuits over PFAS have multiplied in recent years, partly the result of a 2017 <u>\$671 million</u> settlement in which DuPont and Chemours Co agreed to settle thousands of lawsuits involving a leak of perfluorooctanoic acid, a compound that is part of the PFAS family. States from New York to Ohio and Vermont have sued the manufacturers of PFAS over alleged harm to public health and the environment.

Environmental Protection Agency head Michael Regan called in April for the creation of a "council on PFAS" that will be charged with reducing their risk.

(NOTE: This story has been updated with a comment from state House Representative Gramlich.)

Read more:

Thinx underwear PFAS lawsuit survives bid to dismiss

Solvay, Arkema must face claims of contaminating N.J. town's water with PFAS

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# MIOSH HAZARD ID

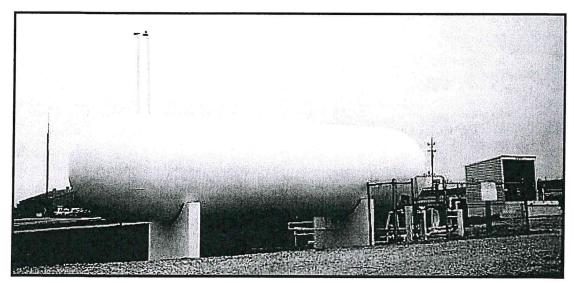
HID 7

## Fire Fighting Hazards During Propane Tank Fires

## **Description of HAZARD**

On April 15, 1998, the National Institute for Occupational Safety and Health (NIOSH) investigated the line-of-duty deaths of two volunteer fire fighters (Report No. 98F-14). The investigation was part of the NIOSH Fire Fighter Fatality Investigation and Prevention Program. Both fire fighters were part of a volunteer fire department that responded to an 18,000-gallon bulk propane tank fire.

The fire started after unprotected external piping from the tank was struck by an all-terrain vehicle and the propane vapors were ignited by a pilot flame from a nearby vaporizer. Upon arrival at the fire scene, the firefighters watered down the buildings adjacent to the propane tank and allowed the tank to burn itself out, since the tank was venting. About 8 minutes after the fire fighters arrived, the tank exploded, separated into four parts, and flew in four directions. The two fire fighters (who were approximately 105 feet from the tank) were struck by a piece of the exploding tank and killed instantly. Six other fire fighters and a deputy sheriff were injured as a result of the explosion. Such explosions may occur whenever flames contact propane tanks.



An 18,000-gallon propane tank with protective fencing to reduce the risk of physical damage to the exterior piping system.



U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES

Public Health Service Centers for Disease Control and Prevention National Institute for Occupational Safety and Health



## **Recommendations for Prevention**

During propane tank fires, the potential always exists for an explosion known as boiling liquid expanding vapor explosion (BLEVE). To reduce this risk, fire departments, fire fighters, and propane tank owners and users should follow the recommendations below. They are based on emergency response procedures in the 1996 North American Emergency Response Guidebook (NAERG96), which were developed jointly by Transport Canada, the U.S. Department of Transportation, and the Secretariat of Communications and Transportation of Mexico.

Fire fighters should do the following:

- Fight fire from the maximum distance possible, or use unmanned hose holders or monitor nozzles.
- Cool containers by flooding them with large quantities of water until well after fire is out.
- Do not direct water at the source of leak or at safety devices; icing may occur.
- Leave the area immediately if you hear a rising sound from venting safety devices or see discoloration of the tank.
- For massive fires, use unmanned hose holders or monitor nozzles; if this is impossible, leave the area and let the fire burn.
- Be aware that when a BLEVE occurs, sections of the tank can fly in any direction. Just avoiding the ends of the tank should not be considered a safe operating procedure.

Fire departments should do the following:

- Follow the OSHA regulations [29 CFR\*1910.120 (q)]— Emergency response to hazardous substance releases]. These regulations should be incorporated into fire department standard operating procedures (SOPs), which should be strictly enforced.
- Train first responders to be aware of the hazards associated with propane tank fires, including BLEVE.

- Ensure that fire department code enforcement personnel adhere to the guidelines specified by the National Fire Protection Association (NFPA) and NAERG96 for the evaluation and certification of propane tanks.
- For more information about safe fire fighting procedures for propane tank fires, see NAERG96 or contact the NFPA, the National Propane Gas Association (NPGA), or the International Fire Service Training Association (IFSTA).

Propane tank owners and users should do the following:

- Protect above ground external piping from physical damage with fencing or other protection.
- Equip propane tank piping with excess-flow valves and emergency shutoff valves in accordance with the NFPA 58, LP-Gas Code.

## For More Information

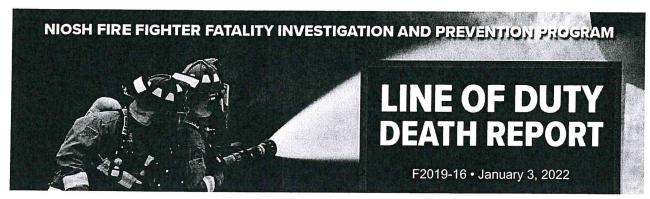
For more information about this or other fire fighter hazards, call NIOSH at

1-800-35-NIOSH (1-800-356-4674), or visit the NIOSH Fire Fighter Homepage on the World Wide Web at http://www.cdc.gov/niosh/firehome.html

The Fire Fighter Fatality Investigation and Prevention Program is conducted by NIOSH. The purpose of the program is to determine factors that cause or contribute to fire fighter deaths suffered in the line of duty and to develop strategies for preventing similar incidents in the future.

## **Acknowledgments**

The principal contributors to this publication were Richard W. Braddee and Frank C. Washenitz II. Jerome P. Flesch provided technical review, and Kristina Wasmund and Vanessa Becks provided desktop publishing.

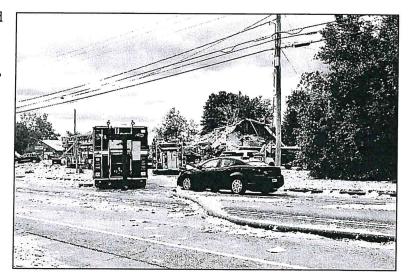


1095 WILLOWDALE ROAD, MORGANTOWN, WV 26505 • 304.285.5916

# Captain Killed and Six Firefighters Injured at a Propane Explosion in an Office Building–Maine

## **Executive Summary**

On September 16, 2019, a 68-year-old captain was killed in a propane explosion and six firefighters were injured. At approximately 0808 hours, the fire and rescue department was dispatched to an office building for a possible propane leak. The building maintenance supervisor had called the fire station directly. The fire chief called county dispatch, so the call could be transmitted by radio to the fire and rescue department. County dispatch alerted Car 1, Engine 2, and Tower 3 at 0808 hours. The fire chief (Car 1) arrived on-scene and met with the building maintenance supervisor. The employees had moved to their designated evacuation area, which was the northwest corner of the parking lot. Firefighters from Engine



Destruction of the propane explosion. This photo shows Side Alpha/Side Delta of the building. The white debris is insulation and papers from the building.

(Photo courtesy of the Fire and Rescue Department)

2 and Tower 3 arrived on-scene. The officer and firefighter from Tower 3 initiated air sampling with a portable multi-gas detector. Tower 3 members conducted air sampling around the propane tank. They found no indication of a propane leak, but the propane tank was empty with frost on the bottom half of the tank and the ground around the tank at approximately 0813 hours. Firefighters were ordered to the basement of the building by the fire chief. The fire chief and a captain who responded on Engine 2 were reportedly on the 1<sup>st</sup> floor of the building. A firefighter assigned to Tower 3 went to the basement with a portable multi-gas detector. The captain from Tower 3 was already in the basement with the building maintenance supervisor and a firefighter from Engine 2. The firefighter from Tower 3 stated that the multi-gas detector started to read a lower explosive limit (LEL) as he went down the basement stairs. The LEL continued to increase until the multi-gas detector alarmed at 100% at the bottom of the steps. The firefighter from Tower 3 stated he was in the basement less than one minute. At 0817 hours,

# Captain Killed and Six Firefighters Injured at a Propane Explosion in an Office Building–Maine

an explosion occurred that leveled the building. The captain of Engine 2, who was reportedly on the  $1^{st}$  floor, was killed as a result of injuries sustained in the explosion. Two firefighters were standing on Side Bravo in the parking lot when the explosion occurred. The force of the explosion threw them to the dirt road approximately 20 - 30 feet away. Six firefighters, including the fire chief, and the building maintenance supervisor were injured. Initially, all six injured firefighters were transported to a local hospital. One firefighter was treated and released. The other five firefighters were transported by air or ground to various hospitals throughout the state. The captain of Engine 2 was pronounced deceased by EMS personnel at approximately 0840 hours.

## **Contributing Factors**

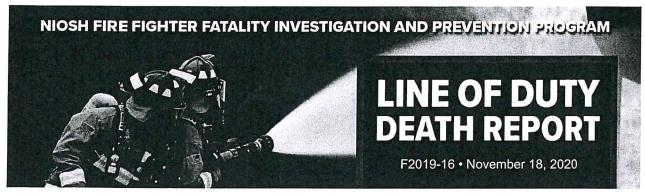
- Lack of locating and marking of underground utilities prior to digging or excavation
- Installation of vertical protective posts (Bollards) that severed the propane supply line
- Lack of pressure testing an empty tank by the propane company
- Odorant fade or scrubbing of ethyl mercaptan by soil and concrete
- Lack of scene size-up and risk assessment
- Lack of incident management
- Lack of understanding a multi-gas monitor's capability
- Improper gas sampling, monitoring, and detection
- Lack of hazardous materials training and recertification.

## **Key Recommendations**

- Fire departments responding to a hazardous materials incident should ensure that a scene sizeup and initial risk assessment are performed. In addition, fire departments should establish isolation zones and ensure a continuous risk assessment is conducted throughout the incident
- Fire departments should ensure incident commanders initiate a defensive strategy and communicates the incident action plan (tactics) during initial operations of a hazardous materials incident. The strategy and incident action plan are revised based upon the tactical objectives taken to mitigate the hazard
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For further information, visit the program website at www.cdc.gov/niosh/fire or call toll free 1-800-CDC-INFO (1-800-232-4636).



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## Introduction

On September 16, 2019, a 68-year-old captain was killed, and six firefighters were injured in a propane explosion at an office building. On October 17, 2019, an investigator and two occupational health and safety specialists with the National Institute for Occupational Safety and Health (NIOSH) Fire Fighter Fatality Investigation and Prevention Program traveled to Maine to investigate the circumstances contributing to this incident. The NIOSH representatives met with fire and rescue department officials including the fire chief, the deputy chief of operations, and members of the department involved in this incident. NIOSH investigators also met with a representative for the town's code enforcement and planning office; officers from the town's police department; employees from the town's public works division; employees of the private ambulance service; representatives from the Maine Fuel Board, Maine Department of Labor, Bureau of Labor and Standards, Workplace Safety and Health Division; a representative from the federal Occupational Safety and Health Association (OSHA); representatives from the Maine Office of the State Fire Marshal, Investigation Division; representatives from the Maine Office of the State Medical Examiner; representatives from the Maine Fire Service Institute; and representatives from the county's 9-1-1 Communications Center. NIOSH investigators visited the incident site with representatives of the Maine Office of the State Fire Marshal. NIOSH investigators conducted interviews with the fire and rescue department officers and firefighters, plus members of mutual aid fire departments directly involved in this incident. The NIOSH investigators inspected and photographed the personal protective clothing of the deceased firefighter and injured firefighters. NIOSH investigators reviewed training records and standard operating procedures (SOPs) from the involved fire and rescue department. Photographs and building information were obtained from the Maine Office of the State Fire Marshal, Investigation Division.

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The fire and rescue department delivers fire protection and life safety services to an area encompassing 56 square miles and a population of 8,200. A college located in the town adds an additional population of approximately 1,800 students during the school year. The department operates out of two fire stations. The department's apparatus consists of two pumpers (Engine 1 & Engine 2), one tower ladder (Tower 3), one squad truck (Squad 1), one rescue/air truck (Rescue 1), one communications vehicle (Com1), one Chief's vehicle (Car 1), a hazmat trailer, and a Gator which is used as a quick attack on wood/brush fires and in the winter as a rescue unit with tracks. There are 12 -15 active members of the fire and rescue department, which responds to approximately 400 alarms annually.

The rank structure for the fire and rescue department is:

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## Captain Killed and Six Firefighters Injured at a Propane Explosion in an Office Building–Maine

- Captain
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The fire chief is a paid member of the department. The department has four full-time members that work Monday – Friday from 0700 – 1900 hours. Two members work daily for two days on and then have two days off. Also, the department has a per diem shift from 0800 – 1630 hours Monday through Friday. Note: On September 16, the full-time work schedule was changed due to the town's annual fair which started on this date and continued through September 23. The work scheduled was changed Monday – Friday from 0700 – 1900 hours to 1000 – 2200 hours. The per diem shift was changed from 0800 – 1630 hours to 1000 – 1830 hours

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Fire service training in Maine is provided by the Maine Fire Service Institute (MFSI). The MFSI is a division within Southern Maine Community College. They had a full-time staff of 10 and an additional 100 instructors throughout the state of Maine at the time of the incident. MFSI produces a variety of programs in regions around the state of Maine to meet the demands of the local fire departments. Complementing the program delivery, MFSI also serves as the certification entity for all firefighter programs. MFSI accomplishes all this by fostering partnerships and collaborating with local departments, regional programs, the Fire Science Programs of Southern Maine Community College and Eastern Maine Community College and other state agencies, such as the Maine Office of the State Fire Marshal and the Maine Bureau of Labor and Standards.

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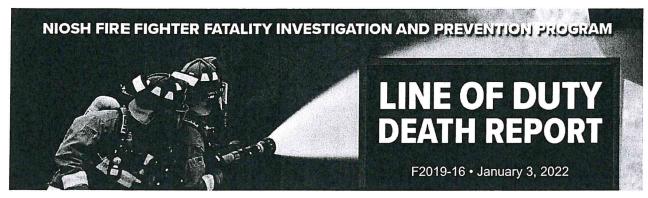
# Captain Killed and Six Firefighters Injured at a Propane Explosion in an Office Building–Maine

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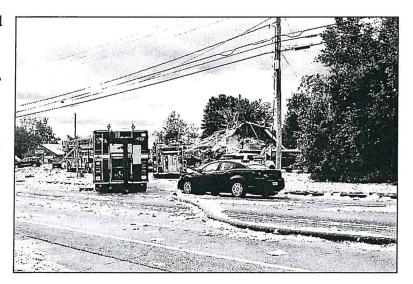


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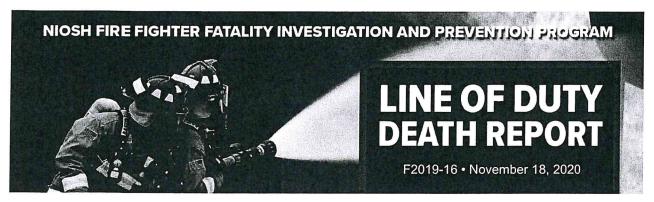
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- First Responder Awareness Level
- Hazardous Materials Operations Level
- Hazardous Materials Technician Level [OSHA 1990]

The deputy chief of the fire and rescue department who served as incident commander of the incident had the following certifications: NFPA 1001, Standard for Fire Fighter Professional Qualifications, Fire Fighter I and Fire Fighter II. The deceased captain had the following certifications: NFPA 1001, Standard for Fire Fighter Professional Qualifications, Fire Fighter I and Fire Fighter II. The fire chief had the following certifications: NFPA 1001, Standard for Fire Fighter Professional Qualifications, Fire Fighter I and Fire Fighter II.

#### Maine Bureau of Labor and Standards

The Maine Department of Labor, Bureau of Labor and Standards mandates that all firefighters be certified to meet the *Interior Structural Firefighter - Minimum Training Requirements*. This 75-hour course consists of 18 topics.

- The History and Orientation of the Fire Service
- Firefighter Qualifications and Safety
- Fire Service Communications
- Incident Management System
- Fire Behavior
- Portable Fire Extinguishers
- Firefighter Tools and Equipment
- Response and Size-Up
- Forcible Entry
- Ladders
- Search and Rescue
- Ventilation
- Water Supply
- Fire Hose, Nozzles, Streams, and Foam

- Firefighter Survival
- Salvage and Overhaul
- Firefighter Rehabilitation
- Fire Suppression

The curriculum is based on training requirements from the Maine Department of Labor, Bureau of Labor and Standards and NFPA 1001, *Standard for Fire Fighter Professional Qualifications*. Based upon Maine state statutes, the following apply to each fire department in the state:

- Maine MRSA (Maine Revised Statutes Annotated) Title 26 §2102. Firefighter Training and Education
- Maine MRSA Title 26 §2103. Standards for Equipment and Clothing
- Maine MRSA Title 26 §2104. Required Provision and Use of Protective Equipment

### Apparatus, Staffing, and Communications

On September 16, 2019, at 0808 hours, the fire and rescue department was dispatched to a report of a possible propane leak at an office building. The following resources were dispatched at 0808 hours:

- Car 1 (Fire Chief) (PAR 1)
- Engine 2 (PAR 3)
- Tower 3 (PAR 3)

The 9-1-1 center and communication center (identified as county dispatch) is operated by the county. County dispatch was managed by an interim director at the time of this investigation and staffed with 11 dispatchers. County dispatch receives approximately 1100 calls annually. Dispatchers work tours of 0600 hours to 1800 hours and 1800 hours to 0600 hours. The minimum staffing is two dispatchers per shift. All dispatchers are assigned permanent day or night tours and work three days the first week and four days the second week.

The county 9-1-1 center and communication center dispatches for 17 fire departments, four municipal police departments, the county Sheriff's Office, and the private EMS agency. The county dispatch transmits on a VHF frequency. The county is divided into County Fire North and County Fire South dispatch frequencies. The state fire channel is used for a tactical channel for working incidents.

### **Building Construction**

The structure involved in the incident served as a central office for an organization that provides residential and life skill support to individuals with intellectual and developmental disabilities since 2003. The original building was one story with a partial basement and was approximately 2500 - 3000 square feet (See Photo 1).



Photo 1. The original structure that was purchased in 2003 and before the renovation project in 2018.

(Photo adapted from Google Earth)

The organization identified the need for a larger facility due to training, meeting rooms, and administrative purposes. They purchased land to the east of the original structure for their expansion project. In the fall of 2018, the organization started construction of the expansion project (See Diagram 1) which included an addition and parking on all sides of the building.

The addition included a basement for utilities and storage; a 1<sup>st</sup> floor with a large meeting room, offices, kitchen, and restrooms that adjoined the existing 1<sup>st</sup> floor offices; and a 2<sup>nd</sup> floor with offices and restrooms. The new basement did not connect with the existing basement in the original building. The basement had two rooms that were separated by a block wall (See Diagrams 2, 3 and 4).

During the renovation project, the existing propane tank (250 gallons), which was located on the Side Bravo/Side Alpha corner of the original building was removed. A new propane tank (500 gallons) was located on the southeast corner of the property approximately 100 feet from the Side Bravo/Side Charlie corner of the new addition. The propane tank was protected by a jersey barrier.

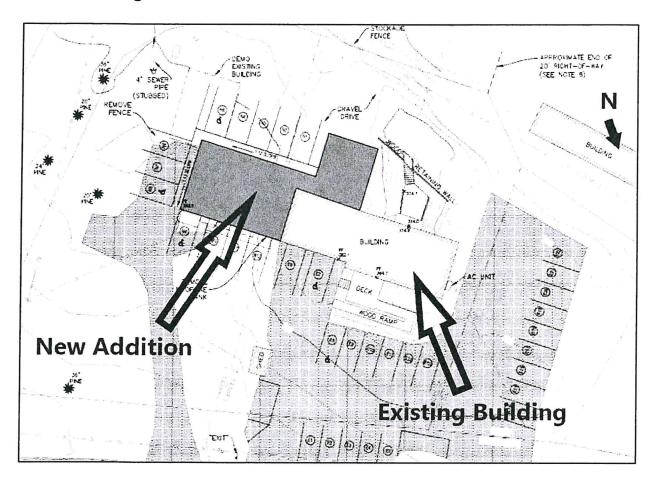


Diagram 1. Diagram shows the changes that were made to the structure during the renovation project.

(Diagram courtesy of the Maine Office of the State Fire Marshal)

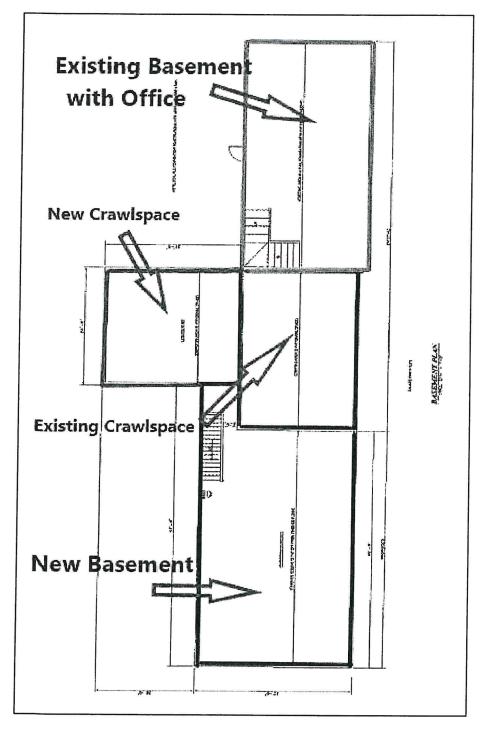


Diagram 2. Blue highlights the new basement as part of the renovation project.

The green highlight is the existing basement with offices.

(Diagram courtesy of the Maine Office of the State Fire Marshal)

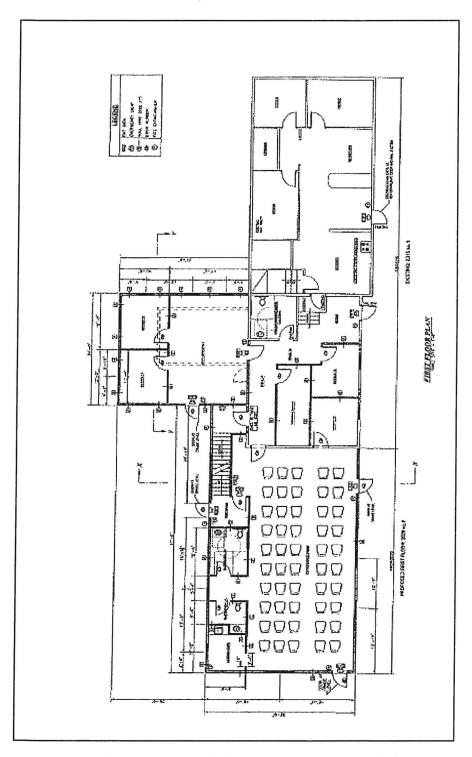


Diagram 3. The floor plan of the 1<sup>st</sup> floor of the new and existing building. (Diagram courtesy of the Maine Office of the State Fire Marshal)

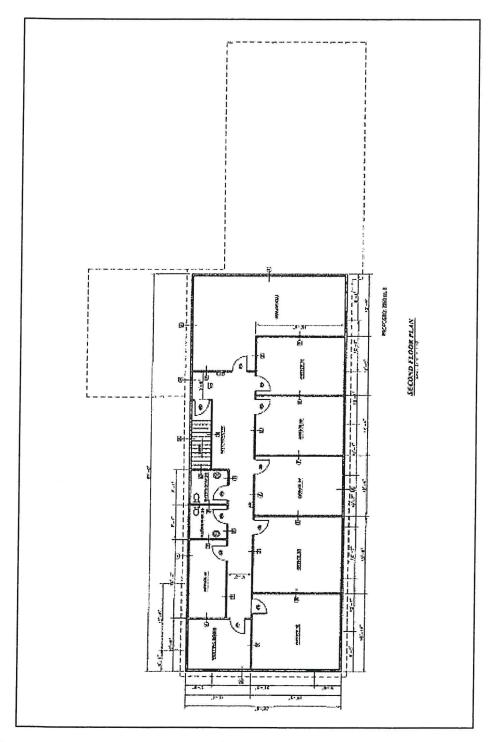


Diagram 4. The floor plan of the 2<sup>nd</sup> floor of the new building, which consisted primarily of offices.

(Diagram courtesy of the Maine Office of the State Fire Marshal)

The construction was completed, and the building was operational on July 1, 2019. The two-story office building with a full basement building was approximately 32 feet wide by 81 feet long. The building consisted of approximately 8,300 square feet.

#### Timeline of Construction and Renovation Project

The construction events that were relevant to this incident were:

•	October 29, 2018:	Building contractor broke ground for construction of the new
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structure.

• June 20, 2019: Propane tank was placed on the building office property, ditching

was completed for the propane supply line, and propane service

company delivered 125 gallons of propane.

• June 28, July 1-2, 2019: Parking lot paved. The "service riser" or "anodeless riser"

for the propane system was paved over by the paving company.

• July 1, 2019: Construction project completed. Employees started moving

furniture and office equipment into the building.

• July 25, 2019: Propane company delivered 257.3 gallons of propane.

August 1, 2019: Company continued the moving process into the new building
 September 1, 2019: Building opened for business. *Note: The Third-Party Inspector*

never certified the completion of the construction project.

• September 10, 2019: Four bollards were drilled into the ground on Side Bravo in the

vicinity of the propane supply line entering the building. One of the bollards severed the propane supply running from the tank to the building. The bollards were installed to protect the three air conditioning units on Side Bravo of the building (See Photo 2).

Note: The company that installed the bollards never requested

Maine "Dig-Safe" to mark underground utilities.

• September 12, 2019: Employees reported no hot water in the building. The hot water

was supplied by the propane boiler.

• September 13, 2019: Propane company notified by the building maintenance

supervisor that the propane tank was empty. The propane

company delivered 391.9 gallons.

• September 16, 2019: Propane tank was discovered empty with frost on the bottom half

of the tank and the ground around the tank at approximately 0805

hours. The building exploded at approximately 0817 hours.

#### Third Party Inspection Program

The Third-Party Inspection Program in Maine began in July 2011 and primarily takes the place of the municipal building inspector for towns that are required to enforce the *Maine Uniform Building and Energy Code* but have elected not to conduct inspections. In these towns, the applicant is responsible for hiring a building inspector to review their plans prior to commencing construction and to then conduct the necessary building inspections after construction is completed. The scope of the third-party inspector does not include the inspection of heating, air conditioning, and ventilation (HVAC); plumbing; and electrical, except for some items that may have requirements within the *Maine Uniform Building and Energy Code*, such as insulating hot water supply lines within the plumbing system

[MUBEC 2015]. These components are the responsibility of state and local inspectors and/or licensed tradesmen. After completion of the project, the inspector provides a report to the town certifying that the project satisfies all relevant code requirements and requests the town issue a certificate of occupancy.

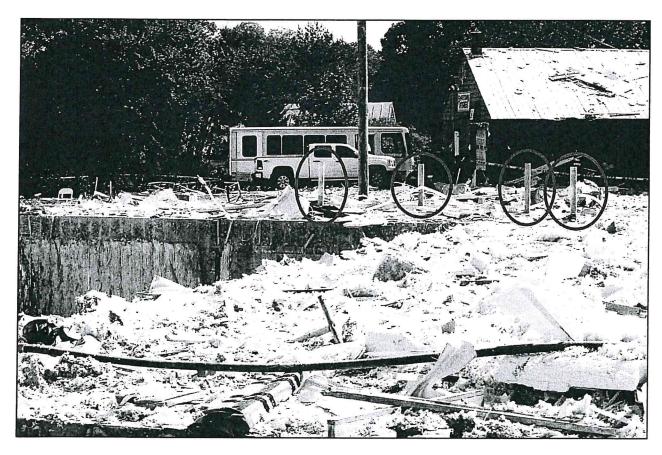


Photo 2. The bollards (red circles) that were placed to protect the air conditioning units in the parking lot on Side Bravo of the office building. When the bollards were driven into the ground, one of the bollards severed the propane supply line.

(Photo courtesy of the Maine Office of the State Fire Marshal)

The Third-Party Inspection Program uses the International Codes Council (I-Codes), which are international codes developed by the International Code Council (ICC). The ICC is a family of fifteen coordinated, modern building safety codes that help ensure the engineering of safe, sustainable, affordable, and resilient structures.

The Third-Party Inspection Program consists of a third-party inspector reviewing and approving the following steps during a construction project:

- Construction plans and documents
- Footing forms with reinforcement installed prior to concrete placement
- Footings with concrete installed

- Foundation forms with reinforcement installed prior to concrete placement
- Foundation with concrete installed
- Basement prior to concrete (checking drainage and vapor barrier), which often occurs at the same time as footings with concrete installed
- Framing of structure prior to covering (this is typically done several times as construction progresses)
- Installation of exterior vapor barrier and wall and roof coverings
- Fire caulking and sealing
- Insulation prior to covering
- Installation of interior finishes
- Final inspection (includes finished building and all fire safety components such as fire alarm and sprinkler systems).

The building's maintenance supervisor contacted and hired a licensed third-party inspector for the renovation of this office building. The third-party inspector never received all the certified construction plans and never issued a notice to proceed for this project. A certificate of occupancy was never issued to this business by the town.

### **Timeline**

The following timeline is a summary of events that occurred as the incident evolved. Not all incident events are included in this timeline. The times are approximate and were obtained by studying the dispatch records, audio recordings, witness statements, and other available information. This timeline also lists the changing fire behavior indicators and conditions reported, as well as fire department response and fireground operations. The timeline is not intended, nor should it be used, as a formal record of events.

Dispatch Communications & Fire Department Response	Time	Fireground Communications & Fireground Operations		
September 16, 2019				
The maintenance supervisor from the office building called the fire chief at the fire station and advised there was a possible propane leak in the building.	0806 Hours			

Dispatch Communications & Fire Department Response	Time	Fireground Communications & Fireground Operations
Car 1 (Fire Chief) called county dispatch requesting the fire and rescue department be dispatched to the office building for a possible propane leak in an office building. FD Incident 2019-275.	0807 Hours	
County dispatch dispatched the fire and rescue department to the office building for a possible propane leak.	08:08:47 Hours	
Car 1, Tower 3, and Engine 2 were dispatched.		
Car 1 responded to the office building.	08:08:51 Hours	
Car 1 on-scene at the office building.	0810 Hours	Car 1 met with the building maintenance supervisor.
Tower 3 responded to the office building.	08:11:38 Hours	
Tower 3 arrived on-scene.	0812 Hours	
Car 1 requested a technician from a local propane company respond to the office building.	0813 Hours	Car 1, the officer, and firefighter from Tower 3 were investigating inside and outside the structure to locate the source of the propane leak.
Engine 2 responded to the office building.	08:13:51 Hours	
Engine 2 arrived on-scene.	08:14:43 Hours	The officer (captain) and chauffeur of Engine 2 joined the crew of Tower 3 and Car 1 inside the building.

Dispatch Communications & Fire Department Response	Time	Fireground Communications & Fireground Operations		
	0816 Hours	The chauffeur of Tower 3 and a deputy chief (jumpseat of Engine 2) were located on Side Bravo at the edge of the parking lot.		
	0817 Hours	An explosion occurred that destroyed the office building.		
A town police department sergeant (PD3) radioed a Mayday on the police department frequency to the county dispatch.	0818 Hours			
PD3 arrived on-scene and informally assumed Command.				
Fire and rescue department's deputy chief (Car 3) responded.				
Fire and rescue department's Squad 1 (PAR 3) responded to the building explosion.	0820 Hours	With the original firefighters incapacitated, PD3 informally assumed command and ordered a 1¾-inch hoseline into operation to knock down the active fire in the building debris. Also, PD3 assigned arriving resources to locate and treat patients.		
The county dispatch dispatched an EMS Mass Casualty Incident response of five medic units to the incident - Medic 33, Medic 31, Medic 41, Medic 32, and Medic 72.	0821 Hours			
Medic 33 responded from the county fairgrounds.				
Fire and rescue department's Engine 1 (PAR 2) responded to the office building.				

Dispatch Communications & Fire Department Response	Time	Fireground Communications & Fireground Operations		
Squad 1 arrived on-scene.	0822 Hours			
Medic 33 arrived on-scene.  Engine 1 arrived on-scene and parked behind Engine 2.	0823 Hours	Triage on the firefighters inside and outside the building was started by civilians.		
Ç		Fire was showing from the building debris created by the explosion on the Side Alpha/Side Delta corner of the building.		
PD3 requested investigators from the Maine Office of the State Fire Marshal respond.	0824 Hours	The EMS Director, who responded on Medic 33, assumed Medical Group Supervisor.		
		A paramedic on Medic 33 assumed Triage, Treatment, and Transportation Unit Leader, which was located at the Side Alpha/Side Bravo corner of the parking lot near the highway.		
	0827 Hours	PD3 drove Engine 1, laying a 4-inch supply line from a hydrant on the state highway to Engine 2.		
Medic 34 and Medic 51 were dispatched and responded to the building explosion.	0828 Hours			
Car 3 (PAR 1) arrived on-scene.	0829 Hours	PD3 met with the Car 3 and provided		
Car 3 formally assumed Command.	Hours	an update.  The EMS Supervisor pronounced the captain of Engine 2 deceased.		

Dispatch Communications & Fire Department Response	Time	Fireground Communications & Fireground Operations		
Medic 31 arrived on-scene.	0830 Hours	Civilians, EMS personnel, firefighters, and law enforcement officers were trying to locate and account for all injured firefighters and building occupants.		
		The injured firefighters and building occupants were moved to the triage area near the highway on the Side Alpha/Side Bravo corner of the property.		
Medic 31 was enroute to the hospital with the captain and firefighter from Tower 3.	0834 Hours	Crews were still trying to locate and account for the deputy chief that responded on Engine 2.		
Medic 34 arrived on-scene.	0840 Hours			
Medic 51 and Medic 32 arrived on- scene.	0846 Hours			
Medic 34 was enroute to the hospital with the fire chief.	0850 Hours			
Medic 51 was enroute to the hospital with the maintenance supervisor.				
Medic 32 was enroute to the hospital with the chauffeur of Engine 2.	0852 Hour			
Medic 41 was enroute to the hospital with chauffeur of Tower 3.	0855 Hours			
Medic 31 responded back and arrived on-scene.				
The first investigator from the Maine Office of the State Fire Marshal arrived on-scene.				

Dispatch Communications & Fire Department Response	Time	Fireground Communications & Fireground Operations		
Medic 31 was enroute to the hospital with the deputy chief (Engine 2).	0858 Hours			
Command advised county dispatch that the fire in the building was out.	1000 Hours			
	1145 Hours	Investigators from the Maine Office of the State Fire Marshal and Office of State Medical Examiner started the recovery process of the captain of Engine 2.		
	1225 Hours	The captain of Engine 2 was removed from the building and transported to the Office of State Medical Examiner.		
Note: When fire investigators secured each day of the investigation, law enforcement remained on scene for scene security.				
September 19, 2019				
Command was dissolved. All resources were cleared from FD Incident 2019-275.	1350 Hours			

### **Personal Protective Equipment**

The NIOSH investigators evaluated and inspected the personal protective equipment worn by the deceased captain of Engine 2 at the police department headquarters evidence room on October 24, 2019. The captain was wearing his second set of turnout gear that he kept at home. The captain's helmet could not be found. His turnout coat and turnout pants were intact but were not inspected due to body fluids. The turnout boots were in good condition.

The personal protective equipment (turnout gear) was not considered a contributing factor to the fatality in this incident. NIOSH investigators conducted no further evaluation or testing of the turnout gear.

#### Weather

At 0753 hours on September 16, 2019, the temperature was 55 degrees Fahrenheit (55° F), the dew point was 47 degrees Fahrenheit (47° F), the relative humidity was 74%, and the winds were out of the WNW at 6 miles per hour. The conditions were fair. There was a slight trace of precipitation in the previous 24 hours [Weather Underground 2019].

### Investigation

On September 16, 2019, at approximately 0750 hours, a maintenance employee for the company arrived at the office building. He started moving folding tables from the 1st floor of the building to the basement, which was in the new addition of the building. After several trips to the basement, he started to feel lightheaded, which he mentioned to the building's maintenance supervisor. The maintenance employee wasn't sure what caused him to feel lightheaded. Both employees were in the basement at this time, which was approximately 0805 hours. The maintenance supervisor advised he was going to evacuate all employees from the building. The lights were on in the basement, but the maintenance supervisor turned the lights off when he left. There were no offices in the basement, only utilities in this new section of the building. There was one office in the basement of the old section of the building, but it had a separate entrance.

Upon exiting the building, the maintenance employee looked at the propane tank, which was located on the Side Bravo/Side Charlie corner of the property. The maintenance employee stated there was frost on the bottom of the tank and on the ground. At approximately 0806 hours, the maintenance supervisor called the fire chief (Car 1) requesting the fire and rescue department respond to the facility due to a possible propane leak in the building. Approximately 12 employees were evacuated from the building and told to locate to the end of the parking lot on Side Delta. At approximately 0807 hours, Car 1 called county dispatch requesting the fire and rescue department be dispatched to the office building for a possible propane leak. At 0808 hours, county dispatch alerted the town's fire and rescue department for a potential propane leak in an office building. The fire chief responded from fire headquarters at 0809 hours and arrived on-scene at 0811 hours. The fire chief parked in the parking lot near the highway entrance to the building. Tower 3 (PAR 3) was dispatched at 0811 hours and arrived at 0812 hours. Tower 3 pulled in the parking lot past the fire chief's vehicle facing Side Alpha of the structure. The maintenance employee met Car 1 in the parking lot on Side Alpha and walked him to Side Charlie to meet with the maintenance supervisor. When Tower 3 arrived, Car 1 advised the crew to bring the multi-gas detectors to Side Charlie of the structure. At 0813 hours, Car 1 called county dispatch requesting the response of a service technician from the local propane dealer to this incident.

The captain and firefighter from Tower 3 took the multi-gas detectors to Side Charlie to the propane tank. The deputy chief (jumpseat of Engine 2) met the chauffeur from Tower 3. They walked to Side Bravo near the end of the parking lot. The captain and chauffeur from Engine 2 went to Side Charlie to meet the fire chief and the crew from Tower 3. The firefighter from Tower 3 checked the atmosphere on Side Charlie with the multi-gas detector and nothing registered. The firefighter from Tower 3 noticed frost on the lower half of the propane tank and on the ground around the tank. The firefighter checked each bollard with the multi-gas detector, and nothing registered on the multi-gas detector. Car 1 then directed the crew from Tower 3 to enter the building (See Diagram 5).

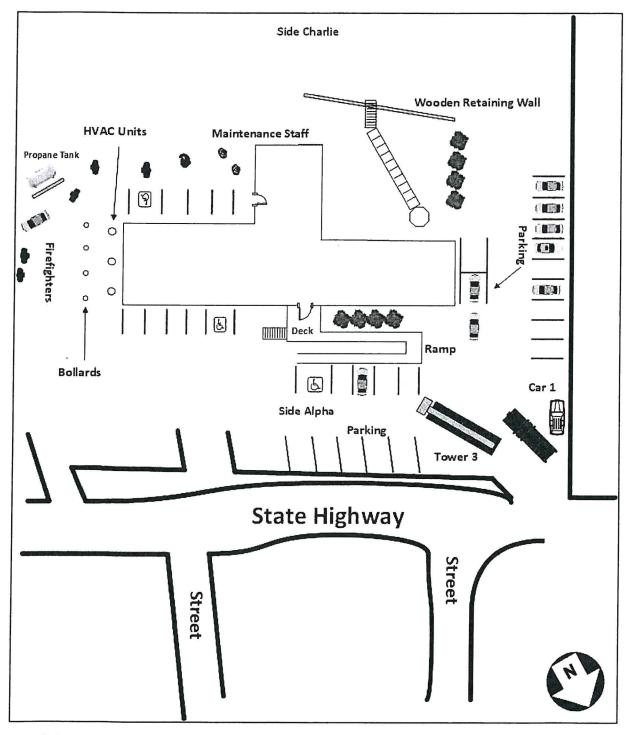


Diagram 5. The initial response of the fire and rescue department. Firefighters are monitoring the area around the propane tank. Engine 2, Tower 3, and Car 1 are on Side Charlie. The time was approximately 0815 hours.

Tower 3 surveyed the 1<sup>st</sup> floor, and nothing registered on the multi-gas detector. The crew from Tower 3 then went to the basement. The firefighter on Tower 3 stated the multi-gas detector started alarming at 10% LEL at the top of the basement steps. As the firefighter started down the steps, the LEL started increasing. Once he reached the basement, the multi-gas detector read 100% LEL and went into full alarm. The firefighter from Tower 3 mentioned this to the captain of Tower 3. The captain of Tower 3 was in the basement and noticed the boiler on the wall. He was near the stairwell and was only in the basement approximately 30 seconds before the explosion occurred.

Prior to the explosion, the captain of Tower 3 was in the basement with the maintenance supervisor, the firefighter from Tower 3, and the chauffeur from Engine 2. Car 1 and the captain from Engine 2 were on the 1st floor of the office building on Side Charlie. The deputy chief (Car 2) (jumpseat of Engine 2) and the chauffer of Tower 3 were located on Side Bravo of the building near the end of the parking lot. The time was approximately 0816 hours.

At approximately 0817 hours, an explosion occurred which destroyed the 1<sup>st</sup> floor and 2<sup>nd</sup> floor of the new addition (See Photo 3).

The force of the explosion knocked down and seriously injured the captain, two firefighters and the maintenance supervisor in the basement. Car 1 and the captain from Engine 2, who were on the 1<sup>st</sup> floor, were blown into the basement. The chauffeur of Tower 3 was walking towards Side Alpha of the building when the explosion occurred. He was blown into the grass on Side Bravo. The deputy chief (Car 2) who was standing on Side Bravo was knocked down. After the explosion, the deputy chief (Car 2) moved the chauffeur from Tower 3 towards the tire shop and started medical treatment on the chauffeur (See Photo 4).

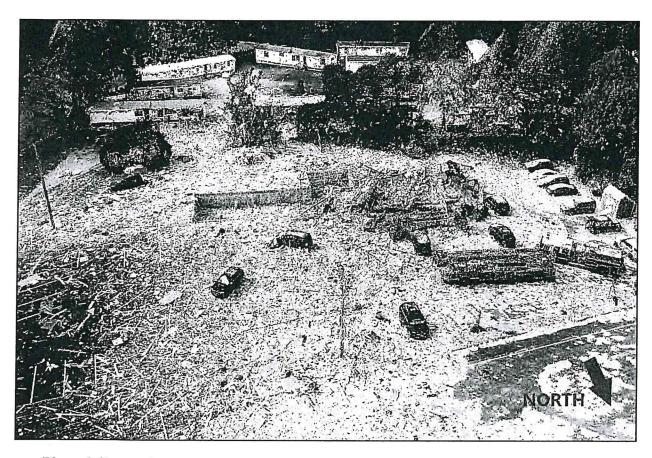


Photo 3. Drone footage of the office building and surrounding area after the explosion.

A mobile home park was located to the south of the building property.

(Photo courtesy of the Maine Office of the State Fire Marshal)

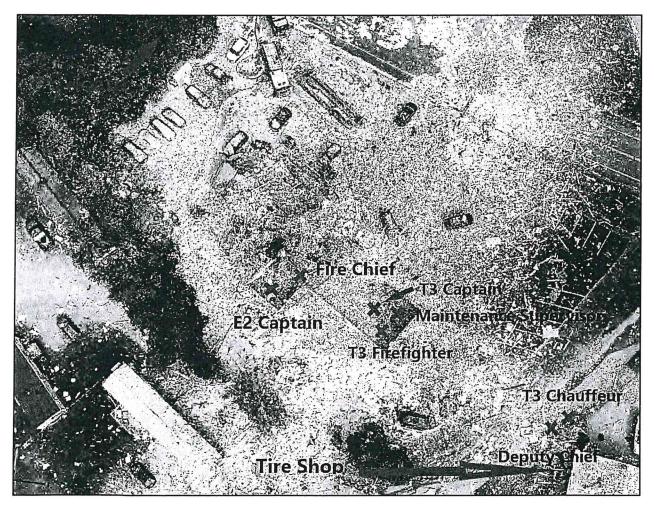


Photo 4. Location of the firefighters and maintenance supervisor are denoted by the red "Xs" after the explosion.

(Photo courtesy of the Maine Office of the State Fire Marshal)

At approximately 0818 hours, a town police department sergeant (radio designation "PD3") called county dispatch to check on the status of the fire and rescue department due to a possible explosion. He left police department headquarters and started driving in the direction of the explosion. He turned onto the state highway and could see a building had exploded, though he wasn't sure which one. He arrived on-scene and advised the county dispatch that an explosion had occurred at an office building and provided the address. PD3 made a request for the power company and ambulances to respond. PD3 informally took command of the incident at this time. The time was approximately 0821 hours. *Note: The actions of PD3 were confirmed by footage from his body camera.* Also, at 0821 hours, County dispatch transmitted an EMS Mass Casualty Incident response of five medic units to the incident. Medic 33, Medic 31, Medic 41, Medic 32, and Medic 72 were dispatched. Medic 33 responded from the fairgrounds which was less than a mile away (See Table 1). Engine 1 responded at approximately 0821 hours with two firefighters.

When PD3 arrived on scene, he parked his vehicle behind Engine 2 on the state road. Bystanders were starting to access the property to assist with injured firefighters and civilians. PD3 went to Side Bravo of the building due to power lines down on Side Delta. As he approached the building, he identified the entire building had been blown off the foundation. He could see the captain of Tower 3 and the firefighter from Tower 3 moving around in the basement of the new addition of the building. Bystanders were climbing into the basement of the building on Side Charlie to assist the injured firefighters and the facility's maintenance supervisor.

There was active fire in the debris pile on top of the original office building. Due to the explosion, all fire and rescue department members that responded on the initial alarm were incapacitated. PD3 stretched a 1¾-inch hoseline from the bumper of Engine 2. A bystander, who was a volunteer firefighter, pumped Engine 2. PD3 passed the hoseline to the captain of Tower 3, who was still in the basement. The firefighter from Tower 3 had climbed out of the basement. Squad 1 from the fire and rescue department arrived on-scene at approximately 0822 hours. PD3 assigned one firefighter to take the hoseline and try and knock down the fire. The two other firefighters were assigned to locate and treat the injured firefighters. Engine 1 arrived on the scene at approximately 0823 hours.

At 0824 hours, Medic 33 arrived on-scene. The agency's EMS director, who responded on Medic 33, assumed the role of medical group supervisor. The paramedic on Medic 33 assumed the role of triage, treatment, and transportation unit leader, which was located at the Side Alpha/Side Bravo corner of the building's parking lot near the state highway (See Photo 5). At this time, PD3 called county dispatch and requested the response of air ambulances and the state fire marshal's office. He organized and supervised bystanders to get medical supplies and backboards to move the injured firefighters and civilian. PD3 also checked on the status of all the office building employees. He assigned a patrol officer, who had arrived at the same time of Squad 1, to get the names of the employees. Also, PD3 assigned resources to check the status of the occupants in the trailer park located behind the office building.

PD3 realized that Engine 2 was nearly out of water and went to Engine 1 to lay a 4-inch supply line from a hydrant located approximately 400 - 500 feet east of the office building on the state highway. A volunteer firefighter pulled the 4-inch supply line off Engine 1 and wrapped the hydrant. PD3 drove Engine 1 to the office building parking lot. He disconnected the supply line and hooked the supply line into the intake connection on Engine 2. The volunteer firefighter hooked the supply line to the hydrant and charged the supply line providing Engine 2 with water. The time was approximately 0827 hours.

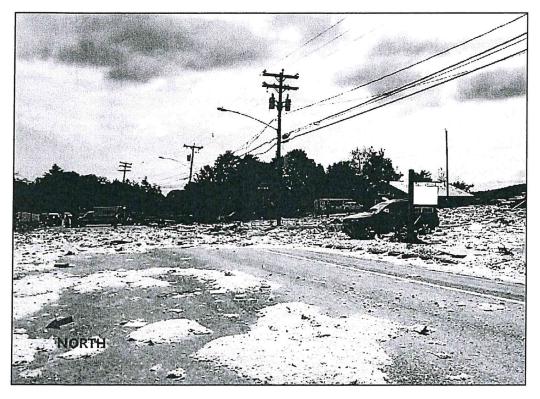


Photo 5. The ambulance is located at the triage, treatment, and transportation unit after the explosion. All patients were transported to the hospital from this location.

(Photo courtesy of the Maine Office of the State Fire Marshal)

At 0828 hours, the county dispatch dispatched Medic 34, and Medic 51 to respond to the building explosion (See Table 1). Note: Except for Medic 33, all medic units responded from their assigned stations, which were in other jurisdictions.

Medic	Dispatch	Enroute	On-	Enroute to	At	Back at	In-
Unit	77.00		Scene	Hospital	Hospital	Scene	Service
Medic 33	0821	0821	0823	N/A	N/A	N/A	1230
Medic 31	0821	0821	0830	0834	0841	0855	1230
Medic 41	0821	0821	0850	0855	0905	N/A	N/A
Medic 34	0828	0828	0840	0850	0900	N/A	N/A
Medic 51	0828	0828	0846	0850	0900	N/A	N/A
Medic 32	0821	0821	0846	0852	0858	0900	1000
Medic 72	0821	0821	0910	N/A	N/A	N/A	1000

Table 1. The table shows the times for dispatch, enroute, on-scene, enroute to the hospital, at the hospital, back at the scene, and in-service.

The fire and rescue department's deputy chief (Car 3), who is the county's emergency manager, responded from out of town and arrived on-scene at approximately 0829 hours. The deputy chief assumed Command which was in the parking lot on the Side Alpha/Side Bravo corner of the building near the state highway. The immediate priority of Command was to account for all the firefighters that responded to the incident and their condition, plus the employees of the office building. Car 3 assigned a fire chief from a neighboring department to be the accountability officer (resource status) to account for all first responders on-scene.

The EMS medical group supervisor (the EMS Director) went into the basement where the captain of Engine 2 was located. He pronounced the captain deceased at approximately 0829 hours. Command was trying to locate and account for the deputy chief that responded on Engine 2. The deputy chief (Car 2) was accounted for at 0834 hours.

Injured firefighters and the civilian were moved to the triage, treatment, and transportation unit which had been established at the corner of the property near the state highway. Medic 31 arrived on-scene at 0830 hours and then transported the captain from Tower 3 and the firefighter from Tower 3 to the local hospital at 0834 hours. Medic 34 arrived on-scene at 0840 hours. Medic 51 and Medic 32 arrived on-scene at 0846 hours. The fire chief was transported by Medic 51 and the maintenance supervisor was transported by Medic 34 at 0850 hours. At 0852 hours, Medic 32 was enroute to the hospital with the chauffeur of Engine 2. At 0854 hours, Medic 41 transported the chauffeur of Tower 3. At 0855 hours, Medic 31 returned to the scene. Medic 31 transported the deputy chief (Car 2) from Engine 2 to the hospital at 0858 hours. This completed the patient care and transportation component of this incident. Command advised county dispatch of this benchmark. Also, Command started to demobilize fire and EMS resources that were on-scene. Also, Command advised the county dispatch to cancel all other responding resources. The scene was secured awaiting the arrival on investigators from the Maine Office of the State Fire Marshal arrived at 0855 hours. Others continued to arrive throughout the morning.

The fire was completely extinguished and declared out by Command at approximately 1000 hours. The state medical examiner and investigator arrived on-scene at approximately 1115 hours. At 1145 hours, investigators started the recovery process for the captain from Engine 2. This process was completed by 1225 hours and the captain was transported to the Maine Office of the State Medical Examiner in Augusta, Maine.

At 1350 hours on September 19, 2019, Command was dissolved, and all resources were clear from the scene.

### **Contributing Factors**

Occupational injuries and fatalities are often the result of one or more contributing factors or key events in a larger sequence of events that ultimately result in the injury or fatality. NIOSH investigators identified the following items as key contributing factors in this incident that ultimately led to the fatalities:

• Lack of locating and marking of underground utilities prior to digging or excavation

- Installation of vertical protective posts (Bollards) that severed the propane supply line
- Lack of pressure testing an empty tank by the propane company
- Odorant fade or scrubbing of ethyl mercaptan by soil and concrete
- Lack of scene size-up and risk assessment
- Lack of incident management
- Lack of understanding a multi-gas monitor's capability
- Improper gas sampling, monitoring, and detection
- Lack of hazardous materials training and recertification.

### Cause of Death

According to the death certificate, the medical examiner listed the victim's cause of death as due to blunt force injuries to the head and torso associated with blast injuries. The manner of death was accidental.

#### Recommendations

Recommendation #1: Fire departments responding to a hazardous materials incident should ensure that a scene size-up and initial risk assessment are performed. In addition, fire departments should establish isolation zones and ensure a continuous risk assessment is conducted throughout the incident.

Discussion: At this incident, fire and rescue members responded to the report of an odor of propane. The fire chief arrived on-scene followed by Tower 3 and Engine 2. Five of the seven firefighters went immediately to Side Charlie and operated in this area and near the propane tank. Eventually the five firefighters entered the building. At this time, the propane leak was not identified. Several firefighters noticed the frost on the lower part of the propane tank and ground but did not communicate this information to the fire chief. The firefighter from Tower 3 stated the multi-gas detector started alarming at 10% LEL at the top of the basement steps. The firefighter stated that the LEL continued to increase as he descended down the steps. Once he reached the basement, the multi-gas detector was reading 100% and went into full alarm. The firefighter stated at no time did he smell ethyl mercaptan.

Unlike a fast paced, offensive structural firefighting incident, a hazardous materials incident should start out in the defensive strategy.

The key point to remember is that a hazardous materials response begins with identification. Familiarity with hazardous materials recognition and identification processes is an essential skill for all responders. For incidents dealing with any hazardous material, including propane and natural gas, the size-up process starts with the dispatch center. For any known propane emergency response, the dispatch center should attempt to obtain all pertinent information from the person reporting a propane leak incident. This information should include (if known):

- Involved material(s) name, type, and/or class
- Amount of material involved and the size of tank
- Problem (leak, spill, fire, etc.) and its location

 Number of people injured or exposed [Fire and Rescue Departments of Northern Virginia 2014].

The dispatcher should remain on the phone with the caller to gain additional information after entering the call for dispatch. Any additional information should be relayed to responding units after dispatch. A representative from all agencies that may have a responsibility at the incident need to be contacted and asked to meet the fire department personnel at safe location at the scene. If the response call is generated by a responsible party with a knowledge of the hazardous situation, the responsible party should be instructed to meet the dispatched units at a safe location [Blue Card 2018].

First due companies must start the research process while enroute. This process involves using the Department of Transportation, Pipeline and Hazardous Materials Safety Administration, *Emergency Response Guide* (ERG) to identify:

- Material properties
- · Safe staging distances
- Evacuation distances
- Isolation and protective zones distances (hot, warm, and cold zone determinations) [ERG 2016].

Hazardous materials incident sites are classified into hazard zones. The different hazard zones identify the competency levels required perform operations in a specific zone. These zones are:

- Hot zone: an immediately dangerous to life and health (IDLH) environment which is contaminated with products that require the full use PPE when operating in this zone.
- Warm zone: a defined area just outside of the hot zone that has the potential to become IDLH contaminated that requires a defined level of use of PPE when operating in this zone.
- *Cold zone*: a defined safe area outside of the warm zone that has little or no chance of becoming IDLH contaminated where no PPE is required. The cold zone is where the incident command, support personnel and uncommitted resources are all located.

The first arriving company should respond to the scene, upwind/uphill (whenever possible), in a defensive manner. All other companies should respond directly to a staging location designated by the first due unit or the dispatch center. This area should be upwind and a sufficient distance away from the incident to keep the scene clear and maintain good access to the incident site. If a representative from the propane company is not on-scene, the incident commander should ask the dispatch center for their estimated time of arrival [Fire and Rescue Departments of Northern Virginia 2014].

The initial radio report should be performed from the front seat of an engine company or the first arriving resource. Once the radio report has been given and the dispatch center acknowledges the report, the company officer of the first arriving engine or first arriving resource can be out of the apparatus and start to conduct a reconnaissance of the incident scene. The size-up report should include:

- Result of a 360-degree size-up (if performed)
- Information on the size, location, and identity of material(s) involved
- Confirmation of the wind direction

- Accountability location
- Any immediate safety concerns.

The wind direction can be retrieved from different areas, but it is very important the wind direction is confirmed during the initial size-up. Wind can be redirected by trees, structures, the terrain, or other barriers.

Other information should be identified through the size-up/recon process and be reported on the follow-up report or subsequent conditions, actions, and needs (CAN) reports. Major reporting items include:

- Involved material(s) identity
- Size and overall amount of the material
- Inside vs. outside
- Where are the materials stored: building, vehicle, tanker, train, airplane, in a field
- Hazards of the material to the public
- Explosion hazards
- How have the material(s) been dispersed after the trigging event
- Is the material continuing to be released [Blue Card 2018].

The basic level of any hazardous materials operations should meet the requirements of 29 CFR 1910.120, *Hazard Waste Operations and Emergency Response* (HAZWOPER) Operations Level and should follow this standard incident action plan (IAP):

- Operate in a DEFENSIVE manner
- Provide for the safety of all personnel and the public
- Evacuate exposed areas if necessary
- Identify and isolate the hot and warm zones
- · Deny any entry
- Attempt to identify the products involved
- Upgrade the assignment based on the incident's hazard profile
- Contain the release from a safe distance, and keep it from spreading
- Protect exposures [OSHA 1990].

Atmospheres that may have potentially flammable or explosive vapors include but are not limited to: a reported natural gas or propane leak, a reported combustible liquid fuel spill, a suspected contaminated environment, and confined space which may also be oxygen deficient or enriched.

To ensure a proper risk evaluation is conducted, incident commanders should perform the following actions:

- Conduct an appropriate size-up and determine resource needs.
- Establish initial isolation zones initial isolation and protective action distances per the *Emergency Response Guide* recommendations.
- If multiple victims are present or expected, determine the best location to establish a gross emergency decontamination corridor and ensure an adequate water supply. Companies laying supply lines should maintain situational awareness and not be forced into an untenable position.

- All personnel exiting the apparatus shall have personal protective equipment (PPE) in place including self-contained breathing apparatus (SCBA); immediate transition to "on air" may be necessary. The officer and driver shall don PPE and SCBA as soon as possible after arrival.
- At least one 1<sup>3</sup>/<sub>4</sub>-inch handline should be placed on the ground, charged, and manned for emergency decontamination, chemical contaminant triage, and standoff protection.
- Consider the use of positive pressure ventilation (PPV) to assist keeping the product in the hot zone [Fire and Rescue Departments of Northern Virginia 2014].

Once the initial size-up and risk assessment has been completed, the isolation zones are established, the strategy and incident action plan are defined and in place, the risk assessment becomes a continuous process.

#### Electricity

A critical element of the emergency response to a propane or natural gas leak inside a structure is to ensure that electricity is never turned on or off in a structure. This includes any other type of flammable gas leak or any type of flammable liquid leak inside a structure.

If a leak is suspected/confirmed, the proper procedure is to evacuate all fire department members and secure the building. Incident commanders should request the response of the local power or utility company to secure or shut-off the power outside the hazard zone.

Recommendation #2: Fire departments should ensure incident commanders initiate a defensive strategy and communicate the incident action plan (tactics) during initial operations of a hazardous materials incident. The strategy and IAP are revised based upon the tactical objectives taken to mitigate the hazard.

Discussion: Unlike a fast paced, offensive structural firefighting incident, a hazmat incident should start out in the defensive strategy. Protective actions are those steps taken to preserve the health and safety of emergency responders and the public during an incident involving the release of hazardous materials. The specific IAP should identify the method of hazard control and the resources necessary to accomplish this goal.

Overall operational strategies for a hazardous materials incident can be divided into the following categories:

- Offensive operations:
  - o Responders take direction action on the material, container, or equipment involved. This is a hazmat technician level operation, and a Site Safety Control Plan (ICS 208 HM) must be completed (See Appendix One).
- Defensive operations
  - o Responders seek to confine the incident in a given area without directly contacting the hazardous material involved.
- Nonintervention operations:
  - o Responders take no direct actions on the problem or situation. The main strategy for this incident would be to protect life and property by evacuation [IFSTA 2017].

These separate strategies create a simple, understandable plan that describes how close the responders will get to the incident's hazards. The overall strategic decision is based on the incident's critical factors weighed against the risk management plan (e.g., risk a lot, risk a little, or risk nothing).

The defined strategy describes the overall approach to incident operations and drives the IAP established by an incident commander at each incident. The IAP provides the tactical assignments required to achieve the offensive/defensive objective. The order of occurrence is key—the strategic goals are developed first followed by the tactical objectives that can be assigned to responding companies. At each incident, the incident commander should start with a standard placement-oriented operational plan that develops a strong, dependable foundation for command and control of the incident. This is the purpose of the IAP [Brunacini 2002; Brunacini, AV and Brunacini, N 2004; Blue Card 2018].

NFPA 1561 defines an IAP as a verbal plan, tactical worksheet, written plan, or combinations thereof that reflects the overall incident strategy, tactics, risk management, and firefighter safety that are developed by an incident commander. NFPA 1561, Standard on Emergency Services Incident Management System and Command Safety [NFPA 2020b] requires the following regarding an IAP:

- 5.3.16.1. The incident commander shall be responsible for developing and/or approving an incident action plan (IAP).
- 5.3.16.2. This IAP shall be communicated to all staged and assigned members at an incident.
- 5.3.16.3. For Type IV and Type V incidents, the incident commander shall communicate the IAP verbally to all on-scene resources.
- 5.3.24 The incident commander shall be responsible for reviewing, evaluating, and revising the IAP and overall strategy of the incident.

#### All known hazmat incidents will start in the defensive strategy.

The initial defensive tactical priorities include:

- Define the hazard zone
- Isolate the hazard zone
- Search and evacuate exposures
- Protect exposures. [Blue Card 2018]

The IC should follow the standard IAP for a hazmat incident:

- Provide for the safety of all personnel and the public
- Evacuate exposed areas if necessary
- Identify and isolate the hot and warm zones
- Deny entry
- Attempt to identify the products involved
- Upgrade the alarm assignment based on the incident's hazard profile
- Contain the release from a safe distance, and keep it from spreading
- Protect exposures

The IC can delegate responsibility to a geographic divisional or functional group supervisor. The specific supervisor is responsible for carrying out the tactics within their assignment. When a

supervisor completes or makes progress, they shall inform the incident commander with conditions, actions, and needs (CAN) report. For example, the incident commander assigns an officer as hazmat group supervisor. The incident commander or hazmat group supervisor then assigns a hazmat entry leader to facilitate overall entry operations of assigned personnel within the exclusion or the hot zone. This entry leader gives updates through the hazmat group supervisor to Command on conditions, actions, and needs. *Note:* A hazardous materials decontamination leader or site access control leader can also perform these duties. When the command officer arrives on-scene, an update from the initial incident commander can occur (face-to-face or by radio). The command officer will then assume command at a stationary location. By following this process, the initial incident commander, and the subsequent incident commander will be in a stronger position to manage an emergency event during an incident [FIRESCOPE 2017]. In addition to using a tactical worksheet, the hazmat group supervisor, and the hazmat assistant safety officer should develop and complete an ICS 208 Hazardous Materials (HM) Site Safety and Control Plan ICS Form 208 HM, Site Safety and Control Plan (fema.gov) (See Appendix One).

When a command officer (e.g., battalion chief, district chief, deputy chief, or fire chief) arrives on-scene, he/she should automatically assume a standard stationary, exterior, and remote command position. The command officer will immediately assume Command and begin functioning as the incident commander. Command officers generally establish and continue command and control functions inside their vehicles or at the rear of the vehicle, which has a command board and/or a tactical worksheet. To effectively command an incident, the incident commander should be in the most advantageous position possible. The best position is a fixed, visible, and accessible location. This can be accomplished by utilizing the incident commander's staff vehicle, a designated command vehicle, or fire apparatus. An acceptable alternative is utilizing the rear area of a sport utility vehicle or pick-up truck type vehicle. This method will provide the incident commander with an area that is quiet and free of distractions. It is vital for the incident commander to be able to hear all radio transmissions, especially from those operating in the hazard zone. The best way to accomplish this is using a radio communication headset. [NFPA 2020b].

With any plan, the first order of business is to move upwind and uphill. Evacuating the immediate and adjacent areas, establishing isolation zones through access control, and using the *Emergency Response Guide* throughout the initial response are invaluable actions regardless of the level of threat [ERG 2016].

After the product(s) of the release have been identified and the scope of the incident has been established, it is critical that Command make a resource determination based on the following:

- Can the current level of dispatched resources adequately control the incident's problems?
- Is another agency required to control the incident's problems (gas company, clean-up company, etc.)?
- Does a hazmat unit (technician level or above) need to be consulted to control the incident's problems?
- Are additional technician level hazmat resources are needed to control the incident's problems?
- Is an entire hazmat team needed to control the incident's problems [Blue Card 2018]?

Continuously performing size-up, evaluation, and revision, ensures that firefighters can operate safely, complete the tactical priorities, and go home unharmed after the event. This standard front-end approach ensures incident operations remain under control and assures incident operations occur within a structured plan. When the incident commander performs the standard command functions from the very beginning of the incident, it provides a basis for any revisions required to match the strategy and incident action plan to the current incident conditions. The ongoing evaluation of the incident's critical factors is the basis for managing the current strategy and IAP *and* keeping it current (positions always match conditions). Hazmat incidents provide the incident commander with the discretionary time needed to make critical decisions.

The key to an appropriate hazmat response is to subscribe to a particular set of tactical responses, standardized in their approach and straightforward in their application.

Recommendation #3: Fire departments should ensure firefighters are trained to understand the scrubbing or odorant fade of ethyl mercaptan from propane and natural gas. This training includes the use of multi-gas detectors to determine if a potential explosive atmosphere is present.

Discussion: Prior to this incident, the propane supply line was severed on September 10, 2019, by a company that installed four bollards on Side Bravo of the office building parking lot. The bollards were 10 feet in length and one of the bollards the propane supply line when driven into the ground. Approximately 391 gallons leaked into the ground. The propane tank was filled again on September 13, and approximately another 300 gallons leaked into the ground. During this time, no employees smelled ethyl mercaptan.

Ethyl mercaptan is a clear liquid that is added to natural gas and propane to give it a distinct odor. The odor is described as smelling like a rotten egg or rotten cabbage. This liquid is added prior to transportation as a safety precaution to help detect a gas leak because natural gas and propane are odorless. Anosmia (inability to smell), hyposomnia (reduced sense of smell), and nasal inflammation can interfere with the ability to smell ethyl mercaptan [Roberson, E. 2001; NIOSH 2021].

The odor of ethyl mercaptan fades or is scrubbed due to oxidation, adsorption, or absorption. Leaking natural gas or propane from underground lines loses the odor of ethyl mercaptan as it passes through soils and concrete. Materials such as drywall, plywood, and new piping for natural gas or propane will also adsorb the odor until the material becomes saturated. See Safety Advisory: Odor Fade in Nature Gas and Propane, DHHS (NIOSH) Publication Number 2021-106 | NIOSH | CDC. Odor fade is generally more common in new, large-diameter steel pipes and storage tanks; however, odor fade can also occur in smaller- diameter gas lines made of polyethylene. For new natural gas or propane installations, many gas installation companies perform pipe pickling or pipeline conditioning to saturate the new gas installations prior to use. Likewise, new storage tanks and new components of natural gas or propane installations should be conditioned prior to use [CPSC 1987].

On the morning of September 16, 2019, a maintenance worker was moving tables to the basement of the office building. He complained of dizziness and being light-headed. The maintenance supervisor called the fire and rescue department at 0806 hours. When the fire and rescue department arrived on-

scene and firefighters started their investigation, no one smelled ethyl mercaptan. The facility maintenance work and several firefighters noticed frost on the bottom portion of the tank and the ground underneath the propane tank. The building exploded at approximately 0817 hours.

During the investigation conducted by the Maine Office of the State Fire Marshal, investigators dug up the propane supply line two days later and found a high concentration of ethyl mercaptan in the soil. The soil, concrete, and building materials absorbed the propane creating odorant fade. Propane has an expansion ratio of 270:1. The vapor density of propane is 1.56, making it heavier than air. Propane will seek low areas and accumulate until it dissipates or finds an ignition source. Propane has a LEL of 2.3 and an upper explosion limit (UEL) of 9.5, and one gallon of liquid weighs 4.23 pounds. Propane has an ignition temperature between 920° F and 1,120° F [FRDNV 2014, Airgas 2018] (See Appendix Two).

Propane in its natural form is colorless and odorless and ethyl mercaptan is added to propane for leak detection. Department of Transportation requires any combustible/flammable gas in a distribution line to be odorized or have a natural odorant. It states that a person with a normal sense of smell should be able to detect a concentration in air of 20% of the lower explosive limit. The mercaptan is added at a rate of one pound per 10,000 gallons of liquid propane. This equates to a one part per billion. The odorization of propane is addressed by a myriad of Federal and State laws and regulations, as well as, by accepted industry standards and practices. When offered and transported in commerce, the Hazardous Materials Regulations specifies that all propane in cargo and portable tanks be effectively odorized using either 1.0 pound of ethyl mercaptan, 1.0 pound of thiophane, or 1.4 pounds of amyl mercaptan per 10,000 gallons of propane, in the event of an unintended release or leak to indicate the presence of gas. The Hazardous Materials Regulations do not, however, require propane to be odorized if odorization would be harmful in the use or further processing of the propane, or if odorization will serve no useful purpose as a warning agent in such use or further processing. Essentially, this exception applies to propane being transported to industrial end-users [Federal Register 2013].

Training on sampling, monitoring, and detection is a critical component of this process. Firefighters trained to the Operations Level of 29 CFFR 1910.120, HAZWOPER, can conduct atmospheric monitoring with a multi-gas detector designed to monitor oxygen levels, presence of carbon monoxide, hydrogen sulfide, and LEL of flammable gases. Annual continuing education training provides opportunities for firefighters and fire officers to maintain their competencies for sampling, monitoring, and detection at a hazardous materials incident. The training should include discussion regarding the use of turnout gear and SCBA during the sampling, monitoring, and detection function.

Recommendation #4: Fire departments should ensure that firefighters wear proper PPE including SCBA when entering an IDLH environment involving propane and natural gas.

Discussion: NFPA 1500, Standard on Fire Department Occupational Safety, Health, and Wellness Program states in Paragraph 7.1.1.1, "A risk assessment for the need and, if necessary, selection of protective ensembles, ensemble elements, and protective equipment shall be conducted in accordance with 29 CFR 1910.132, Personal Protective Equipment." In Paragraph 7.1.1.2, "The selection of applicable protective ensembles, ensemble elements, and other protective equipment shall be based on

a selection program containing a risk assessment in compliance with 29 CFR 1910.132, *Personal Protective Equipment* and all applicable NFPA standards." In Paragraph 7.1.2, "Protective ensembles, ensemble elements, and other protective equipment shall be used whenever the member is exposed or potentially exposed to the hazards for which it is provided." Also, in Paragraph 7.1.3 of NFPA 1500, states, "The fire department shall require all members to wear or use all protective ensembles, ensemble elements, and other protective equipment specific to the operation in which members are engaged" [NFPA 2021].

With the development of a defensive strategy and the incident action plan for an incident with a report on an odor of propane, the process starts at the hazmat operations level. All members should be in a minimum of full structural protective clothing including SCBA. Personnel working in a suspected ignitable atmosphere should be backed up by a staffed protective hand line, which should be at a minimum of 1¾-inch hoseline. The number of exposed personnel will be kept to an absolute minimum [FRDNV 2014; NFD 2007].

Recommendation #5: Fire departments should have a SOP/SOG (standard operating procedure/standard operating guideline) for conducting sampling, detection, and monitoring at propane and natural gas emergencies.

Discussion: For all propane and natural gas emergencies, fire departments should develop and implement a SOP/SOG for this process that is compliant with OSHA requirements. There should be at least two 4-gas meters (oxygen levels, presence of carbon monoxide, hydrogen sulfide, and LEL of flammable gases – O2, CO, H2S, and LEL) placed in operation by the engine company or truck company firefighters. Firefighters should obtain enough gas concentration readings for Command to evaluate the hazard and take appropriate action. These readings are used to define a proper isolation perimeter and the isolation zones (hot, warm, and cold) [FRDNV 2014]. The standard response action for isolation zones is defined by OSHA 1910.120 – HAZWOPER.

Monitoring is conducted in a methodical process with firefighters operating in full PPE, including SCBA. Also, a covering hoseline should be deployed to protect the firefighters conducting the monitoring. The first meter readings should be taken on the exterior of the building. These readings will determine the course of action. [VBFD 2019b, VBFD 2019c] (See Appendix Three).

Multi-gas meters measure a percentage of the LEL. Readings should be interpreted as follows:

- Atmospheres where the quantity of flammable/explosive gas is less than 10% of the LEL, personnel may, with caution, continue to mitigate the hazard.
- Atmospheres where the quantity of flammable/explosive gas is between 10% and 25% of the LEL, continuous monitoring and the full ensemble of personal protective equipment is required. Personnel may continue with caution to operate seeking the source or mitigating the hazard.
- Atmospheres where the quantity of flammable/explosive gas is greater than 25% of the LEL, personnel shall immediately withdraw from the area to the cold zone and consult the expert advice of the HAZMAT team. In addition to a withdrawal, the tactical considerations should

include ventilation or the application of Class B foam to fuel spills for vapor suppression [VBFD 2019a].

Any incident that involves a potential hazardous atmosphere is the responsibility of the fire department. The first arriving resource should establish command and work within the scope of their training, initially taking the actions to determine the scope of the situation requiring an emergency response. A key component of this process is to identify the need for additional resources early in the incident.

After the product(s) of the release have been identified and the scope of the incident has been established, it is critical that Command make a resource determination based on the following:

- Can the current level of dispatched resources adequately control the incident's problems?
- Is another agency required to control the incident's problems (gas company, clean-up company, etc.)?
- Does a hazmat unit (tech level or above) need to be consulted to control the incident's problems?
- Are additional technician level hazmat resources needed to control the incident's problems?
- Is an entire hazmat team needed to control the incident's problems [Blue Card 2018]?

If the decision is made to put firefighters on the inside of the building, this causes a revision to the strategy and IAP. Also, this should require a change from the hazmat operations level to the hazmat technician level. Command needs to communicate this to all firefighters and other first responders on-scene [Blue Card 2018].

Recommendation #6: Fire departments should ensure that firefighters are properly trained and certified to understand the capabilities of the department's multi-gas detectors, especially catalytic LEL combustible gas senor performance.

Discussion: Understanding how combustible sensors detect gas is critical to correctly interpreting readings and avoiding misuse of instruments that include a LEL combustible gas sensor.

Different gases and vapors have different LEL concentrations. Below the LEL, the ratio of combustible gas molecules to oxygen is too low for combustion to occur. In other words, the mixture is "too lean" to burn. Most (but not all) combustible gases and vapors also have an upper limit of concentration beyond which ignition will not occur. The UEL is the maximum concentration of combustible gas or vapor in air that will support combustion. Above the UEL, the ratio of gas to oxygen is too high for the fire reaction to propagate. In other words, the mixture is "too rich" to burn. The difference in concentration between the LEL and UEL is commonly referred to as the flammability range. Combustible gas concentrations within the flammability range will burn or explode provided that the other conditions required in the fire tetrahedron (adequate oxygen, adequate fuel, a source of ignition, and sufficient molecular energy to sustain the fire chain reaction) are met [AP 1018 2013].

Whenever readings exceed 10% LEL an explosion and fire hazard is possible. This is the least conservative (or highest acceptable) alarm set point for instruments used for monitoring combustible gases and vapors.

Catalytic-bead sensors require at least eight to ten percent oxygen by volume to detect accurately. A combustible sensor in a 100% gas or vapor environment will likely produce a reading of zero percent LEL. This is the reason that testing protocols for evaluating confined spaces specify measuring oxygen first and then combustible gases and vapors. For this reason, confined space instruments that contain catalytic-bead sensors should also include a sensor for measuring oxygen. If the instrument being used does not include an oxygen sensor, the firefighter should be especially cautious when interpreting results. A rapid up-scale reading followed by a declining or erratic reading may indicate that the environment contains insufficient oxygen for the sensor to read accurately. It may also indicate a gas concentration beyond the upper scale limit for the sensor, the presence of a contaminant which has caused a sudden inhibition or loss of sensitivity in the sensor, or other conditions which prevent the sensor or instrument from obtaining proper readings [AP 1018 2013].

A combustible gas sensor may be calibrated to any number of different gases or vapors. Where possible, the user should calibrate the instrument to achieve the level of sensitivity required for the substances to be measured (**Note: See Recommendation 7**). When interpreting the reading on a combustible gas indicator, the readings represent the percentage of LEL.

The important thing to remember is that the LEL is stated as a percentage of concentration of a gas in the atmosphere while the meter reading displayed is a percentage of the specified LEL concentration. Because methane has an LEL of 5 percent concentration in air, a reading of "10" indicates that the concentration is only 10 percent (or 1/10th) of the 5 percent concentration in air that would be needed to reach the LEL. Likewise, a reading of "5" indicates that the concentration is only 5 percent (or 1/20th) of the concentration needed to reach the 5 percent LEL.

Regardless of the LEL value, a reading of 10 percent or more of that value is cause for concern, as stated in OSHA Standard 29 CFR 1910.146, *Permit-Required Confined Spaces*, which considers 10 percent or more of any LEL to be a hazardous atmosphere [OSHA 1993].

As with the readings discussed earlier for methane, for this particular gas, a reading of 5 percent LEL is 1/20th of the concentration in air that would be needed to reach the LEL (1/20th of 20 percent LEL is equal to 1 percent concentration). Likewise, a reading of 25 percent LEL is equal to 1/4th of the LEL concentration of 20 percent, or a 5 percent concentration of the gas in the atmosphere [See Chart 1] [De Lisi 2010].

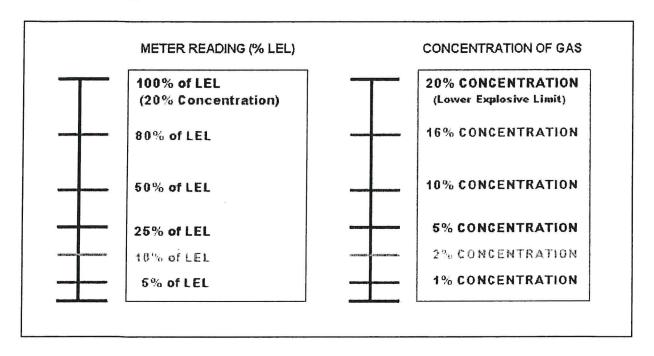


Chart 1. A chart based on a gas with a LEL of 20 percent and is read left to right.

Another concern with using a combustible gas indicator is that readings provided by the monitor are accurate only when attempting to measure the same gas used during calibration procedures. Since the sensitivity of combustible gas sensors varies with exposure to different types of atmospheres, any attempt to measure the concentration of gases other than that used during calibration will result in a reading that is likely greater or less than the actual concentration. Remedying this situation will require the use of a correction factor or relative response curve specific to the gas or vapor measured to obtain more accurate results [De Lisi 2010]. To better understand this, consider an analogy to time zones where a clock set to Eastern Standard Time in New York is accurate *only* in that time zone. To use that same clock in California, you would have to subtract three hours from the time displayed.

Some atmospheric monitors can perform these adjustments internally based on the appropriate relative response or correction factor. To ensure proper adjustment, it may be necessary to compare the displayed reading on some instruments to a chart or graph provided by the manufacturer, and then manually calculate the actual reading [De Lisi 2010]. For example, if a combustible gas indicator of an atmospheric monitor is calibrated with methane, readings when the instrument is used to detect methane will be "correct." However, if this same instrument is used to detect the presence of propane gas, it is necessary to use a correction factor.

If the correction factor for propane is "1.5," all readings obtained with the atmospheric monitor when measuring propane must then be multiplied by 1.5. Therefore, a reading of 1 percent LEL is actually 1.5 % of the LEL, whereas a reading of 6 percent LEL is actually 9 % of the LEL, determined by multiplying 6 percent x 1.5. Likewise, when using an atmospheric monitor calibrated to methane to

measure the concentration of gasoline vapors, calculations using a correction factor will be necessary to adjust the readings accordingly [De Lisi 2010].

Recommendation #7: Fire departments should ensure that multi-gas detectors are properly maintained per the manufacturer's recommendations.

Discussion: The calibration process is important to maintaining and operating a multi-gas detector. Fire department members should have a thorough understanding of the selection, care, and maintenance of multi-gas detectors. Most importantly, firefighters and other first responders should follow the manufacturer's use and maintenance guidelines to ensure the multi-gas detector will operate as intended. Using the multi-gas detector and understanding the sensor technology using LEL is an important component of air sampling and air monitoring. The oxygen level is very significant to the detection of the LEL [ISEA 2010].

Calibration is a two-step procedure. In the first step the instrument is exposed to contaminant free "fresh" air (that is, air which contains 20.9 % oxygen and no combustible gas), turned on, and allowed to warm-up fully. The combustible sensor should read zero. If necessary, the combustible sensor is adjusted to read zero. Instrument manuals and other support materials usually refer to this step as the "fresh air zero." The second step is to expose the sensor to a known concentration of calibration gas, and (if necessary) adjust the readings to match the concentration. This is called making a "span adjustment." A "span adjustment" sets the sensitivity of the sensor to a specific gas. Always follow the manufacturer's instructions when calibrating or adjusting the instrument [AP1018 2021].

Bump testing and calibration testing are essential for fire departments that operate direct-reading portable multi-gas detectors to check oxygen levels and monitor for toxic or combustible gases. A bump test determines whether a direct-reading portable multi-gas detector can detect the presence of a possibly hazardous gas. The bump test is simple and should only take about one minute. The test should be performed daily prior to use of each installed sensor. A full calibration should be performed at least monthly to ensure direct-reading portable multi-gas detector equipment is accurate.

Direct-reading portable multi-gas detectors fall under the guidance of the International Safety Equipment Association [ISEA]. In 2010, the ISEA released a statement on how to improve consistency in the use, testing, and proper maintenance of direct-reading portable multi-gas detectors. The statement discussed the differences between a bump test (calibration check) and full calibration test plus how and when to conduct each test [ISEA 2010].

## The ISEA definitions are:

• Bump Test (Function Check) - A qualitative function check where a challenge gas is passed over the sensor(s) at a concentration and exposure time sufficient to activate all alarm indicators to present at least their lower alarm setting. The purpose of this check is to confirm that gas can get to the sensor(s) and that all the alarms are functional. This is typically dependent on the response time of the sensor(s) or a minimum level of response achieved, such as 80% of gas concentration applied. Note this check is not intended to provide a measure of calibration accuracy.

- Calibration Check A quantitative test utilizing a known traceable concentration of test gas to demonstrate that the sensor(s) and alarms respond to the gas within manufacturer's acceptable limits. This is typically ±10-20% of the test gas concentration applied unless otherwise specified by the manufacturer, internal company policy, or a regulatory agency.
- Full Calibration The adjustment of the sensor(s) response to match the desired value compared to a known traceable concentration of test gas. This should be done in accordance with the manufacturer's instructions [ISEA 2010].

According to manufacturer's instructions, users should perform a bump test and calibration check every day before anyone uses the direct-reading portable multi-gas. The direct-reading portable multi-gas detector's manufacturer's guidelines—plus internal fire department procedures and OSHA regulatory requirements—determine exactly how and how often to fully calibrate direct-reading portable multi-gas detectors. Full calibration is also necessary if a bump test or calibration check fails. You can perform a full calibration twice, but after two "fails," the device must be pulled from use. Full calibrations should also take place after the following types of exposures:

- Different operator or working environment
- Extreme environmental, storage, and operating conditions
- · Highly concentrated target gases and vapors
- Solvent vapors and corrosive gases
- Poisons and inhibitors [OSHA 2013].

When testing a device, use the following guidelines:

- Perform the calibration in fresh air
- Choose a test environment with conditions that match your workplace
- Use a recommended gas mixture, which should meet the National Institute of Standards and Technology
- Check the gas's expiration date
- Always refer to your product manual for specifics [OSHA 2014].

The atmosphere in which an instrument is used can have an effect on catalytic-bead sensors. Poisoning or degraded performance can occur when combustible sensors are exposed to certain substances. Commonly encountered substances that degrade LEL sensor performance include silicones, lead containing compounds (especially tetraethyl lead), sulfur containing compounds, substances containing phosphorus and halogenated hydrocarbons. Combustible sensors can also be affected by exposure to high concentrations of ignitable mixtures.

Age and usage can also affect the sensitivity of combustible sensors. Chronic exposure to low levels of poisons or inhibitors acts cumulatively. This usually means that the sensitivity must be increased when calibration occurs. In the extreme, the sensor may require replacement. This again demonstrates that regular calibration is essential to the safe use of combustible sensors.

For many combustible sensors, if sensitivity is lost due to poisoning, it tends to be lost first with regards to methane. This means that a partially poisoned sensor might still respond accurately to other combustible gases while showing a significantly reduced response to methane. This is a particularly

important concern for instruments used to monitor atmospheres associated with confined spaces, where methane is by far the most encountered combustible gas [AP1018 2013].

Employers should keep calibration records for the life of each instrument. This record enables operators to quickly identify a direct-reading portable gas monitor that has a history of excessive maintenance/repair, or is prone to erratic readings, and to track drift of the sensors to determine when they need replacement [OSHA 2013]. Even without an incident, testing and maintenance data can track other valuable information, and new technology makes recordkeeping easier and more valuable than ever. Digital tracking and remote monitoring are just some newer technologies that automatically track and allow the user to manage the department's bump tests and calibrations. Some direct-reading portable multi-gas detectors can even be paired with GPS devices so that Command always knows where firefighters are located. If firefighters have been exposed or if a man-down alarm indicates that a firefighter experienced a health emergency, Command knows exactly where to send help and what kind of help to send.

Recommendation #8: Fire departments that respond to propane and natural gas emergencies should comply with the requirements of 29 CFR Part 1910.120, Hazardous Waste Operations and Emergency Response.

Discussion: Hazardous materials training and certification is completed through the Maine Emergency Management Agency, State Emergency Response Commission (SERC). The SERC supports training of first responders and emergency managers across the state. Training is coordinated regionally through the 16-county based local emergency planning committee. The SERC offers the following hazardous materials training, which complies with 29 CFR 1910.120, *Hazardous Waste Operations and Emergency Response*:

- First Responder Awareness Level
- Hazardous Materials Operations Level
- Hazardous Materials Technician Level
- Hazardous Materials Specialist

The necessary components of 29 CFR 1910.120, *Hazardous Waste Operations and Emergency Response* that need to be addressed include:

• Occupational Safety and Health Program. Each hazardous waste site mitigation and clean-up effort will require a site-specific occupational safety and health program headed by the site coordinator or the employer's representative. The purpose of the program will be the protection of employees at the site and will be an extension of the employer's overall safety and health program work. It will provide the overall means for planning and implementing the needed safety and health training and job orientation of employees who will be working at the site. The program will provide the means for identifying and controlling worksite hazards and for monitoring program effectiveness. The program will need to cover the responsibilities and authority of the site coordinator for the safety and health of employees at the site, and the relationships with contractors or support services as to what each employer's safety and health responsibilities are for their employees on the site [OSHA 1990].

• Training. The training programs for employees to fulfill the requirements of paragraph (e) of this standard (included below) should address: the safety and health hazards employees should expect to find on hazardous waste clean-up sites; what control measures or techniques are effective for those hazards; what monitoring procedures are effective in characterizing exposure levels; what makes an effective employer's safety and health program; what a site safety and health plan should include; hands on training with personal protective equipment and clothing they may be expected to use; the contents of the OSHA standard relevant to the employee's duties and function; and employee's responsibilities under OSHA and other regulations. Supervisors will need training in their responsibilities under the safety and health program and its subject areas such as the spill containment program, the personal protective equipment program, the medical surveillance program, the emergency response plan, and other areas.

o 1910.120(e)(3)

Initial training.

1910.120(e)(3)(i)

General site workers (such as equipment operators, general laborers, and supervisory personnel) engaged in hazardous substance removal or other activities which expose or potentially expose workers to hazardous substances and health hazards shall receive a minimum of 40 hours of instruction off the site, and a minimum of three days actual field experience under the direct supervision of a trained experienced supervisor.

o 1910.120(e)(3)(iii)

Workers regularly on site who work in areas which have been monitored and fully characterized indicating that exposures are under permissible exposure limits and published exposure limits where respirators are not necessary, and the characterization indicates that there are no health hazards or the possibility of an emergency developing, shall receive a minimum of 24 hours of instruction off the site, and the minimum of one day actual field experience under the direct supervision of a trained, experienced supervisor.

o 1910.120(e)(3)(iv)

Workers with 24 hours of training who are covered by paragraphs (e)(3)(ii) and (e)(3)(iii) of this section, and who become general site workers or who are required to wear respirators, shall have the additional 16 hours and two days of training necessary to total the training specified in paragraph (e)(3)(i).

o 1910.120(e)(7)

Emergency response. Employees who are engaged in responding to hazardous emergency situations at hazardous waste clean-up sites that may expose them to hazardous substances shall be trained in how to respond to such expected emergencies.

o 1910.120(e)(8)

Refresher training. Employees specified in paragraph (e)(1) of this section, and managers and supervisors specified in paragraph (e)(4) of this section, shall receive eight hours of refresher training annually on the items specified in paragraph (e)(2) and/or (e)(4) of this section, any critique of incidents that have occurred in the past year that can serve as training examples of related work, and other relevant topics.

o 1910.120(e)(9)

Equivalent training.

Employers who can show by documentation or certification that an employee's work experience and/or training has resulted in training equivalent to that training required in paragraphs (e)(1) through (e)(4) of this section shall not be required to provide the initial training requirements of those paragraphs to such employees and shall provide a copy of the certification or documentation to the employee upon request. However, certified employees or employees with equivalent training new to a site shall receive appropriate, site specific training before site entry and have appropriate supervised field experience at the new site. Equivalent training includes any academic training or the training that existing employees might have already received from actual hazardous waste site experience [OSHA 1990].

Note: National Fire Protection Association standards NFPA 472, Standard for Competence of Responders to Hazardous Materials/Weapons of Mass Destruction Incidents and NFPA 1072, Standard for Hazardous Materials/Weapons of Mass Destruction Emergency Response Personnel Professional Qualifications are excellent resource documents to aid fire departments and other emergency response organizations in developing their training program materials. NFPA 472 provides guidance on the skills and knowledge needed for first responder awareness level, first responder operations level, HAZMAT technicians, and HAZMAT specialist. It also offers guidance for the officer in charge of a hazardous material incident. NFPA 1072 identifies the job performance requirements for personnel at the scene of a hazardous materials/weapons of mass destruction incident, including the following levels: awareness, operations, operations specific, hazardous materials technician, and incident commander [NFPA 2018b, NFPA 2017b].

- Decontamination. Decontamination procedures should be tailored to the specific hazards of the site and will vary in complexity and number of steps, depending on the level of hazard and the employee's exposure to the hazard. Decontamination procedures and PPE decontamination methods will vary depending upon the specific substance, since one procedure or method will not work for all substances. Evaluation of decontamination methods and procedures should be performed, as necessary, to assure that employees are not exposed to hazards by reusing PPE. References in Appendix D may be used for guidance in establishing an effective decontamination program. In addition, the United States Coast Guard's Manual, Policy Guidance for Response to Hazardous Chemical Releases, United States Department of Transportation, Washington, DC (COMDTINST M16465.30) is a good reference for establishing an effective decontamination program [OSHA 1990].
- Emergency Response Plans. States, along with designated districts within the states, will be developing or have developed emergency response plans. These state and district plans should be utilized in the emergency response plans called for in the standard. Each employer should assure that its emergency response plan is compatible with the local plan. The major reference being used to aid in developing the state and local district plans is the Hazardous Materials Emergency Planning Guide, NRT 1. The current Emergency Response Guidebook from the U.S. Department of Transportation, CMA's CHEMTREC and the Fire Service Emergency Management Handbook may also be used as resources.

Employers involved with treatment, storage, and disposal facilities for hazardous waste, which have the required contingency plan called for by their permit, would not need to duplicate the same planning elements. Those items of the emergency response plan may be substituted into the emergency response plan required in 1910.120 or otherwise kept together for employer and employee use [OSHA 1990].

- Monitoring. Frequency and types of air monitoring, personnel monitoring, and environmental sampling techniques and instrumentation to be used, including methods of maintenance and calibration of monitoring and sampling equipment to be used. Note: See Recommendation #6 and Recommendation #7.
- Monitoring the air with appropriate direct reading test equipment for (i.e., combustible gas meters, detector tubes) for IDLH and other conditions that may cause death or serious harm (combustible or explosive atmospheres, oxygen deficiency, toxic substances.) Visually observing for signs of actual or potential IDLH or other dangerous conditions [OSHA 1990].
- Personal Protective Equipment Programs. The purpose of personal protective clothing and equipment (PPE) is to shield or isolate individuals from the chemical, physical, and biologic hazards that may be encountered at a hazardous substance site.
  - As discussed in Appendix B of 29 CFR 1910.120, no single combination of protective equipment and clothing can protect against all hazards. Thus, PPE should be used in conjunction with other protective methods and its effectiveness evaluated periodically. The use of PPE can itself create significant worker hazards, such as heat stress, physical and psychological stress, and impaired vision, mobility, and communication. For any given situation, equipment and clothing should be selected that provide an adequate level of protection. However, over-protection, as well as under-protection, can be hazardous and should be avoided where possible. Two basic objectives of any PPE program should be to protect the wearer from safety and health hazards, and to prevent injury to the wearer from incorrect use and/or malfunction of the PPE. To accomplish these goals, a comprehensive PPE program should include hazard identification, medical monitoring, environmental surveillance, selection, use, maintenance, and decontamination of PPE and its associated training. The written PPE program should include policy statements, procedures, and guidelines. Copies should be made available to all employees, and a reference copy should be made available at the worksite. Technical data on equipment, maintenance manuals, relevant regulations, and other essential information should also be collected and maintained [OSHA 1990].
- Incident Command System (ICS). Paragraph 1910.120(q)(3)(ii) requires the implementation of an incident command system. The ICS is an organized approach to effectively control and manage operations at an emergency incident. ICS is implemented for emergency response to all incidents, both large and small, that involve hazardous materials.

The Incident Command System (ICS) is a management system designed to enable effective and efficient domestic incident management by integrating a combination of facilities, equipment,

personnel, procedures, and communications operating within a common organizational structure. ICS is normally structured to facilitate activities in five major functional areas: command, operations, planning, logistics, finance, and administration. It is a fundamental form of management, with the purpose of enabling incident managers to identify the key concerns associated with the incident—often under urgent conditions—without sacrificing attention to any component of the command system. Officers who may be expected to be in charge at an incident should be fully knowledgeable of their department's incident command system. They should know where and how to obtain additional assistance and be familiar with the local district's emergency response plan and the state emergency response plan [OSHA 1990].

**Note:** NFPA 1561, Standard on Emergency Services Incident Management System and Command Safety serves as an excellent resource on how to effectively command and control and emergency incident including a hazardous materials incident.

- Site Safety and Control Plans. The safety and security of response personnel and others operating at an emergency response incident site should be of primary concern to the incident commander. The use of a site safety and control plan could greatly assist those in charge of assuring the safety and health of employees on the site.
  - A comprehensive site safety and control plan [using the ICS Form 208 HM] ICS Form 208 HM, Site Safety and Control Plan (fema.gov) should include the following: summary analysis of hazards on the site and a risk analysis of those hazards; site map or sketch; site work zones (clean zone, transition or decontamination zone, work or hot zone); use of the buddy system; site communications; command post or command center; standard operating procedures and safe work practices; medical assistance and triage area; hazard monitoring plan (air contaminate monitoring, etc.); decontamination procedures and area; and other relevant areas. This plan should be a part of the employer's emergency response plan or an extension of it to the specific site [OSHA 1990].
- Medical surveillance programs. Workers handling hazardous substances may be exposed to
  toxic chemicals, safety hazards, biologic hazards, and radiation. Therefore, a medical
  surveillance program is essential to assess and monitor workers' health and fitness for
  employment in hazardous waste operations and during the course of work; to provide
  emergency and other treatment as needed; and to keep accurate records for future reference.
  The medical surveillance program shall be instituted by the employer for the following
  employees:
  - All employees who are or may be exposed to hazardous substances or health hazards at or above the established permissible exposure limit, above the published exposure levels for these substances, without regard to the use of respirators, for 30 days or more a year.
  - All employees who wear a respirator for 30 days or more a year or as required by 29 CFR 1910.134.
  - All employees who are injured, become ill or develop signs or symptoms due to possible overexposure involving hazardous substances or health hazards from an emergency response or hazardous waste operation and members of HAZMAT teams.

Medical examinations and consultations shall be made available by the employer to each employee prior to assignment and at least once every twelve months for each employee covered unless the attending physician believes a longer interval (not greater than biennially) is appropriate [OSHA 1990].

*Note:* This should include a health maintenance program which meets the requirements of NFPA 1582, Standard on Comprehensive Occupational Medical Program for Fire Departments.

• Recordkeeping. Training providers should maintain records listing the dates courses were presented, the names of the individual course attendees, the names of those students successfully completing each course, and the number of training certificates issued to each successful student. These records should be maintained for a minimum of five years after the date an individual participated in a training program offered by the training provider. These records should be available and provided upon the student's request or as mandated by law [OSHA 1990].

Recommendation #9: Fire departments should use a personnel accountability system requiring a check-in and check-out procedure with a designated accountability officer or the incident commander.

Discussion: **Note:** Although there is no evidence that the following recommendation would have prevented this fatality, it is being provided as a reminder of a critical firefighter safety component to be to be utilized during incident operations. At this incident, arriving first responders were tasked with locate and accounting the initial responding firefighters and office employees. This process took approximately 30 minutes to complete. There was an influx of first responders and citizens that were not accounted for initially until the deputy chief arrived on-scene and established a designated accountability officer.

A personnel accountability system is a system that readily identifies both the location and function of all members operating at an incident scene [NFPA 2021]. The philosophy of the personnel accountability system starts with the same principles of an incident management system—company unity and unity of command. Unity can be fulfilled initially and maintained throughout the incident by documenting the situation status and resource status on a tactical worksheet.

An integral part of the accountability system is to make sure that the firefighters assigned and operating in the hazard zone are accounted for, starting with the initial operations through the entire incident. Also, a process should be in place to periodically make sure that all members operating in the hazard zone are accounted for by this system.

NFPA 1561, Standard on Emergency Services Incident Management System and Command Safety, states in Paragraph 8.12.4, "The incident commander and members who are assigned a supervisory responsibility that involves three or more companies or crews under their command shall have an additional member(s) (e.g., staff aide) assigned to facilitate the tracking and accountability of the assigned companies or crews" [NFPA 2020b].

A functional personnel accountability system requires the following:

- Development and implementation of a departmental standard operating procedure/standard operating guideline
- Necessary components and hardware, such as an accountability board, individual name tags, and company name tags
- Training for all members on the operation of the system
- Strict enforcement during emergency incidents.

A functional personnel accountability system should be able to identify:

- all members operating in the hazard zone (who)
- the location of all members in the hazard zone (where)
- the conditions in the hazard zone (conditions)
- the actions being taken in the hazard zone (actions)
- the paths of access and egress in and out of the hazard zone (exits)
- and assign rapid intervention crew(s) (RIC).

There are many different methods and tools for resource accountability. Some examples are:

- Tactical worksheets
- Command boards
- Apparatus riding lists
- Company responding boards
- Electronic bar-coding systems
- Accountability tags or keys (e.g., PASSPORT System) [NFPA 2020b].

Resource accountability should be assigned to personnel who are responsible for maintaining the location and status of all assigned resources at an incident. As the incident escalates, resource status would be placed under the Planning Section. This function is separate from the role of the incident commander who is responsible for the overall command and control of the incident. Due to the importance of responder safety, resource status should be assigned to a dedicated member as the size and complexity of the incident dictates. Several positions could function in this role including an incident command technician, staff assistant, chief officer, or other designated member. As the incident escalates and tactical-level management components (e.g., divisions or groups) are assigned, the resource status officer (accountability officer) works with the division or group supervisors to maintain an on-going tracking and accountability of members [FIRESCOPE 2015]. A properly initiated and enforced personnel accountability system enhances firefighter safety and survival.

An important aspect of a personnel accountability system is the personnel accountability report, an on-scene roll call in which each supervisor reports the status of their crew when requested by the incident commander [NFPA 2020b]. The personal accountability report should be conducted every 15–20 minutes or when benchmarks are met.

For the personnel accountability system to properly function, the process should include a SOP/SOG that defines each function's responsibility and the necessary hardware required to ensure this process is

successful on the fireground. Also, a training component, including both classroom and practical, should be conducted to ensure this process functions properly during emergency incidents.

Recommendation #10: Fire departments should develop and implement a SOP/SOG on the use and deployment of rapid intervention crews.

Discussion: **Note:** Although there is no evidence that the following recommendation would have prevented this fatality, it is being provided as a reminder of a critical firefighter safety component to be to be utilized during incident operations. In order to ensure compliance with 29 CFR 1910.134 *Respiratory Protection* [OSHA 1998], fire departments must maintain a rapid intervention crew (RIC) or company when members are operating in an IDLH or potentially IDLH atmosphere [NFPA 2018]. In some organizations, they can be known as a rapid intervention team or firefighter assist and search team (FAST).

The RIC function should be incorporated into the department's incident management system and the personnel accountability system [NFPA 2020a]. The needs of critical fireground operations and staffing should be continuously evaluated regarding firefighter safety. Resource assignments should always be made with the goal of having the RIC function in place. When the incident commander needs additional resources, the consideration of deploying the RIC for an operational assignment without additional resources on-scene to function as the RIC should be carefully assessed [NFPA 2020a].

The following restrictions regarding the use of RIC/FAST should be considered by the incident commander during fireground operations:

- The RIC should not be used for firefighting operations
- The RIC is dedicated to assist and, if necessary, rescue members who become lost, trapped, distressed, or involved in other serious life-threatening situations
- The RIC should not be used to provide relief for operating companies until the fire/incident has been declared "under control" by Command
- If assigned by a superior officer to other than RIC duties, the RIC unit officer should remind such officer of RIC designation [Toledo Fire & Rescue Department 2012; TSFRS 2014].

When incident commanders order the RIC to work, the incident commander should immediately assign another on-scene company to stand by as the RIC. At a minimum, the incident commander should request an additional alarm and designate a company or companies to function as RIC. The remainder of the companies should report to staging. If no units are available, the incident commander should assign at least two members to act as a rapid intervention team while awaiting a special-called RIC to arrive. An engine company may be designated as the RIC pending arrival of an additional ladder company or rescue company. This ensures compliance with OSHA's "2 In/2 Out" rule under 29 CFR 1910.134, Respiratory Protection [OSHA 1998].

Many fire departments have a defined response plan for the dispatch of an additional company (engine, truck, squad, rescue, and/or command officer) to respond to an incident and stand by as the RIC. Based upon the complexity, magnitude, configuration of the structure or geographical layout of the incident,

the incident commander may deploy additional RIC/Firefighter Assist and Search Team (FAST) by location or function [NFPA 2020a].

Upon arrival or upon appointment, the RIC officer should confer with the incident commander. The RIC officer should establish an area to stage the rapid intervention team and the necessary RIC equipment. The RIC equipment should include:

- Tool staging tarp
- Rescue SCBA (RIC Pack)
- Forcible entry tools such as a Halligan bar or other pry tool
- Stokes basket
- 150-foot rope for search and rescue
- Wire cutters
- Rebar cutter
- Saws
- Thermal imager
- Emergency strobe lights
- Life-saving rope/life belt
- Elevator keys for buildings with elevators [FDNY 2011; LAFD 2001; TSFRS 2014].

It is important to stage all necessary RIC equipment in an expedient manner. The RIC officer, accompanied by one member of the RIC/FAST, should perform an incident scene survey while the remaining RIC members assemble the RIC equipment. If the size of the structure does not allow for a 360-degree survey of the building, this fact should be relayed to the incident commander as soon as possible. This should be a benchmark for Command to designate another RIC/FAST to effectively cover all sides of the building.

During this survey, the RIC officer and members should look for ways in and out of the structure, including window configuration, fire escapes, and construction features. The RIC officer should note the feasibility for placement of ground ladders for rescue or escape purposes. The RIC officer should be responsible for setting up and securing a suitable secondary egress for interior crews. This may include laddering multiple sides of the structure. Once the RIC has determined the need for an egress ladder, the window glass should be removed. This should only be done after conferring with Command that the removal of the window will not affect firefighting operations. Once approved by Command, the egress ladder should be placed at the window. The location of the egress ladder(s) should be announced over the radio by the RIC officer [Toledo Fire & Rescue Department 2012]. After the above tasks are completed, the RIC officer should inform Command that a 360-degree survey is complete and the RIC is ready to intervene, if necessary. Once the incident scene survey has been completed and the RIC equipment is in place, the entire RIC should be in an area immediately accessible to the building for rapid deployment plus maintaining radio contact with Command. The RIC officer should brief all members of the RIC as to the results of his/her incident scene survey. The RIC should operate as one unit. Additional crews may be added to or in support of the team as necessary. When more than one company is added as part of the rapid intervention team, a rescue group should be formed with a rescue group supervisor [Toledo Fire & Rescue Department 2012]. Another consideration for Command is to request the response of an advanced life support (ALS)

engine company or truck company as a component of the RIC Group. The members of the advance life support company are trained to operate in an IDLH atmosphere and can function as part of the RIC, plus they can provide advanced life support to affected firefighters [FDNY 2011]. The RIC officer and RIC members will coordinate with Command to formulate rescue plan contingencies and continue to monitor the radio and fireground conditions. RIC protection is not a passive assignment. This is a process of ongoing information gathering and diligent scene monitoring until the unit is released by the incident commander. The RIC function is a critical component for firefighter safety.

To ensure that firefighters and fire officers are properly trained to conduct RIC operations, they should meet the requirements of NFPA 1407, Standard for Training Fire Service Rapid Intervention Crews [NFPA 2020a]. NFPA 1407 provides rapid intervention techniques and maneuvers pus necessitates a vast knowledge of tools and equipment and their applications. A well-trained and well-equipped RIC with just the basics in equipment is a safety net at structural fires, but the crew must be knowledgeable in technical rescue skills as well. The training programs should cover risk assessment, deployment, and activation of RICs, radio communications procedures, the integration of firefighter Maydays and their rescues into departmental incident management system, and full and operable personnel accountability system. [NFPA 2020a].

Recommendation #11: Fire departments should ensure that their radio communication system can provide adequate coverage based on the demands of an incident and complies with NFPA 1561, Standard on Emergency Services Incident Management System and Command Safety and NFPA 1221, Standard for the Installation, Maintenance, and Use of Emergency Services Communications Systems.

Discussion: **Note:** Although there is no evidence that the following recommendation would have prevented this fatality, it is being provided as a reminder of effective radio communication operations. At this incident, the county dispatch dispatched on the VHF frequency. The county is divided into County Fire North and County Fire South dispatch frequencies. The state fire channel is used for a tactical channel for working incidents. The state fire channel is a non-repeater channel and is not recorded.

NFPA 1221, Standard for the Installation, Maintenance, and Use of Emergency Services Communications Systems, supports the National Incident Management System (NIMS) requirements for interoperability; reliability, scalability, and portability; and resilience and redundancy among communications systems. The standard establishes a benchmark for communication equipment installation, maintenance, and testing/use, which are critical to ensure that communications remain in place for emergency management/response personnel and to mitigate the chance of disruptions during an incident. NFPA 1221 supports the components of an interoperability plan by requiring that emergency services organizations develop policies and SOPs/SOGs for use of communications equipment. The standard ensures that communications equipment is properly functioning. Practicing preventive maintenance, as called for in the standard, helps emergency management/response organizations avoid high replacement costs for communications equipment [NFPA 2019].

Effective fireground radio communication is an important tool to ensure proper command and control of an incident plus firefighter safety and health. The radio system must be dependable, consistent, and functional to ensure that effective communications are maintained, especially during emergency incidents. Fire departments should have a Communications SOP/SOG that outlines the communication procedures for fireground operations. Fire departments should ensure that the department's communications division and communication center and/dispatch center are part of this process. Another important aspect of this process is an effective education and training program for all members of the department.

Radio frequency usually refers to the radio frequency of the assigned channel. A radio channel is defined as the width of the channel depending on the type of transmissions and the tolerance for the frequency of emission. A radio channel is normally allocated for radio transmission in a specified type of service or by a specified transmitter. Fire departments should ensure that an adequate number of radio channels are available. Multiple radio channels are necessary at large-scale or complex incidents, such as a commercial structure fire, mass-casualty incident, hazardous materials incident, or special operations incident [FIRESCOPE 2017; NFPA 2020b].

NFPA 1561 Standard on Emergency Services Incident Management System and Command Safety, Paragraph 6.1.2, requires, "The communications system shall have the capacity to provide one dispatch radio channel and a separate tactical radio channel for initial use at the incident." Paragraph 6.1.3 states, "When a division or group has been implemented, the communications system shall have the capacity to provide a dispatch radio channel, a command radio channel, and a tactical radio channel." Fire departments should preplan for not only large-scale or complex incidents, but also for the ability to handle daily operations. SOPs/SOGs, radio equipment (e.g., mobile radios, portable radios), other hardware (e.g., mobile data terminals, laptop computers, CAD system), and dispatch and communications protocols should be in place to ensure that these additional channels are available when needed [NFPA 2020b].

Every firefighter and company officer should take responsibility to ensure radios are properly used. Firefighters must have their portable radio and have the portable radio turned on and on the correct channel. A company officer must ensure that all members of the crew comply with these requirements. Portable radios should be designed and positioned to allow a firefighter to monitor and transmit a clear message [IAFF 2010;].

A fire department should provide the necessary number of radio channels relating to complex or large-scale incidents needing multiple tactical channels. NFPA 1561 Standard on Emergency Services Incident Management System and Command Safety states in Paragraph 6.1.4, "The communications system shall provide reserve capacity for complex or multiple incidents." This would require fire departments to preplan radio channel usage for all incident levels based upon the needs of an emergency incident including large-scale or complex incidents [NFPA 2020b].

When a fire department responds to an incident, incident commanders should forecast for the incident to determine if there is potential for it being a complex or long-term operation that may require additional resources, including demands on the communications system. As incidents increase in size,

the communication system must keep up with the demands of the incident. The incident commander must be able to communicate with company officers and division/group supervisors [FIRESCOPE 2015]. Before communications become an issue, the incident commander must consider options for alleviating excessive radio traffic. Several options are:

- Assign non-fireground resources (e.g., Staging, Rehab) to a separate tactical channel or talk-group channel
- Designate a command channel, which is a radio channel designated by the fire department to
  provide for communications between the incident commander and the division/group
  supervisors or branch directors during an emergency incident
- For incidents involving large geographical areas, designate a tactical channel or talk-group for each division [NFPA 2020b].

NFPA 1561, Paragraph 6.2.2 states, "Clear text/plain language shall be used for radio communications." The intent of the use of clear text/plain language for radio communications is to reduce confusion at incidents, particularly where different agencies work together [NFPA 2020b].

Recommendation #12: States should ensure anyone (including homeowners) using power tools or other digging equipment that will penetrate the ground call "811 or 811 Dig Safe" three business days (72 hours) prior to digging to identify if any buried utilities are present and mark their location(s).

Discussion: Prior to this incident, four bollards were installed at the office building on September 10, 2019, on Side Bravo in the parking lot to protect the heat pumps next to the building. The contractor that installed the bollards did not contact "811 Dig Safe" prior to digging the holes for the bollards.

811 is the national call-before-you-dig phone number. Anyone who plans to dig should call 811 or go to their <u>state 811 center's website</u> at least three business days before digging to request that the approximate location of buried utilities be marked with paint or flags to avoid unintentionally digging into an underground utility line [CGA 2021]. Hitting a buried line while digging can disrupt utility service, cost money to repair, and cause serious injury or death.

"811 DigSafe" operates in the states of Maine, Vermont, Rhode Island, New Hampshire, and the Commonwealth of Massachusetts. The Public Utilities Commission is the agency that oversees the "811 DigSafe" program in Maine. Utility locators will show the approximate horizontal location in advance of any type of digging or excavation by locating and marking underground facilities. This information helps anyone digging or excavating around underground facilities stay safe. Maine state code clearly provides for marking for all underground utilities. Communications with "811 DigSafe" is necessary to provide the mapping of underground utilities to prevent accidents from occurring [811 Dig safe 2020].

"811 DigSafe" offers an Excavator Manual, A Guide to Safe Excavation Practices in Massachusetts, Maine, New Hampshire, Rhode Island, and Vermont. [DigSafe 2020] The purpose of this document is to provide anyone who is going to conduct any type of excavation with a basic understanding of the

responsibilities of each state concerning safe excavation practices and the protection of underground facilities.

Recommendation #13: Local and state enforcement agencies should ensure that a leak test of the piping system is conducted in accordance with the requirements of NFPA 54, National Fuel Gas Code, and NFPA 58, Liquefied Petroleum Gas Code, whenever propane service is initiated or restored.

Discussion: At this incident, when the propane tank was refilled and returned to service, a leak test of the piping system was never performed, which was required by NFPA 54, *National Fuel Gas Code* and NFPA 58, *Liquefied Petroleum Gas Code*.

NFPA 54, *National Fuel Gas Code*, covers the appliances and piping downstream of the second-stage regulator, while NFPA 58, *Liquefied Petroleum Gas Code*, covers the propane tank and piping up to the second-stage regulator. Both codes require that the piping system shall be checked for leakage immediately after the gas is turned on into a new system or into a system that has been initially restored after an interruption of service. [NFPA 2018a; NFPA 2017a].

When there is propane in a tank, there is constant pressure in the system. When the amount of fuel goes down, so does the pressure. Loss of pressure can cause leaks because of the expansion and retraction of the piping compound in the propane system. Whenever there is an interruption in service, such as running out of propane, a leak test will reveal any leaks in the piping. A leak test reveals any leaks that may have formed during the shutdown period.

Leak testing should be performed by a certified technician.

NFPA 54, Annex C, and NFPA 58, Annex L, suggest methods for checking for leaks [NFPA 2018a, NFPA 2017a].

NFPA 54, Annex D, provides guidelines for emergency procedures where an investigation discloses a concentration of gas inside a building [NFPA 2018a].

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VBFD [2019b]. Virginia Beach Fire Department, SOP HM5.22.1, Appendix A - Atmospheric Monitoring of Investigation Checklist. April 2019. Virginia Beach, VA: Virginia Beach Fire Department.

VBFD [2019c]. Virginia Beach Fire Department, SOP HM5.23.0, Initial Response to Unknowns, Virginia Beach VA; Virginia Beach Fire Department.

## **Investigator Information**

This incident was investigated by Murrey E. Loflin, Investigator; Stephen T. Miles, Safety and Occupational Health Specialist; and Jeffery Funke, Lead Occupational Health Manager with the NIOSH Fire Fighter Fatality Investigation and Prevention Program, Surveillance and Field Investigations Branch, Division of Safety Research located in Morgantown, WV. An expert technical review was provided by Master Fire Fighter Mark Hundley, Hazardous Materials Specialist with the Virginia Beach Fire Department and Captain Kevin Okonski, Hazardous Material Technician with the Houston Fire Department. A technical review was also provided by the National Fire Protection Association, Public Fire Protection Division.

## Disclaimer

Mention of any company or product does not constitute endorsement by the National Institute for Occupational Safety and Health, Centers for Disease Control and Prevention. In addition, citations to websites external to NIOSH do not constitute NIOSH endorsement of the sponsoring organizations or their programs or products. Furthermore, NIOSH is not responsible for the content of these websites. All web addresses referenced in this document were accessible as of the publication date.

## Appendix One Site Safety and Control Plan ICS 208 HM

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## INSTRUCTIONS FOR COMPLETING THE SITE SAFETY AND CONTROL PLAN ICS 208 HM

A Site Safety and Control Plan must be completed by the Hazardous Materials Group Supervisor and reviewed by all within the Hazardous Materials Group prior to operations commencing within the Exclusion Zone.

Wit	in the Hazardous Materia	als Group prior to operations commencing within the Exclusion Zone	•
Item Number	Item Title	Instructions	
1.	Incident Name/Number	Print name and/or incident number.	
2.	Date and Time	Enter date and time prepared.	
3.	Operational Period	Enter the time interval for which the form applies.	
4.	Incident Location	Enter the address and or map coordinates of the incident.	
5 - 16.	Organization	Enter names of all individuals assigned to ICS positions. (Entries 8 mandatory). Use Boxes 15 and 16 for other functions: i.e. Medica Monitoring.	
17 - 18.	Entry Team/Decon Element	Enter names and level of PPE of Entry & Decon personnel. (Entrie - 4 mandatory buddy system and back-up.)	s i
19.	Material	Enter names and pertinent information of all known chemical products. Enter UNK if material is not known. Include any which apply to chemical properties. (Definitions: ph = Potential for Hydrog (Corrosivity), IDLH = Immediately Dangerous to Life and Health. F.P. = Flash Point, I.T. = Ignition Temperature, V.P. = Vapor Pressu V.D. = Vapor Dansity, S.G. = Specific Gravity, LEL = Lower Explosition, UEL = Upper Explosive Limit, UEL = Upper Explosive Limit,	gen re.
20 - 23.	Hazard Monitoring	List the instruments which will be used to monitor for chemical.	
24.	Decontamination Procedures	Check NO if modifications are made to standard decontamination procedures and make appropriate Comments including type of solutions.	
25 - 27.	Site Communications	Enter the radio frequency(ies) which apply.	
29 - 29.	Medical Assistance	Enter comments if NO is checked.	
30.	Site Map	Sketch or attach a site map which defines all locations and layouts operational zones. (Check boxes are mandatory to be identified.)	of
31.	Entry Objectives	List all objectives to be performed by the Entry Team in the Exclusion Zone and any parameters which will alter or stop entry operations.	
32 - 33.	SOP's, Safe Work Practices, and Emergency Procedures	List in Comments if any modifications to SOP's and any emergency procedures which will be affected if an emergency occurs while personnel are within the Exclusion Zone.	/
34 - 36.	Safety Briefing	Have the appropriate individual place their signature in the box one the Site Safety and Control Plan is reviewed.  Note the time in box 34 when the safety briefing has been complete	
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## Appendix Two Example Safety Data Sheet – Propane

## SAFETY DATA SHEET

Propane

## Section 1. Identification

GHS product identifier

: propane

Chemical name Other means of Identification

Propyl hydride: n-Propane; Dimethyl methane; Bottled gas; propane in gaseous state; propane liqueted, n-Propane; Dimethylmethane; Freon 250; Liqueted petroleum gas;

Lpg; Propyl

hydride; R 290; C3H8; UN 1975; UN 1978; A-108; Hydrocarbon propellant. : Liquefied gas

Product type

Product usa

: Synthetic/Analytical chemistry.

Synonym

: Propyl hydride; n-Propane; Dimetryl methane; Borded gas; propane in gaseous state: propage liqueted, n-Propage; Dimetrylmethane; Freori 250; Liqueted petroleum gas; Epg; Propyl hydride; R 290; C3H5; UN 1675; UN 1978; A-108; Hydrocarton propellant.

SDS # Supplier's details

Airgas USA, LLC and its affiliates 259 North Radnor-Chester Road Suite 100 Radnor, PA 19087-5263

1-610-687-5253

24-hour telephone

1-856-734-3438

## Section 2. Hazards identification

OSHA/HCS status

: This material is considered hazardous by the OSHA Hazard Communication Standard

(29 CFR 1910.1200).

Classification of the aubstance or mixture FLAMMABLE GASES - Category 1 GASES UNDER PRESSURE - Liquetied gas

GHS label elements

Hazard pictograms

Signal word

: Danger

Hazard statements Extremely flammable gas.

May form explosive mixtures with air. Contains gas under pressure; may explode if heated.

May cause frostbile.

May displace oxygen and cause rapid statiocation.

Precautionary statements

General

 Read and followall Safety Data Sheets (SDS'S) before use. Read label before use.
 Keep out of reach of children. If medical advice is needed, have product container or label at hand. Cose valve after each use and when empty. Use equipment rated for cylinder pressure. Do not open valve until connected to equipment prepared for use. Use a back flow preventative device in the piping. Use only equipment of compatible materials of construction. Always keep container in upright position. Approach

suspected leak area with caution.

Prevention

: Keep away from heat; not surfaces, sparks, open flames and other ignition sources. No

Response

Leaking gas fire: Do not extinguish, unless leak can be stopped safety. Etiminate all lightfor sources if safe to do so.

Storage : Protect from survight. Store in a well-vertillated place.

Date of Issue Date of revision:

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			*
Section 2. Hazar	ds identification		
Disposal Hazards not otherwise	: Not applicable. : Liquid can cause bums sin	niar to fractish	
ciassified	. Equid vali cause suitis sit	ma ib Roebite.	
Section 3. Comp	osition/information	on ingredients	
Substance/mixture	: Substance		
Chemical name Other means of	: propane	Dimethyl seather at Baille	d l
dentification		ne; Dimetrylmethane; Fre	d gas; propane in gaseous state; on 290; Liquefied petroleum gas; drocarbon propellant.
Product code	: 001045		, , , , , , , , , , , , , , , , , , , ,
CAS number/other Identifi	era		
CAS number	: 74-98-6		
Ingredient name		%	CAS number
Propane		100	74-98-6
Section 4. First a	na measures		
Description of necessary to Eye contact	: Immediately frush eyes with eyelids. Check for and rem	ove any contact lenses. C	ally lifting the upper and lower continue to rinse for at least 10
	<ul> <li>Immediately flush eyes with eyelids. Check for and rem- minutes. Get medical attent</li> <li>Remove width to fresh air a not breathing, if breathing is respiration or oxygen by trai- aid to give mouth-to-mouth persist or are severe. If uno</li> </ul>	ove any contact lenses. Cotton if initiation occurs, and freep at rest in a position linegular or if respiratory; ned personnel, it may be resuscitation. Get medica conscious, piace in recover	construe to rinse for at least 10 on comfortable for breaking. If arrest occurs, provide artificial dangerous to the person providing I attention if adverse health effects
Eye contact	: Immediately flush eyes with eyelids. Check for and remminutes. Get medical action: Remove victim to fresh air a not breading, if breading is respiration or oxygen by trainald to give mouth-to-mouth in persist or are severe. If undattention immediately. Main te, belt or waistband.  Wash contaminated skin wit shoes. To avoid the risk of side of contact with wab occur. In case of contact with the severe of contact with the severe of contact with severe of contact with the seve	ove any contact lenses. Of the high process. Of the high process and the part and t	construe to rinse for at least 10 on comfortable for breathing. If arrest occurs, provide artificial dangerous to the person providing latterition if adverse health effects by position and get medical sen tight clothing such as a colar.
Eye contact Inhalation	: Immediately flush eyes with eyelids. Check for and remminutes. Get medical adient. Remove victim to fresh air a not breathing, if breathing is respiration or oxygen by trailaid to give mouth-to-mouth persist or are severe. If the attention immediately. Main te, belt or wastband.  Wash contaryinated skin with shoes. To avoid the risk of dothing thoroughly with was occur. In case of contact will and get medical adiention. If Clean shoes thoroughly before the cause burns shrills to frosto anything by mouth to an undard get medical attention im and get medical adiention im.	ove any contact lenses. Of tion if initiation occurs, and keep at rest in a positivity integral or if respiratory integral or if respiratory integral or if respiratory integral or if respiratory integral or integral of the conscious, place in recoverable and per always. Look this soap and water. Remoistable discharges and gaster before removing it. Get the full discharges and gaster before removing it. Get the full discharges and gaster to be for every integral of the content of th	constnue to rinse for at least 10 on comfortable for breathing. If arrest occurs, provide artificial dangerous to the person providing latterition if adverse health effects ry position and get medical sen tight clothing such as a colar, we contaminated contaminated in medical attention if symptoms use slowly with fulkewarm water
Eye contact Inhalation Skin contact Ingestion	: Immediately flush eyes with eyelids. Check for and remminutes. Get medical adient. Remove victim to fresh air a not breathing, if breathing is respiration or oxygen by trallaid to give mouth-to-mouth in persist or are severe. If undattenton immediately. Main fe, bett or wastband.  Wash contaminated skin with shoes. To avoid the isk of clothing thoroughly with wab occur. In case of contact will and get medical attention. If Clean shoes thoroughly bett. Remove victim to fresh air a medical attention if adverse cause burns similar to frosto anything by mouth to an undard get medical attention im such as a collar, se, bett or wireleased, refer to the inhalations.	ove any contact lenses. Of tion if initiation occurs, and keep at rest in a positivity integral or if respiratory integral or if respiratory integral or if respiratory integral or if respiratory integral or integral of the conscious, place in recoverable and per always. Look this soap and water. Remoistable discharges and gaster before removing it. Get the full discharges and gaster before removing it. Get the full discharges and gaster to be for every integral of the content of th	constnue to rinse for at least 10 on comfortable for breathing. If arrest occurs, provide artificial dangerous to the person providing latterition if adverse health effects ry position and get medical sen tight dothing such as a colar, we contaminated dothing and lightfon, soak contaminated it medical attention if symptoms use slowly with lukewarm water wash dothing before reuse. On comfortable for breathing. Get as severe. Ingestion of liquid can it medical attention. Never givenscloss, place in recovery position sen anway, uposen 150ft dothing can in medical attention.
Eye contact Inhalation Skin contact Ingestion Out Important symptoman Potential acute health effer	: Immediately flush eyes with eyelids. Check for and remminutes. Get medical adient.  Remove victim to fresh air a not breathing is respiration or coygen by trallaid to give mouth-le-mouth in persist or are severe. If undattenton immediately. Main fe, bett or wastband.  Wash contaminated skin with shoes. To avoid the isk of clothing thoroughly with wab occur. In case of contact will and get medical attention. If Clean shoes thoroughly bett.  Remove victim to fresh air a medical attention if adverse cause burns similar to frosto anything by mouth to an undard get medical attention im such as a collar, se, bett or wreleased, refer to the inhalational strucks. Acute and distayed cts.  Liquid can cause burns similar to the collar section.	over any contact lenses. Of tion if initiation occurs, and treep at rest in a positivity integral or if respiratory; ned personnel, it may be resolved to the following the personnel, it may be resolved to the following the solution of the solution of the following the solution of the following t	constnue to rinse for at least 10 on comfortable for breathing. If arrest occurs, provide artificial dangerous to the person providing latterition if adverse health effects ry position and get medical sen tight dothing such as a colar, we contaminated dothing and lightfon, soak contaminated it medical attention if symptoms use slowly with lukewarm water wash dothing before reuse. On comfortable for breathing. Get as severe. Ingestion of liquid can it medical attention. Never givenscloss, place in recovery position sen anway, uposen 150ft dothing can in medical attention.
Eye contact Inhalation Skin contact Ingestion Ost Important symptoman	: Immediately flush eyes with eyelids. Check for and remminutes. Get medical adient.  Remove victim to fresh air a not breathing is respiration or oxygen by trailard to give mouth-to-mouth in persist or are severe. If undattenton immediately. Main te, belt or wastband.  Wash contaminated skin with shoes. To avoid the isk of dictring thoroughly with wash occur. In case of contact with and get medical attention. If Clean shoes thoroughly best Remove victim to fresh air a medical attention if adverse cause burns similar to frosto anything by mouth to an undand get medical attention im such as a collar, se, belt or wreleased, refer to the inhalationary and contact and distayed cts.  Liquid can cause burns similar to frosto chartenessed, refer to the inhalationary and contact and distayed cts.	over any contact lenses. Of tion if initiation occurs, and freep at rest in a positivity integral or if respiratory; ned personnel. It may be resusciation. Get medica porsolous, place in recover titalin an open airway. Loci this soap and water. Remonstatio discharges and gaster before removing it. Get at legad, warm frozen tission not not affected area. If the continuo affected area, individual in the affects persist on all files. If frostitie occurs, get conscious person, if functor mediately. Maintain an opvaisiband. As this production section.  The prostities occurs and the production section.	constnue to rinse for at least 10 on comfortable for breathing. If arrest occurs, provide artificial dangerous to the person providing latterition if adverse health effects ry position and get medical sen tight dothing such as a colar, we contaminated dothing and lightfon, soak contaminated it medical attention if symptoms use slowly with lukewarm water wash dothing before reuse. On comfortable for breathing. Get as severe. Ingestion of liquid can it medical attention. Never givenscloss, place in recovery position sen anway, uposen 150ft dothing can in medical attention.

### Section 4. First aid measures

Frostbita Ingestion Try to warm up the frozen tissues and seek medical attention.

Ingestion of Equidican cause burns similar to frostbite.

Over-exposure signal symptoms

Eve contact

: Adverse symptoms may include the following, frostbite

Inhalation

Skin contact

: Adverse symptoms may include the following:, frostbite

Ingestion

: Adverse symptoms may include the following:, frostbite

Indication of immediate medical attention and special treatment needed, if necessary

Notes to physician

Treat symptomatically. Contact poison treatment specialist immediately if large.

quantities have been ingested or inhaled.

Spectific treatments

: No specific treatment.

Protection of first-siders

: No action shall be taken involving any personal risk or without suitable training. It may

be dangerous to the person providing aid to give mouth-to-mouth resuscitation.

See toxicological information (Section 11)

## Section 5. Fire-fighting measures

Extinguishing media

Suitable extinguishing

: Use an extinguishing agent suitable for the surrounding fire.

Unaultable extinguishing media

: None known.

Specific hazards arising from the chemical

 Contains gas under pressure. Extremely flammable gas. In a fire or filheated, a pressure increase will occur and the container may burst, with the risk of a subsequent explosion. The vaporigas is heavier than air and will spread along the ground. Gas may accumulate in low or confined areas or travel a considerable distance to a source

of ignition and flash back, causing fire or explosion.

Hazardous thermal decomposition products

Decomposition products may include the following materials:

carbon dioxide carbon monoxide

Special protective actions

for fire-fighters

Promptly isolate the scene by removing all persons from the vicinity of the incident if there is a fire. No action shall be taken involving any personal risk or without suitable training. Contact supplier immediately for specialist activities. Move containers from fire area if this can be done without risk. Use water spray to keep fire-exposed containers. cool. If Involved in fire, shut of flow immediately if it can be done without risk. If this is impossible, withdraw from area and allow fire to ourn. Fight fire from protected location or maximum possible distance. Eliminate all ignition sources if safe to do so.

Special protective energy-ent for fire-righters Fire-fighters should wear appropriate protective equipment and self-contained preathing apparatus (SCBA) with a full face-piece operated in positive pressure mode. For inddents involving large quantities, thermally insulated undergaments and thick textile or leaster gloves should be worn.

### Section 6. Accidental release measures

Personal precautions, protective equipment and emergency procedures

For non-emergency personnet

Accidental releases pose a serious fire or explosion hazard. No action shall be taken involving any personal risk or without suitable training. Evacuate surrounding areas. Keep unnecessary and unprotected personnel from entering. Do not touch or wait through spilled material. Shut off at Ignition sources. No flares, smoking or flames in hazard area. Avoid breathing gas. Provide adequate ventilation. Wear appropriate respirator when ventilation is inadequate. Put on appropriate personal protective

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## Section 6. Accidental release measures

For emergency responders : If specialized dotting is required to deal with the splitage, take note of any information in Section 8 on suitable and unsuitable materials. See also the information in "For non-

emergency personnent.

Environmental precautions : Ensure emergency procedures to deal with accidental gas releases are in place to avoid contamination of the environment. Avoid dispersal of spilled material and runoff and contact with soil, waterways, drains and sewers. Inform the relevant authorities if the product has caused environmental poliution (sewers, waterways, soil or air).

#### Methods and materials for containment and cleaning up

Small spill

: Immediately contact emergency personnel. Stop leak if without risk. Use spark-proof

tools and explosion-proof equipment.

Large spill

: immediately contact emergency personnes. Stop leafs if without risk. Use spark-proof tools and explosion-proof equipment. Note: see Section 1 for emergency contact. Information and Section 13 for waste disposal.

## Section 7. Handling and storage

#### Precautions for safe handling

Protective measures

Put on appropriate personal protective equipment (see Section 8). Contains gas under pressure. Do not get in eyes or on akin or dothing. Avoid breathing gas. Use only with presente. Do not get in year appropriate respirator when vertilation is inadequate. Do not enter storage areas and confined spaces unless adequately ventilated. Do not puncture or incherate container. Use equipment rated for cylinder pressure. Close valve after each use and when empty. Protect cylinders from physical damage; do not drag, roil, slide, or drop. Use a suitable hand truck for cylinder movement. Use only non-sparking tools. Empty containers retain product residue and can be

hazardous. Store and use away from heat, spants, open fame or any other ignition source. Use explosion-proof electrical (ventilating, lighting and material handling)

Advice on general occupational hygiene Eating, drinking and smoking should be prohibited in areas where this material is handed, stored and processed. Workers should wash hands and face before eating, drinking and smoking. Remove contaminated clothing and protective equipment before entering eating areas. See also Section 8 for additional information on hygiene

Conditions for safe storage. :

including any Incompatibilities Store in accordance with local regulations. Store in a segregated and approved area. Store away from direct suntight in a dry, cool and well-ventilated area, away from incompatible materials (see Section 10). Eliminate all ignition sources. Cylinders should be stored upright, with valve protection cap in place, and firmly secured to prevent falling or being knocked over. Cylinder temperatures should not exceed 52 °C. (125 °F). Keep container tightly closed and sealed until ready for use. See Section 10 for incompatible materials before handling or use.

## Section 8. Exposure controls/personal protection

### Control parameters

#### Occupational exposure itmits

ingredient name		Exposure limits
Propane		NIOSH REL (United States, 10/2016). TWA: 1800 mg/m² 10 hours. TWA: 1800 ppm 10 hours. OSHA PEL (United States, 6/2016). TWA: 1800 mg/m² 8 hours. TWA: 1800 mg/m² 8 hours. OSHA PEL 1989 (United States, 3/1989). TWA: 1800 mg/m² 8 hours. TWA: 1800 ppm 8 hours. TWA: 1000 ppm 8 hours. ACGIH TLV (United States, 3/2017). Oxygen. Depletion [Asphyxlant].
ete of issue/Date of remator :550	Butte of previous listed	:5085077 Western :1 47.

Propers	
Section 8. Expos	sure controls/personal protection
Appropriate engineering controts	: Use only with adequate verification. Use process enclosures, local exhaust verification of other engineering controls to keep worker exposure to airborne contaminants below an recommended or statutory limits. The engineering controls also need to treep gas, vapor or dust concentrations below any lower explosive limits. Use explosion-proof verification equipment.
Environmental exposure controla	Emissions from ventilation or work process equipment should be checked to ensure they comply with the requirements of environmental protection regislation. In some cases, furne scrubbers, filters or engineering modifications to the process equipment will be necessary to reduce emissions to acceptable levels.
individual protection measures	BUTGE
Hygiene measures	: Wash hands, forearms and face thoroughly after handling chemical products, before eating, emoking and using the layarony and at the end of the working period. Appropriate techniques should be used to remove potentially contaminated dothing. Wash contaminated clothing before reusing. Ensure that eyewash stations and safety showers are close to the workstation location.
Eye/face protection	Safety eyewear complying with an approved standard should be used when a risk assessment indicates falls is necessary to avoid exposure to liquid splasnes, mists, gases or dusts. If contact is possible, the following protection should be worn, unless the assessment indicates a higher degree of protection: safety glasses with side-shields.
Skin protection	
Hand protection	: Chemical-resistant, impervious gloves complying with an approved standard should be worn at all times when handling chemical products it a risk assessment indicates this is necessary. If contact with the liquid is possible, insufated gloves suitable for low temperatures should be worn. Considering the parameters specified by the glove manufacturer, check during use that the gloves are still retaining their protective properties. It should be noted that the time to breakthrough for any glove material may be different for different glove manufacturers. In the case of mixtures, consisting of several substances, the protection time of the gloves cannot be accurately estimated.
Sody protection	Personal protective equipment for the body should be selected based on the task being performed and the risks involved and should be approved by a specialist before handling this product. When there is a risk of lightlin from static electricity, wear antistatic protective dofting. For the greatest protection from static discharges, clothing should include anti-static overails, boots and gloves.
Other skin protection	<ul> <li>Appropriate footwear and any additional skin protection measures should be selected based on the task being performed and the risks involved and should be approved by a specialist before handling this product.</li> </ul>
Respiratory protection	Based on the hazard and potential for exposure, select a respirator that meets the appropriate standard or certification. Respirators must be used according to a respiratory protection program to ensure proper fitting, training, and other important association of use.
Thermal hazards	<ul> <li>If there is a risk of contact with the Equid, all protective equipment wom should be suitable for use with extremely low temperature materials.</li> </ul>
Section 9. Physic	al and chemical properties
ppearanca	
Physical state	: Gas. [Compressed gas.]
Color	: Coloriess.
Didor Disperthensehold	: Odoress.BUT MAY HAVE SKUNK ODOR ADDED.
Octor threshold NH	: Not available.
Melting point	: Not available. : -187.6°C (-305.7°F)
Bolling point	: -361.46°C (-258.7°F)

Hopier

Section 9. Physical and chemical properties

Critical temperature

: 96.55°C (205.8°F)

Flash point

: Closed cup: -104°C (-155.2°F) Open cup: -104°C (-155.2°F)

Evaporation rata

Flammability (solid, gas)

Editermely flammable in the presence of the following materials or conditions: open flames, sparks and static discharge and oxidizing materials.

Lower and upper explosive : Lower 1.8% Stimil (eldennmaß) Vapor pressure

Upper: 8.4% : 109 (psig) : 1.5 (Alt = 5)

Vapor density Specific Volume (ft \*fib) : 8.5205

Gas Density (lb/ft \*) Relative density

: 0.116 (25°C) 77 to \*F) : Not applicable.

Sclubility Solubility in water : Not available. : 0.02 q/1

Partition coefficient n-

: 1.09

octanol/water

Auto-ignition temperature : 287°C (548.6°F) Decomposition temperature : Not available. Viscosity : Not applicable.

Flow time (ISO 2431) Molecular weight

: Not available. : 44.11 g/maie

Aerosol product

Heat of combustion

: -46012932 J/kg

## Section 10. Stability and reactivity

Reactivity

: No specific test data related to reactivity available for this product or its ingredients.

Chemical stability

: The product is stable.

Possibility of hazardous

: Under normal conditions of storage and use, hazardous reactions will not occur.

Conditions to avoid

: Avoid all possible sources of ignison (spark or flame). Do not pressurtze, cut, weld, braze, solder, trill, grind or expose containers to heat or sources of ignition. Do not

allow gas to accumulate in low or confined areas.

Incompatible materials

: Codalizers

Hazardous decomposition products

: Under normal conditions of storage and use, hazardous decomposition products should

not be produced.

Hazardous polymerization

: Under normal conditions of storage and use, hazardous polymerization will not occur.

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Programm Section 11. Toxicological information information on toxicological effects **Acute toxicity** Not available. Initation/Corresion Not available. Sensizization Not available. Mutagenicity Not avallable. Carcinogenicity Not available. Reproductive toxicity Not available. Not avallable. Specific target organ toxicity (single exposure) Specific target organ toxicity (repeated exposure) Not available. Aspiration hazard Not available. Information on the likely : Not available. routes of exposure Potential scute health effects Eye contact Liquid can cause burns similar to frostbite. inhalation : No known significant effects or critical hazards. škin contact : Dermal contact with rapidly evaporating liquid could result in freezing of the tissues or : Ingestion of liquid can cause burns similar to frostbile. Symptoms related to the physical, chemical and toxicological characteristics Eye contact : Adverse symptoms may include the followings, frostbite Inhalation : No specific data. Skin contact : Adverse symptoms may include the following: frostbite Ingestion : Adverse symptoms may include the following:, Prostbite Delayed and immediate effects and also chronic effects from short and long term exposure Short term exposure Potential Immediate : Not available. effects Potential delayed effects : Not available. Long term exposure Potential Immediate : Not available. effects Potential delayed effects : Not available. Date of Inture Date of revision : \$45.501B Dady of previous Issue :578291/ 1113

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## Section 11. Toxicological information

#### Potential chronic health effects

Not available.

General : No known significant effects or critical hazards.
Carcinogenicity : No known significant effects or critical hazards.
Mutagenicity : No known significant effects or critical hazards.
Teratogenicity : No known significant effects or critical hazards.
Developmental effects : No known significant effects or critical hazards.
Fertility effects : No known significant effects or critical hazards.

Numerical messures of toxicity

Acute toxicity estimates

Not available.

## Section 12. Ecological information

Toxicity

Not available.

Persistence and degradability

Not available.

#### Bioaccumulative potential

Product/Ingredient name	LogP_	BCF	Potential
Propane.	1.09	-	IOW

Mobility in soil

Soll/water partition coefficient (Kac)

: Not available.

Other adverse effects

: No known significant effects or critical hazards.

## Section 13. Disposal considerations

Disposal methods

The generation of waste should be avoided or minimized wherever possible. Disposal of this product, soutrons and any by-products should at all times comply with the requirements of environmental protection and waste disposal legislation and any regional local authority requirements. Dispose of surplus and non-recyclable products via a libensed waste disposar contractor. Waste should not be disposed of unitreated to the sewer unless fully complaint with the requirements of all authorities with jurisdiction. Empty Minas-owned pressure vessels should be returned to Airgas. Waste packaging should be recycled. Incineration of landfill should only be considered when recycling is not feasible. This material and its container must be disposed of in a safe way. Empty containers or liners may retain some product residues. Do not puncture or incinerate container.

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Section 14.	Transpor	t informatio	n		
	DOT	TDG	Mexico	IMDG	IATA
UN number	UN1978	UN1978	UN1978	UN1976	UN1978
UN proper shipping name	PROPANE	PROPANE	PROPANE	PROPANE	PROPANE
Transport hazard class[es]	2.1	21	2.1	2.1	21
Paciting group	-	-	-		-
Environmental bazarde	No.	No.	No.	No.	No.
Refer to CFR 49	or authority hav	ring jurisdiction) to	determine the info	mation required for	r shipment of the
	55 11 57 57 57 57 57 57 57 57 57 57 57 57 57	nown as long as the s spers, and emergend s onteliners of MON-OD ON-ODORIZED or N Ef(d), 330(c) and 333	ation only, UN1075 is substitution is consist by response informati DORTZED isquested p OT ODORTZED as o S(e))	etroleum gas must b of September 30, 200	kings, shipping , 102 Speda: Provision e marked elther )6, [49 CFR 172,301(f),
TDG Classification	9 <u>5</u> Ei Pr Pr	oos Regulations: 2. (plosive Limit and I (AP Index 3000 Issenger Carrying )	13-2.17 (Class 2) Limited Guantity ind Ship Index 65 Road or Rail Index 6		ation of Dangerous
LATA	: On		issenger and Cargo	Alrerafi; Forbidden.	Cargo Alicraft Only: 150
pecial precaution	up		sure that persons tra	transport in closed insporting the produc	containers that are d know what to do in the

Procure Section 15. Regulatory information U.S. Federal regulations : TSCA 8(a) CDR Exempt/Partial exemption; Not determined Clean Air Act (CAA) 112 regulated flammable substances; propane Clean Air Act Section 112 : Not listed (b) Hazardous Air Pollutants (HAPs) Clean Air Act Section 602 : Not listed Class I Substances Clean Air Act Section 602 : Not listed Class II Substances DEA List I Chemicals : Not listed (Precursor Chamicals) DEA List II Chemicals : Not listed (Essential Chemicals) SARA 302/304 Composition/information on ingredients No products were found. SARA 304 RQ : Not applicable. SARA 311/312 Classification : Refer to Section 2: Hazards identification of this SDS for classification of substance. State regulations Massachusetts: : This materia is listed. New York : This material is not listed. New Jersay : This material is listed. Pennsylvania : This material is risted. International regulations Chemical Weapon Convention List Schedules I, II & III Chemicals Montreal Protocol (Annexas A. B. C. E) Not listed. Stockholm Convention on Persistent Organic Pollutants Rotterdam Convention on Prior Informed Consent (PIC) Not listed. UNECE Asrhus Protocol on POPs and Heavy Metals Not listed. Inventory itst Australia : This material is listed or exempted. Canada : This material is listed or exempted. China : This material is listed or exempted. Europe : This material is listed or exempled. Japan : Japan Inventory (ENCS); This material is listed or exempted. Japan Inventory (ISHL): This material is listed or exempted. Malaysta : This material is listed or exempted. New Zealand : This material is listed or exempted. Philippinea : This material is listed or exempted. Republic of Korea : This material is listed or exempted. Date of Issues Date of revision Date of previous teams : 528/2017 Version : 1 IBT2

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## Section 15. Regulatory information

Talwan : This material is listed or exempted.

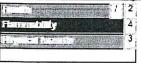
Thalland : Not determined.

Turkey : This material is listed or exempled. United States : This material is listed or exempted.

Viet Nam Not determined.

## Section 16. Other information

#### Hazardous Material Information System (U.S.A.)



Caution: HMIS\* ratings are based on a 0-4 rating scale, with 0 representing minimal hazards or risks, and 4 representing significant hazards or risks. Although HMISs ratings and the associated label are not required on SDSs or products leaving a facility under 29 CFR 1910.1200, the preparer may choose to provide them. HMISe ratings are to be used with a fully implemented HMISe program. HMISe is a registered trademark and service mark of the American Coatings Association, inc.

The customer is responsible for determining the PPE code for this material. For more information on HMISS Personal Protective Equipment (PPE) codes, consult the HMIS& Implementation Manual.

#### National Fire Protection Association (U.S.A.)



Reprinted with permission from NFPA 704-2001, identification of the Hazards of Materials for Emergency Response Copyright ¢1997, National Fire Protection Association, Quincy, MA 02269. This reprinted material is not the complete and official position of the National Fire Protection Association, on the referenced subject which is represented only by the standard in its entirety.

Copyright ¢2001, National Fire Protection Association, Guincy, MA 02263. This warning system is intended to be interpreted and applied only by properly trained individuals to identify fire, health and reactivity hazards of chemicals. The user is referred to certain limited number of chemicals with recommended classifications in NFPA 45 and NFPA 325, which would be used as a guideline only. Whether the chemicals are classified by NFPA or not, anyone using the 704 systems to classify chemicals does so at their own risk.

### Procedure used to derive the classification

Classification	Justification
FLAMMABLE GASES - Category 1 GASES UNDER PRESSURE - Liquefled gas	Expert judgment Expert judgment

History

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Version

Key to abbreviations : ATE - Acute Toxicity Estimate BCF = Bioconcentration Factor

GHS = Googly Harmonized System of Classification and Labelling of Chemicals IATA = International Air Transport Association

IBC = Intermediate Bulk Container

IMDG - International Martime Dangerous Goods LogPow - logarithm of the octanol/water partition coefficient MARPOL - International Convention for the Prevention of Poliution From Ships, 1973

List's of Inquestrate of resistors . 555018 Date of previous Insue : 6/29/2017 Version: : 7 15/52

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### Section 16. Other information

as modified by the Protocol of 1978. ("Marpol" - marine position)

UN - United Nations

References Other special considerations : Not available.

The Information below is given to call attention to the issue of "Naturally occurring radioactive materials". Although Radon-222 levels in the product represented by this MSDS do not present any direct Radon exposure hazard, customers should be aware of the potential for Radon daugher build up within their processing systems, whatever the source of their product streams. Radon-222 is a naturally occurring radioactive gas which can be a contaminant in natural gas. During subsequent processing. Radon itends to be concentrated in Liquefled Petroleum Gas streams and in product streams having a similar boiling point range. Industry experience has shown that this product may contain small amounts of Radon-222 and its radioactive decay products, called Radon "daughters". The actual concentration of Radon-222 and radioactive daughters in the delivered product is dependent on the geographical source of the natural gas and storage time prior to delivery. Process equipment (i.e. times, filters, pumps and reaction units) may accumulate significant levels of radioactive daughters and show a gamma radiation reading during operation. A potential external radiation hazard exists at or near any pipe valve or vesses containing a Radon enriched stream, or containing internal deposits of radioactive material due to the transmission of gamma radiation through its wall. Field studies reported in the illerature have not shown any conditions that subject workers to cumulative exposures in excess of general population limits. Equipment emitting gamma radiation should be presumed to be internally contaminated with alpha emitting decay products which may be a inazardi il innaled or ingested. Protective equipment such as coverais, gloves, and respirator (NIOSH/MFGA approved for nigh efficiency particulates and radionuclides, or supplied all') should be worn by personnel entering a vessel or working on contaminated process equipment to prevent skin contamination may be minimized by handling scale and/or contaminated materials in a wet stat

#### Notice to reader

To the best of our knowledge, the information contained herein is accurate. However, neither the above-named supplier, nor any of its subsidiaries, assumes any liability whatsoever for the accuracy or completeness of the information contained herein.

Final determination of suitability of any material is the sole responsibility of the user. All materials may present unitriown hazards and should be used with caution. Although certain hazards are described herein, we cannot guarantee that these are the only hazards that exist.

Balls of Issue Date of revision

: 552018

Date of previous issue

: 578/2017

Wralan : 7

12/72

## Appendix Three Atmospheric Monitoring Investigation Checklist

This checklist is designed as a guide for Fire Department per for the source of a hazardous atmosphere. It is NOT a appliances. It will NOT be given to the occupant/owner.  DATE: INCIDENT #:  ADDRESS:	qualified inspection of the structure and it
ADDRESS:  CALIBRATION  Prior to making entry the meter shall be fresh air calibrated as INVESTIGATION (Use of PPE and SCBA is required in acc.  CO Incidents  PPM of CO outside the door PPM inside the front door Does occupant have a CO detector? Yes If the presence of CO is detected, can it by Yes No Never leave without CO levels below accepts Flammable Incidents Position all apparatus in a safe area Percent of LEL outside the structure	and bump tested as needed. coordance with action levels.) No ce isolated to an appliance in the structure
CALIBRATION  Prior to making entry the meter shall be fresh air calibrated as INVESTIGATION (Use of PPE and SCBA is required in acc.  • CO Incidents  • PPM of CO outside the door  • PPM inside the front door  • Does occupant have a CO detector? Yes  • If the presence of CO is detected, can it be yes No  • Never leave without CO levels below accepts  • Flammable Incidents  • Position all apparatus in a safe area  • Percent of LEL outside the structure	and bump tested as needed. coordance with action levels.) No ce isolated to an appliance in the structure
Prior to making entry the meter shall be fresh air calibrated a  INVESTIGATION (Use of PPE and SCBA is required in ac  CO Incidents  PPM of CO outside the door PPM inside the front door Does occupant have a CO defector? Yes If the presence of CO is detected, can it b Yes No Never leave without CO levels below accepts  Flammable Incidents  Position all apparatus in a safe area Percent of LEL outside the structure	coordance with action levels.)  No e isolated to an appliance in the structure
CO Incidents     PPM of CO outside the door     PPM inside the front door     Does occupant have a CO detector? Yes     If the presence of CO is detected, can it be Yes No     Never leave without CO levels below accepts.  Flammable Incidents     Position all apparatus in a safe area o Percent of LEL outside the structure	coordance with action levels.)  No e isolated to an appliance in the structure
CO Incidents      PPM of CO outside the door     PPM inside the front door     Does occupant have a CO defector? Yes     If the presence of CO is detected, can it be yes No     Never leave without CO levels below accepts  Flammable Incidents      Position all apparatus in a safe area o Percent of LEL outside the structure	No be isolated to an appliance in the structure
PPM of CO outside the door PPM inside the front door Does occupant have a CO detector? Yes If the presence of CO is detected, can it be yes No Never leave without CO levels below accepts  Flammable Incidents  Position all apparatus in a safe area o Percent of LEL outside the structure	e isolated to an appliance in the structure
PPM inside the front door Does occupant have a CO detector? Yes If the presence of CO is detected, can it be Yes No Never leave without CO levels below accepts  Flammable Incidents Position all apparatus in a safe area Percent of LEL outside the structure	e isolated to an appliance in the structure
Does occupant have a CO defector? Yes     If the presence of CO is detected, can it be yes No     Never leave without CO levels below acceptance.  Flammable Incidents  Position all apparatus in a safe area or Percent of LEL outside the structure	e isolated to an appliance in the structure
Yes No o Never leave without CO levels below accepts  Flammable Incidents  O Position all apparatus in a safe area O Percent of LEL outside the structure	and a second
Flammable Incidents     Position all apparatus in a safe area     Percent of LEL outside the structure	able limits
Position all apparatus in a safe area     Percent of LEL outside the structure	
<ul> <li>Percent of LEL outside the structure</li> </ul>	
<ul> <li>Does occupant have natural gas, propane, o</li> </ul>	or any other fuel servicing the structure?
Yes No o Is the presence of a flammable atmosphere of	contained to this unit/occupancy/structure?
YesNo o If presence of a flammable gas is detected, o Yes No	SOURCE AND CONTRACTOR ON AND AND AND AND AND AND AND AND AND AN
uring exterior gas leak events, establish and communicate the	e hot, warm, and cold zones.

Record of zoom chat from Jacqueline Prescott Meyers

18:50:56 From Jacqueline Prescott Meyers to Waterboro Planning Board(Direct Message): Dana Prescott and Kimberly Prescott are waiting to be admitted to the meeting. They are seeing a message "the host will let you in soon". Please admit them.

18:52:29 From Brad Prescott to Everyone:

I understand that there are a couple of property owners who are waiting to be let in to the zoom meeting by the host.

19:01:50 From Jacqueline Prescott Meyers to Elaine's iPad(Direct Message):

They've muted Brad and me. Would you be able to let them know that other people are trying to get into the meeting?

19:02:07 From Jacqueline Prescott Meyers to Elaine's iPad(Direct Message):

Brad and I have sent chat messages to the moderator, but he hasn't responded.

19:05:06 From Elaine's iPad to Jacqueline Prescott Meyers(Direct Message):

Sent a message to them

19:05:15 From Brad Prescott to Everyone:

Other property owners are still waiting to be admitted to the zoom so they can listen in. Is omitting them from this public meeting intentional?

19:06:41 From Jacqueline Prescott Meyers to Everyone:

Dana Prescott, Paul Prescott and Kimberly Prescott are waiting to be admitted to the Zoom portion of the meeting. PLEASE ADMIT THEM at your earliest convenience. They've been waiting for over 30 minutes to join. Thank you.

19:08:24 From Jacqueline Prescott Meyers to Everyone:

I will take screen shots, but request that chat room messages should be saved as part of the planning board record. Thank you very much.

19:13:13 From Jacqueline Prescott Meyers to Everyone:

We online cannot see the photos being referred to. Would you please project the photos being shown by Fabian Oil?

19:18:22 From Jacqueline Prescott Meyers to Everyone:

Fabian Oil is referring to photos that none of us can see. The board is referring to application items (e.g., "We're striking #5") that we online are not aware of. We would like to understand what you're referring to. Can someone please display the discussion points and the photos being referred to?

Record of zoom chat from Angela Chute: Waterboro Zoning

18:42:53 From Brad Prescott to Waterboro Planning Board(Direct Message):

I understand that there are several of my family members who are waiting to be let in to the zoom meeting by the host.

18:50:42 From Jacqueline Prescott Meyers to Waterboro Planning Board(Direct Message):

Dana Prescott and Kimberly Prescott are waiting to be admitted to the meeting. They are seeing a message "the host will let you in soon". Please admit them.

18:52:15 From Brad Prescott to Everyone:

I understand that there are a couple of property owners who are waiting to be let in to the zoom meeting by the host.

19:04:17 From Elaine's iPad to Waterboro Planning Board(Direct Message):

There are still some people waiting to get into the meeting thru zoom

19:05:02 From Brad Prescott to Everyone:

Other property owners are still waiting to be admitted to the zoom so they can listen in. Is omitting them from this public meeting intentional?

19:06:27 From Jacqueline Prescott Meyers to Everyone:

Dana Prescott, Paul Prescott and Kimberly Prescott are waiting to be admitted to the Zoom portion of the meeting. PLEASE ADMIT THEM at your earliest convenience. They've been waiting for over 30 minutes to join. Thank you.

19:08:10 From Jacqueline Prescott Meyers to Everyone:

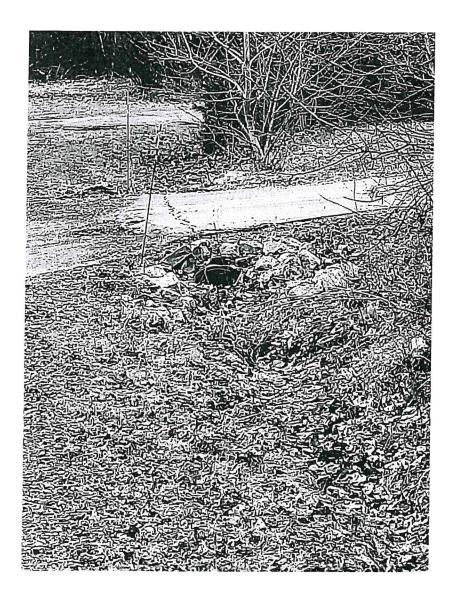
I will take screen shots, but request that chat room messages should be saved as part of the planning board record. Thank you very much.

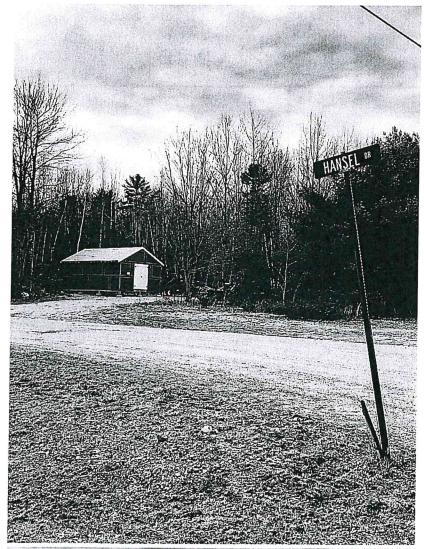
19:13:00 From Jacqueline Prescott Meyers to Everyone:

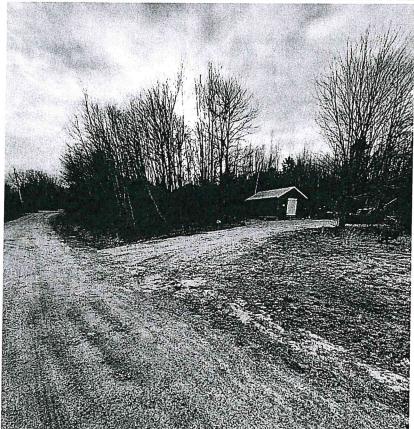
We online cannot see the photos being referred to. Would you please project the photos being shown by Fabian Oil?

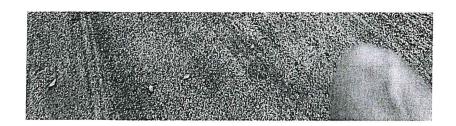
19:18:08 From Jacqueline Prescott Meyers to Everyone:

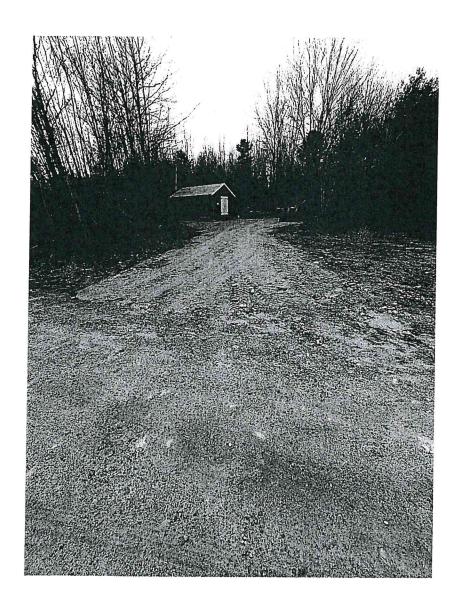
Fabian Oil is referring to photos that none of us can see. The board is referring to application items (e.g., "We're striking #5") that we online are not aware of. We would like to understand what you're referring to. Can someone please display the discussion points and the photos being referred to?

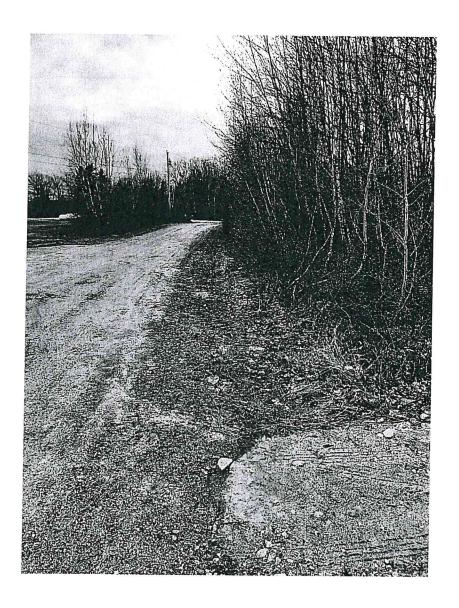












The meeting host will let you in soon. Waterboro Planning Board